STATE OF NEW HAMPSHIRE

PUBLIC UTILITIES COMMISSION

September 5, 2007 - 9:12 a.m. 21 South Fruit Street Concord, New Hampshire

DAY IV

RE: DW 04-048
CITY OF NASHUA, NEW HAMPSHIRE:
Petition for valuation pursuant to RSA 38:9

BEFORE: Chairman Thomas B. Getz, Presiding Commissioner Graham J. Morrison Commissioner Clifton C. Below

Connie Fillion, Clerk

APPEARANCES

Representing the City of Nashua, NH: Robert Upton, II, Esq. Justin C. Richardson, Esq. Linda Regan, paralegal

Representing Pennichuck Water Works, Pennichuck East Utilities & Pittsfield Aqueduct Co.: Steven V. Camerino, Esq. Sarah B. Knowlton, Esq. Joe Conner, Esq.

Court Reporter: Pamela Carle, CCR, RPR New Hampshire CCR No. 98

1	APPEARANCES (Continued)
2	Representing Anheuser-Busch: John T. Alexander, Esq.
3	Daniel Mullen, Esq.
4	Representing the Town of Milford: E. Maria Reinemann, Esq.
5	
6	Representing the Town of Merrimack: Edmund Boutin, Esq.
7	Representing PUC staff: Marcia A.B. Thunberg, Esq.
8	
9	Representing Residential Ratepayers: Office of Consumer Advocate Kenneth Traum
10	Stephen Eckberg
11	Claire McHugh, pro se
12	Barbara Pressley, pro se
13	
14	
15	
16	
17	
18	
19	
20	
21	
22	
23	

1						
2			INDEX			
3	WITNESS PANEL: PHILLIP G. ASHC					
4			STEPHEN SIEG			
5			DAVID FORD ROBERT BURTON			
6						
7						
8					DAGE	
9	EXAMINATION: Direct Examination				PAGE	
10	By Mr. Richardson Cross-Examination By Mr. Camerino By Ms. Thunberg				6	
11			15 290			
12	By Mr. Alexander 330 By Mr. Boutin 334				330	
13						
14						
15						
16			EXHIBITS			
17	EXHIBIT	DESCI	RIPTION			PAGE
18	3257	Contract	arrangement	description	n	179
19						
20						
21						
22						
23						

1	PROCEEDINGS			
2	CHAIRMAN GETZ: Good morning. We'll			
3	resume the hearing of docket DW 04-048. And let's			
4	take appearances, please.			
5	MR. UPTON: Robert Upton on behalf of			
6	the city of Nashua, along with Justin Richardson.			
7	CHAIRMAN GETZ: Good morning. Maria?			
8	MS. REINEMANN: Maria Reinemann for the			
9	town of Milford.			
10	CHAIRMAN GETZ: Good morning.			
11	MR. ALEXANDER: John Alexander for the			
12	Anheuser-Busch Companies.			
13	CHAIRMAN GETZ: Good morning.			
14	MR. BOUTIN: Ed Boutin for the town of			
15	Merrimack.			
16	CHAIRMAN GETZ: Good morning.			
17	MS. PRESSLEY: Good morning, Barbara			
18	Pressley, citizen intervenor.			
19	MS. MCHUGH: Claire McHugh.			
20	MR. TRAUM: On behalf of the Office of			
21	Consumer Advocate, Ken Traum.			
22	CHAIRMAN GETZ: Good morning.			
23	MR. CONNER: I'm in the back row today,			

```
Joe Conner of Baker Donelson, co-counsel with
```

- 2 Mr. Camerino.
- 3 CHAIRMAN GETZ: Good morning.
- 4 MS. THUNBERG: Marcia Thunberg on
- 5 behalf of staff; with me today is Mark Naylor,
- 6 Doug Brogan and Jason Laflamme.
- 7 CHAIRMAN GETZ: Good morning.
- 8 MR. CAMERINO: Good morning,
- 9 Commissioner, Steve Camerino and Sarah Knowlton
- 10 from McLane, Graf, Raulerson & Middleton, on
- 11 behalf of Pennichuck Companies, and with us at
- 12 counsel table today is Donald Ware, president of
- 13 Pennichuck Water Works.
- 14 CHAIRMAN GETZ: Are there any issues
- that we need to address before we hear from the
- 16 Veolia panel? Ms. McHugh?
- 17 MS. MCHUGH: Yes. I had written last
- 18 week saying I would not be available the last two
- 19 weeks. If I'm going to be questioned on the
- stand, I would like to know when that would be
- 21 exactly, because I'm available this week and next
- week.
- 23 CHAIRMAN GETZ: Okay, I did see your

```
letter, and I would just ask that you try to
```

- 2 discuss that with the parties and see if we can
- 3 come up with a joint recommendation on when you
- 4 could be substituted into the schedule.
- 5 MS. MCHUGH: All right, thank you.
- 6 CHAIRMAN GETZ: Is there anything else
- 7 before we -- I have never seen the panel two deep
- 8 before, but -- Mr. Camerino?
- 9 MR. CAMERINO: I don't know whether
- 10 this is the right time, but I just want to alert
- 11 the commission I do having continuing concerns
- 12 about the presence of Ms. Willans and
- 13 Mr. Siegfried, and I think what I'll probably do
- is wait and see what Mr. Richardson does on his
- direct and address it at that point.
- 16 CHAIRMAN GETZ: Okay, if there's
- 17 nothing further, then we could swear the panel,
- 18 please.
- 19 (Philip Ashcroft, Paul Noran,
- 20 Stephen Siegfried, Alyson Williams,
- 21 David Ford and Robert Burton, sworn)
- 22 DIRECT EXAMINATION
- 23 BY MR. RICHARDSON:

MR. RICHARDSON: Good morning. Could

1

23

allowed to testify.

```
2
       you please state your names and positions?
 3
                   MR. ASHCROFT: Philip Ashcroft,
       president of Veolia Water North America-Northeast,
 5
       LLC.
                   MR. NORAN: Paul Noran, senior project
 7
       manager, Veolia Water North America-Northeast LLC.
                   MS. WILLANS: I'm Alyson Willans --
 9
                   MR. CAMERINO: Mr. Chairman, at this
       point I do want to object. Essentially
10
       Pennichuck's position as it's put forward already
11
12
       in its objection to Nashua's request that it be
       allowed to substitute witnesses is that
13
       Ms. Willans and Mr. Siegfried should not be
14
       allowed to testify at all in this proceeding. So
15
       we would renew that objection.
16
                   It is our intention to file a motion
17
       for reconsideration with regard to that ruling by
18
19
       the commission, but our feeling is that they're
20
       not necessary, they're certainly not related to
21
       any of my questions for the panel, and we just
       want to be on record that we object to their being
22
```

CHAIRMAN GETZ: I'll give you the

```
2
       opportunity to respond.
 3
                   MR. RICHARDSON: We set forth the
       reasons for our request in our motion to
 5
       substitute these witnesses to summarize for the
       commission's benefit. This is a very important
 7
       issue in this case. We would like to have the
       witnesses who are actually going to be involved in
 9
       the project and provide the information if there
       are questions about how Veolia would operate the
10
11
       system.
                   In discussing this with staff at one
12
13
       point it was mentioned to me that over time
       employees can come and go in any organization, and
14
15
       that that's what's happened here. These witnesses
16
       are not here to provide new information, they're
17
       here for the purposes, you'll see, to adopt the
       testimony that's already been submitted, and then
18
19
       to respond to those questions.
20
                   Mr. Ford and Mr. Burton who previously
       were prepared to testify last January have now
21
       been -- had no involvement in the project for
22
23
       essentially a year, and to have Nashua have to
```

```
come in and to provide the details of how we're
```

- going to operate the system with somebody who's
- 3 had no involvement for nearly a year would be
- 4 unnecessary, it would complicate the proceedings,
- 5 and we do think it will benefit the commission's
- 6 deliberations to hear from the actual witnesses
- 7 who will be involved in the project.
- 8 CHAIRMAN GETZ: I'm going to overrule
- 9 the objection. We've already decided that we'll
- 10 allow Mr. Siegfried and Ms. Willans to adopt the
- 11 testimony, and Mr. Ford and Mr. Burton are here to
- 12 answer questions about their underlying testimony.
- 13 If -- if the company has no questions for
- 14 Mr. Siegfried and Ms. Willans, then I guess that's
- 15 their -- that's at their discretion.
- 16 At this point there will be no
- 17 supplemental direct from them, they will just be
- 18 subject to cross to the extent that they are
- 19 adopting the underlying testimony, and I think we
- 20 can proceed then.
- 21 MR. CAMERINO: Understood.
- MR. RICHARDSON: As part of your
- 23 participation in this proceeding, did you prepare

```
or do you adopt testimony that was submitted on
```

- 2 January 12th, 2006, that is your direct testimony
- 3 that has been marked as Exhibit 1005, and I
- 4 believe also includes in the electronic version,
- 5 the subfiles 10005A, 10005B, and 0005C.
- 6 THE PANEL: Yes.
- 7 MR. RICHARDSON: It's been brought to
- 8 my attention that we did not introduce all of the
- 9 witnesses. Could we continue? Mrs. Willans, I
- 10 believe you were interrupted.
- MS. WILLANS: Yeah. My name is Alyson
- 12 Willans. I'm with Veolia Water Indianapolis. I'm
- director of operation support for them.
- MS. REINEMANN: We can't hear back
- 15 here.
- MS. WILLANS: Is that better?
- 17 CHAIRMAN GETZ: Try again. Alyson
- Willans, Veolia Water.
- 19 MR. CAMERINO: I think the button turns
- the microphone off.
- 21 MS. WILLANS: I'm Alyson Willans,
- 22 Veolia Water, Indianapolis, director of operation
- 23 support.

```
1 MR. SIEGFRIED: I'm Steve Siegfried,
```

- Veolia Water, area manager.
- 3 MR. FORD: David Ford, former employee
- 4 of Veolia Water as project manager, now director
- of public works for the town of Wolfeboro,
- 6 New Hampshire.
- 7 MR. BURTON: Rob Burton, former
- 8 director of special projects, Veolia Water
- 9 Indianapolis, currently project manner with ESG
- 10 Operations in Conyers, Georgia.
- 11 MR. RICHARDSON: Thank you. And to
- 12 follow up on the testimony prepared and submitted
- in this proceeding, you also are prepared or are
- 14 here to adopt today testimony submitted on May
- 22nd, 2006 that is marked as Exhibit EX 1013, is
- 16 that correct?
- 17 THE PANEL: Yes.
- 18 MR. RICHARDSON: And following the
- 19 preparation of your testimony, did you respond to
- 20 data requests in this proceeding that are marked
- 21 as Exhibits 1051, 1052, 1053 and 1054?
- THE PANEL: Yes.
- 23 MR. RICHARDSON: And do you adopt that

```
1 testimony and data responses as part of this
```

- proceeding?
- THE PANEL: Yes.
- 4 MR. RICHARDSON: And we've heard from
- 5 the panel that there have been certain changes in
- 6 the individuals. Could you -- could you explain
- 7 those?
- 8 MR. FORD: I'll go first. Dave Ford as
- 9 the project manager working on this project. I
- 10 have resigned in December of '06 and took the
- 11 position as public works director in the town of
- 12 Wolfeboro, and I've been there since, and I'm
- adopting the testimony in the responses as I
- 14 stated earlier.
- MR. BURTON: Rob Burton. I was
- formerly, as I indicated, a manager of production
- on this project. I have since left Veolia Water
- 18 for another company in February of this year.
- MR. RICHARDSON: And --
- MR. BOUTIN: We're going to have some
- 21 trouble hearing in the back row. At least talk a
- little slower, because the mike isn't picking it
- 23 up and sending it back here.

```
1 CHAIRMAN GETZ: Yeah, I just ask,
```

- especially for Mr. Ford and Mr. Burton, that you
- 3 please speak up.
- 4 MR. RICHARDSON: And, Ms. Willans and
- 5 Mr. Siegfried, what is the purpose of your
- 6 testimony here today?
- 7 MR. SIEGFRIED: I'm designated to be
- 8 the project manager of the Nashua project, and I'm
- 9 here to adopt Mr. Ford's testimony.
- MR. RICHARDSON: And Ms. Willans?
- MS. WILLANS: I'm designated to be the
- 12 director of operations in this project, and I'm
- 13 here to adopt Rob Burton's testimony.
- MR. RICHARDSON: Thank you. I have no
- 15 further -- no further questions.
- 16 CHAIRMAN GETZ: Thank you. Let me just
- 17 -- purely administrative matter. Maybe we can
- 18 redistribute those -- there's three microphones,
- 19 and if we can move one further back towards
- 20 Mr. Siegfried -- well, just right there on the
- 21 edge. And if you could just try to be cognizant
- of speaking into the microphones, thank you.
- Then cross-examination opportunity

```
1 starts with Ms. McHugh. Do you have any
```

- 2 questions?
- MS. MCHUGH: No, thank you.
- 4 CHAIRMAN GETZ: Ms. Pressley?
- 5 MS. PRESSLEY: No, thank you.
- 6 CHAIRMAN GETZ: And then Mr. Traum?
- 7 MR. TRAUM: No, thank you.
- 8 CHAIRMAN GETZ: And then we turn to the
- 9 company. Mr. Camerino?
- 10 MR. CAMERINO: Thank you, Mr. Chairman.
- 11 I just want to note again for the record our
- 12 continuing objection to Nashua's introducing their
- own responses to data requests to supplement their
- 14 direct testimony from their witnesses, and it's my
- understanding we'll address that at the end of the
- 16 hearing.
- 17 CHAIRMAN GETZ: That's still the case.
- MR. CAMERINO: And as I noted before,
- 19 I'm not going to have any questions for
- 20 Ms. Willans and Mr. Siegfried. No disrespect, I
- 21 know you took time out of a busy schedule to come
- here.
- 23 CROSS-EXAMINATION

```
1
       BY MR. CAMERINO:
                   MR. CAMERINO: What I am going to do is
 3
       I'll try to give the witnesses a sense of the
       topic that I'm on so you know what subject matter
 5
       we're talking about, we don't jump all around. I
       do have quite a bit of material, so if you can
 7
       just answer the question as asked, and you have
       counsel here; if he wants to bring some other
 9
       points out, he'll do that on his redirect.
                   If we can just start with your
10
       background. Mr. Ashcroft, Mr. Noran, Mr. Burton
11
12
       and Mr. Ford, you're all appearing here as
       representatives of Veolia Water, is that correct?
13
14
                   MR. ASHCROFT: Yes.
15
                   MR. NORAN: Yes.
16
                   MR. SIEGFRIED: Yes.
17
                   MR. CAMERINO: And the purpose of your
       testimony -- well, excuse me. Mr. Ford, you're
18
19
       not testifying as a representative of Veolia?
20
                   MR. FORD: I'm not sure how to answer
21
       that question. I think I really -- you know, I
```

said I resigned nine months ago. I'm here to

adopt my testimony from the previous -- you know,

22

```
depositions and follow-up.
```

- 2 MR. CAMERINO: Okay, so you're not here
- 3 as a representative of Veolia, but you are here
- 4 able to discuss the facts related to your
- 5 involvement in this case before you left Veolia?
- 6 MR. FORD: Yes.
- 7 MR. CAMERINO: And the same would be
- 8 true for you, Mr. Burton?
- 9 MR. BURTON: Yes.
- 10 MR. CAMERINO: And you're all able,
- 11 based on your involvement, to discuss various
- 12 aspects of the contract between Nashua and Veolia?
- 13 THE PANEL: Yes.
- MR. CAMERINO: And Mr. Ashcroft and
- Mr. Noran, then, you're able to testify regarding
- 16 the capabilities of Veolia to provide service to
- the city of Nashua, is that a fair statement?
- MR. ASHCROFT: Yes.
- 19 MR. NORAN: Yes.
- MR. CAMERINO: I'd like to have each of
- 21 the four of you just very briefly describe your
- 22 role in the negotiations between Nashua and
- 23 Veolia. And in no particular order, I quess maybe

```
1 we should just start with Mr. Ashcroft and go to
```

- 2 Mr. Noran and then the back row, but if you want
- 3 to handle it differently, feel free.
- 4 MR. ASHCROFT: Thank you. As president
- of the LLC I was not directly involved in the
- 6 negotiations. My role perhaps is best described
- 7 as oversight, and someone who got involved in
- 8 discussions to understand the risk profile
- 9 associated with this draft contract.
- 10 MR. CAMERINO: And, Mr. Ashcroft, is it
- 11 fair to say that you had ultimate responsibility
- for the proposal that was made to the city?
- MR. ASHCROFT: Yes, that's fair.
- MR. CAMERINO: Noran, why don't we move
- on to you.
- MR. NORAN: I was on the negotiating
- 17 team for Veolia Water, I was mainly a technical
- 18 resource for that team.
- MR. CAMERINO: Excuse me, a what
- 20 resource?
- 21 MR. NORAN: A technical resource of
- 22 that team.
- 23 CHAIRMAN GETZ: Mr. Noran, if you

1

18

19

20

21

22

23

can --

```
2
                  MR. CAMERINO: What kind of technical
 3
       resource, what does that mean?
                  MR. NORAN: In developing the details
 5
       related to operations and maintenance of the
 6
       system.
 7
                   MR. CAMERINO: Is it fair to say that
 8
       you participated in setting the labor rates.
                  MR. NORAN: Yes.
 9
                  MR. CAMERINO: Anything else? I don't
10
       want to cut you off if there were other things.
11
12
                  MR. NORAN: That's primarily it.
                   MR. CAMERINO: Mr. Burton, what was
13
       your involvement in the proposal?
14
15
                  MR. BURTON: In the proposal?
16
                  MR. CAMERINO: Yes.
17
                  MR. BURTON: I was on the proposal
```

development team and assisted in writing the

that you did, I believe, with Mr. Noran was help

to put together the organizational chart?

MR. CAMERINO: And one of the things

MR. BURTON: That would be correct.

proposal for the city of Nashua.

```
1 MR. CAMERINO: And what was your role
```

- 2 in the negotiations themselves?
- 3 MR. BURTON: I was not a party to the
- 4 negotiations.
- 5 MR. CAMERINO: All right, and you,
- 6 Mr. Ford?
- 7 MR. FORD: I was not party to the
- 8 negotiations but on the proposal team working
- 9 mainly on the design construction issues, capital
- 10 upgrades, capital program management aspects of
- 11 the proposal.
- MR. CAMERINO: And you were the project
- manager at this time for this project?
- MR. FORD: I was designated in the org
- chart as the overall project manager, yes.
- 16 MR. CAMERINO: And, Mr. Noran, just to
- 17 return to you, I'm reading from something
- 18 Mr. Burton said in his deposition. It says that
- 19 you were responsible for transmission and
- 20 distribution and field customer service, is that a
- 21 fair statement?
- MR. NORAN: Yes.
- 23 MR. CAMERINO: And, Mr. Ford, you may

```
1 have said this and I missed it; you were
```

- 2 responsible for supplemental services portion of
- 3 the proposal, the capital and engineering support?
- 4 MR. FORD: Yes.
- 5 MR. CAMERINO: I'd just like to go
- 6 through each of you one by one and ask you how
- 7 long you have been with Veolia or were with Veolia
- 8 before your departure. Mr. Ashcroft, can we start
- 9 with you?
- 10 MR. ASHCROFT: I joined Veolia in '98.
- MR. CAMERINO: So nine years; nine or
- 12 ten years.
- MR. ASHCROFT: That is correct.
- MR. CAMERINO: And what positions have
- you had since you've been with Veolia?
- MR. ASHCROFT: I joined Veolia as the
- 17 operations director with a company called Three
- 18 Valleys Water serving about 3 million customers in
- 19 greater London. I then moved on to be the
- 20 managing director, in U.S. parlance that would be
- 21 the president and CEO of North Surry Water, and
- 22 subsequently took on the operations director's
- 23 role for the combined companies.

```
1 And subsequent to that I joined what
```

- 2 was then U.S. Filter, the Veolia Water --
- 3 predecessor of Veolia Water North America, senior
- 4 vice president, and then in the spring of '05 I
- 5 was appointed as president of the Northeast LLC.
- 6 MR. CAMERINO: Were those jobs in
- 7 different locations?
- 8 MR. ASHCROFT: The initial jobs in
- 9 Three Valleys was -- and North Surry was the same
- 10 location, London. When I moved to the U.S. I was
- 11 based in Houston, Texas, and obviously when I
- moved here, I moved to Massachusetts.
- MR. CAMERINO: So how many different
- 14 places have you lived during those ten years you
- 15 have been with Veolia?
- MR. ASHCROFT: Three.
- 17 MR. CAMERINO: Mr. Noran, how long have
- 18 you been with Veolia.
- 19 MR. NORAN: I have been with Veolia for
- 20 six years. I started as a collection and
- 21 distribution manager, and I'm currently a senior
- 22 project manager.
- 23 MR. CAMERINO: And where do you live

```
3
                  MR. CAMERINO: And you have been around
 4
       New England, I know. How many places have you
 5
       lived?
                   MR. NORAN: Since I worked for Veolia I
 7
       have not changed my location. I still live in
       Falmouth, Maine.
 9
                  MR. CAMERINO: In fact, you lived in
       Maine before you joined Veolia, didn't you?
10
11
                  MR. NORAN: Yes.
12
                  MR. CAMERINO: And you worked for a
       utility that was based in New England?
13
14
                  MR. NORAN: Yes, my prior employment
15
       was with Consumers Water Company. I was with
```

MR. NORAN: I live in Falmouth, Maine.

- 20 MR. NORAN: Yes.
- 21 MR. CAMERINO: Just for the record,

headquartered in Portland, Maine.

22 what was the name of that? It went under a couple

Consumers Water Company for 20 years, and I was

subsidiary here in New Hampshire, didn't they?

MR. CAMERINO: And Consumers had a

of names.

1

2

16

17

18

19

currently?

```
1 MR. NORAN: Consumers New Hampshire
```

- Water Company.
- 3 MR. CAMERINO: It was also called
- 4 Southern New Hampshire Water Company.
- 5 MR. NORAN: Correct.
- 6 MR. CAMERINO: And before that, Hudson
- 7 Water Company.
- 8 MR. NORAN: Yes.
- 9 MR. CAMERINO: Or Hudson Water Works, I
- 10 think.
- MR. NORAN: Yes.
- MR. CAMERINO: Mr. Burton, how long did
- 13 you work for Veolia?
- MR. BURTON: I was an employee of
- 15 Veolia or a predecessor to Veolia for 11 years.
- MR. CAMERINO: And how many positions
- 17 did you have with Veolia during that period?
- 18 MR. BURTON: Approximately five or six
- 19 different positions.
- 20 MR. CAMERINO: Could you tell us where
- 21 those positions were located?
- 22 MR. BURTON: Boonville, Indiana, Storm
- Lake, Iowa, and Boonville, Indiana again, and then

```
1 Indianapolis, Indiana; so, four locations.
```

- 2 MR. CAMERINO: And Mr. Ford, how about
- 3 you? How long were you employed with the company?
- 4 MR. FORD: I started with the company
- in 2000 and left in the end of 2006; six years.
- 6 MR. CAMERINO: And how many positions
- 7 did you have?
- 8 MR. FORD: Basically one position. I
- 9 was the, again, project manager of the engineering
- 10 construction group, capital project manager group,
- 11 basically same thing, capital projects with the
- 12 operations group.
- 13 MR. CAMERINO: Thank you. I'm going to
- 14 have some questions -- not right now but later --
- 15 about the contract, needless to say, and I guess
- 16 I'm wondering, who is the person on the panel
- that's most knowledgeable about the contract,
- 18 would that be you, Mr. Ashcroft?
- 19 MR. ASHCROFT: Probably not in the
- detail, but I'm sure between us we will be able to
- 21 answer those questions.
- MR. CAMERINO: There was a gentleman
- 23 named Richard Johnson who was associated with the

```
1 Veolia team at one point, was there not,
```

- 2 Mr. Ashcroft?
- 3 MR. ASHCROFT: That is correct.
- 4 MR. CAMERINO: And, in fact, he's
- 5 referenced in at least one of the cover letters to
- 6 the city to contain the proposal, do you recall
- 7 that?
- 8 MR. ASHCROFT: I don't recall that
- 9 exact proposal.
- MR. CAMERINO: We're going to put up on
- 11 the screen -- this is just really to refresh your
- 12 recollection. I don't know where this is in terms
- of exhibits and we don't need to add an additional
- 14 marking on it. But if you look down at the bottom
- you'll see there's an intended paragraph and he's
- listed as essentially the contact person. Does
- 17 that refresh your recollection?
- MR. ASHCROFT: Yup.
- MR. CAMERINO: And did he work for you?
- 20 MR. ASHCROFT: That's correct.
- 21 MR. CAMERINO: And who replaced him on
- the team?
- MR. ASHCROFT: Sammy Sullivan.

```
1 MR. CAMERINO: And that proposal says
2 at the bottom, doesn't it, it says, I invite you
```

- 3 to contact Mr. Johnson or me if you need any
- -
- 4 additional information. Do you see that?
- 5 MR. ASHCROFT: Yes, I do.
- 6 MR. CAMERINO: And that was an
- 7 indication essentially that you were, again, the
- 8 lead contact person with the city?
- 9 MR. ASHCROFT: That's correct.
- 10 MR. CAMERINO: I want to ask you some
- 11 questions about the contract negotiations. First,
- 12 Mr. Ashcroft, and the other three gentlemen
- 13 certainly should feel free to add in if
- 14 Mr. Ashcroft misses something.
- 15 Can you tell me who participated in the
- 16 negotiating process for the city?
- 17 MR. ASHCROFT: For the city?
- 18 MR. CAMERINO: Yes. Identify the
- 19 employees as best you can or tell me what
- 20 positions they were.
- MR. ASHCROFT: Mr. Sansoucy represented
- 22 the city. I think Mr. Upton was part of that
- team, was the lawyer. Paul, do you recall?

```
1 MR. NORAN: Justin was part of that.
```

- 2 CHAIRMAN GETZ: We're going to have to
- 3 speak up. Remember that there's a big room, and
- 4 if we can get those microphones closer.
- 5 MR. ASHCROFT: I believe R.W. Beck were
- 6 also involved at some stage.
- 7 MR. CAMERINO: Anybody else that you
- 8 can think of?
- 9 All right, I think you know this, but I
- 10 asked you about city employees, and so far you've
- 11 named two outside lawyers, an outside engineering
- 12 firm, and the outside appraisal witness. I'm just
- wondering, was there anybody participating for the
- 14 city? Or these folks were representing the city's
- 15 interest?
- 16 MR. ASHCROFT: That's my understanding.
- MR. CAMERINO: And can you tell us who
- 18 participated for Veolia?
- 19 MR. ASHCROFT: The negotiating team for
- Veolia was a gentleman called Joe Tomashosky. The
- 21 lawyer who works with me in the Northeast, Robert
- 22 Randall, and Paul Noran.
- 23 MR. CAMERINO: Okay, let me mention

```
1 some other names that came up during
```

- 2 Mr. Tomashosky's deposition and in some other
- 3 materials and just see if these ring a bell for
- 4 you.
- 5 There was an indication that Mr. Ford
- 6 and Mr. Burton participated in an August 18th
- 7 meeting with the city, does that sound correct?
- 8 MR. ASHCROFT: I wouldn't know. I
- 9 would have to ask them to respond to that.
- 10 MR. CAMERINO: Mr. Tomashosky indicated
- 11 that in his deposition. Could I ask you, Mr. Ford
- 12 and Mr. Burton, do you recall an August 14th
- presentation to the city that you participated in?
- MR. FORD: Can you be more specific,
- 15 what that presentation was about, where, what the
- 16 location was?
- 17 MR. CAMERINO: I wasn't there, I don't
- 18 know the locations, but there was a rather
- voluminous package with I believe a 124 page
- 20 PowerPoint presentation dated August 18th that
- 21 laid out the city's proposal, and I can show you
- 22 Mr. Tomashosky's deposition, his recollection was
- that the two of you were there.

```
1 MR. BURTON: I do recall a meeting, I
```

- do not recall a date, and I do not recall the
- 3 specifics of it, and you are correct, there was a
- 4 PowerPoint presentation.
- 5 MR. CAMERINO: Does that ring a bell
- 6 with you, Mr. Ford, subject to checking on the
- 7 date?
- 8 MR. FORD: Yeah, we had a couple of
- 9 meetings at Sansoucy's office just north of
- 10 Portsmouth; I recall, yeah, that we had a meeting,
- 11 we made a presentations, a PowerPoint
- 12 presentation.
- MR. CAMERINO: And you made the
- 14 presentation at Mr. Sansoucy's office, not at the
- 15 city's office.
- MR. FORD: Correct.
- 17 MR. CAMERINO: And, Mr. Ashcroft, you
- would have been at that meeting?
- 19 MR. ASHCROFT: I don't recall attending
- 20 a negotiating meeting with city, but we attended
- 21 several meetings and made several presentations.
- MR. CAMERINO: So in your mind you're
- distinguishing between actual negotiations and

```
1 presenting your proposals to them?
```

- 2 MR. ASHCROFT: That's correct.
- 3 MR. CAMERINO: And Mr. Johnson would
- 4 have attended some of these meetings?
- 5 MR. ASHCROFT: Might well have done.
- 6 My recollection is hazy in terms of his
- 7 involvement. He certainly wouldn't have attended
- 8 any negotiating meeting, perhaps some of the
- 9 presentations of the proposal, yes.
- 10 MR. CAMERINO: Why do you say he
- 11 wouldn't have attended any negotiation meetings if
- he was the contact person for the proposal?
- MR. ASHCROFT: Because he wasn't
- involved in any negotiation.
- MR. CAMERINO: What makes you so
- 16 certain of that?
- 17 MR. ASHCROFT: My recollection is he
- 18 was not involved in any negotiations; that team
- 19 was led by Mr. Tomashosky. I could be wrong, I
- don't recall the details.
- 21 MR. CAMERINO: It's not unusual that
- 22 the person who is the lead -- the contact person
- on the proposal wouldn't be present for the

```
1 negotiations, is that how you normally do it?
```

- 2 MR. ASHCROFT: That wouldn't be
- 3 unusual.
- 4 MR. CAMERINO: What about Laura
- 5 McCormack? Mr. Tomashosky indicated she was
- 6 present. Does that ring a bell?
- 7 MR. ASHCROFT: Might well have been
- 8 present for presentations, but I don't think she
- 9 was involved in any negotiation.
- MR. CAMERINO: We're going to put up on
- 11 the screen another letter to the city dated
- 12 September 6th, and it's the -- what I'll call the
- 13 final proposal, the revised proposal from Veolia
- 14 that I understand the city ultimately accepted,
- and it refers in the very first line to
- 16 clarifications requested by Mr. Sansoucy in the
- 17 letter of August 31, 2005. Do you see that
- 18 reference?
- MR. ASHCROFT: Yes.
- 20 MR. CAMERINO: Can you tell me how the
- 21 August 18th letter relates -- August 18th meeting
- we were talking about relates to this August 31
- letter? What's happening here?

```
1 MR. ASHCROFT: I believe the earlier
```

- 2 meeting in August was to seek clarification.
- 3 MR. CAMERINO: So what did Mr. Sansoucy
- 4 say in the August 31 letter?
- 5 MR. ASHCROFT: I honestly can't
- 6 remember, it's two years ago now. There were lots
- 7 of meetings and lots of letters.
- 8 MR. CAMERINO: Was he asking you to
- 9 change your proposal?
- 10 MR. ASHCROFT: He was requiring
- 11 clarification.
- MR. CAMERINO: Was there a time when
- 13 there was -- let's describe it as a strained
- 14 conversation or a heated discussion with
- Mr. Sansoucy about the company's proposal? Were
- there difficulties at some point?
- 17 MR. ASHCROFT: Mr. Sansoucy is a
- 18 colorful character; from time to time those
- 19 conversations might well have got quite
- interesting, but nothing out of the ordinary, no.
- 21 MR. CAMERINO: Was there any insistence
- 22 by him that the company change its proposal?
- 23 MR. ASHCROFT: I think that's the same

```
1 question you asked me a few minutes ago, and those
```

- 2 meetings were about clarifying the proposal.
- 3 MR. CAMERINO: So the proposal that the
- 4 commission has in front of it today is a
- 5 clarification of the original proposal, but there
- 6 haven't been any substantive changes?
- 7 MR. ASHCROFT: I believe that's the
- 8 case, yes.
- 9 MR. CAMERINO: Your initial proposal
- 10 was dated July of 2005, wasn't it?
- MR. ASHCROFT: I believe so.
- MR. CAMERINO: And you submitted a
- revised proposal in September, correct?
- MR. ASHCROFT: I believe so.
- MR. CAMERINO: Was there any change in
- 16 the fee, the base fee between those two proposals?
- 17 MR. ASHCROFT: I can't recall, I have
- 18 to study the documents.
- 19 MR. CAMERINO: So you're sitting here
- 20 today and you don't remember whether the initial
- 21 fee that was proposed by Veolia was higher or
- lower or the same as what you agreed to finally,
- 23 that's your testimony?

MR. ASHCROFT: I don't recall, no.

1

23

```
2
                   MR. CAMERINO: All right. Now, that
 3
       proposal that's been presented to the city, it's
       been made up of a base fee for a certain package
 5
       of services and then other fees that get added on
       top of that for other services, is that correct?
 7
                   MR. ASHCROFT: Substantially, yes.
                   MR. CAMERINO: It's what you have
 9
       referred to in your deposition at times as a fixed
       and a variable component for obvious reasons,
10
11
       correct?
12
                   MR. ASHCROFT: Correct.
13
                   MR. CAMERINO: And the reason you've
       broken it down that way is Veolia didn't want to
14
       assume the risk of a fixed price for the whole
15
16
       contract, is that correct?
                   MR. ASHCROFT: I -- one of the issues
17
       was the lack of our ability to do detailed due
18
19
       diligence; so, yes, we weren't certain what those
20
       costs were going to be. To be fair to the client,
21
       it was best to break it out in that way.
                   MR. CAMERINO: And, in fact, in your
22
```

deposition you said to Mr. Donovan to assume all

```
1 the risks would have made it unattractive to the
```

- 2 client and inappropriate.
- MR. ASHCROFT: That sounds about right,
- 4 because the more risk you put in, the more risk
- one adopts, generally the higher price to the
- 6 client; therefore, sharing that risk was probably
- 7 the best proposal we could make to the client.
- 8 MR. CAMERINO: So a fixed fee that
- 9 would have covered all or a greater portion of the
- 10 services would have had a higher price on it,
- 11 wouldn't it?
- MR. ASHCROFT: Quite possibly.
- MR. CAMERINO: So if you made an
- 14 alternate proposal to the city initially to cover
- a broader scope of services that would have had a
- 16 higher base fee, wouldn't it?
- 17 MR. ASHCROFT: If it had been a fixed
- 18 fee, yes.
- 19 MR. CAMERINO: If it had been a fixed
- fee, is that what you said?
- MR. ASHCROFT: Yes.
- MR. CAMERINO: But you don't recall
- 23 whether you made such a proposal contract with a

```
1 higher price?
```

- 2 MR. ASHCROFT: I'm responsible for
- 3 about 45, 46 contracts, we've signed several since
- 4 that time. It's two years ago, and I do not in
- 5 these matters like to rely entirely on my memory.
- 6 MR. CAMERINO: That's fair. Let's take
- 7 a look at Exhibit 1005B on page 27. That's the
- 8 contract that's been submitted in this case. And
- 9 if you look at it -- it should be on your
- 10 screen -- it's not signed, right?
- MR. ASHCROFT: Correct.
- MR. CAMERINO: In fact, it's stamped
- 13 draft?
- MR. ASHCROFT: Correct.
- MR. CAMERINO: Don't want any confusion
- 16 about that, so somebody's put that stamp on there,
- 17 correct?
- MR. ASHCROFT: Correct.
- 19 MR. CAMERINO: Now, it could have been
- 20 signed, couldn't it?
- MR. ASHCROFT: The client didn't want
- 22 it signed at that time because it was still a
- 23 draft agreement and it was subject to due

```
1 diligence.
```

- 2 MR. CAMERINO: And let me repeat to you
- 3 something I've heard in this proceeding, there was
- 4 a concern on the part of Nashua that the
- 5 commission might require changes to the contract?
- 6 MR. ASHCROFT: This is, in my
- 7 experience, a unique situation where we're
- 8 involved in supporting a client through an eminent
- 9 domain taking. We have no sort of road map of how
- 10 this will all take place. It's very unusual.
- 11 Normally we would make the bid, there
- would be a proposal, there would be contract
- 13 negotiations. During those negotiations what we'd
- end up with would probably be significantly
- 15 different to the original proposal, then we would
- 16 sign the contract.
- We made that proposal over two years
- 18 ago. We concluded the draft agreement a year and
- a half ago, and still we have no contract because
- the process continues. It's, from my experience,
- 21 a very unusual process.
- 22 MR. CAMERINO: Are you familiar with
- 23 contracts that public utilities enter into that

```
1 are subject to PUC approval where they sign the
```

- 2 contract and they include a provision that says
- 3 it's subject to commission approval?
- 4 MR. ASHCROFT: I believe such contracts
- 5 exist, but I haven't been closely involved with
- 6 any.
- 7 MR. CAMERINO: You could have put a
- 8 provision in this contract that said here's the
- 9 extent of our obligations, but if changes are made
- 10 the parties reserve their rights, couldn't you,
- and committed to what's in the document?
- MR. ASHCROFT: An interesting thought,
- 13 yes.
- MR. CAMERINO: But the contract that
- stands, that's not binding on Veolia, is it?
- MR. ASHCROFT: Correct.
- MR. CAMERINO: And it's not binding on
- 18 Nashua?
- 19 MR. ASHCROFT: As I understand it,
- 20 correct.
- 21 MR. CAMERINO: And, in fact, in your
- 22 deposition you testified that it's likely to
- change before it's actually entered into.

1

22

23

```
2
       undertake due diligence.
 3
                   MR. CAMERINO: You said the contract is
       incomplete, it isn't signed, it still has some
 4
 5
       work to do. Does that sound correct?
                   MR. ASHCROFT: That sounds correct.
                   MR. CAMERINO: And, we know, I think
       you referred to this earlier, at a minimum the
 8
 9
       price is going to have to be adjusted, correct?
10
                   MR. ASHCROFT: Yes.
                   MR. CAMERINO: And other changes, too,
11
12
       presumably?
13
                   MR. ASHCROFT: Presumably, yes.
                   MR. CAMERINO: I don't know if you were
14
       here yesterday. I was asking Mr. Sansoucy about
15
       his revenue requirement analysis where he was
16
       totaling up the various costs that he anticipated
17
       for the total operations. Did you hear that
18
19
       testimony or were you not here?
20
                   MR. ASHCROFT: I wasn't here yesterday.
21
                   MR. CAMERINO: Let me ask you this,
```

Veolia didn't provide any of that data, did it?

As far as you know, that was Mr. Sansoucy's data?

MR. ASHCROFT: Because we're hoping to

```
1 MR. ASHCROFT: Correct.
```

- 2 MR. CAMERINO: All right, I'm going to
- 3 try and take you through some places where it
- 4 appears that your proposal is different from the
- 5 contract that's been submitted and just see if we
- 6 can clarify those.
- 7 It sounds to me, first of all -- and I
- 8 don't want to put words in your mouth,
- 9 Mr. Ashcroft, so if you want to correct this,
- 10 please do so -- sitting here today you're not
- 11 really sure what changed from the initial proposal
- 12 to the final contract?
- MR. ASHCROFT: I can't recall that
- 14 detail, no.
- MR. CAMERINO: And you don't recall
- whether services were moved out of the base fee
- 17 portion over to the variable part?
- 18 MR. ASHCROFT: No, I can't. Mr. Noran
- 19 I might be able to, I can't.
- MR. CAMERINO: Mr. Noran, do you want
- 21 to add anything to that?
- MR. NORAN: I can't specifically
- identify changes between the proposal and the

```
1 contract. I know in negotiating the contract the
```

- 2 proposal was -- was -- was used and referenced,
- 3 but in -- in the final situation we go by the
- 4 contract, that's what -- that's what's been
- 5 negotiated, and that's as a result of analyzing,
- 6 deliberating on the proposal and coming up with
- 7 the contract.
- 8 MR. CAMERINO: Now, Mr. Ashcroft, you
- 9 said that the company didn't want to bear the risk
- 10 here and that's why it structured the contract the
- 11 way it did. That risk then is going to be borne
- 12 by Nashua as to these additional costs that may be
- 13 incurred?
- MR. ASHCROFT: As the contract stands
- 15 at the moment, but you do recall a few minutes ago
- we were talking about due diligence and the fact
- 17 that this contract or elements of it might have to
- 18 be renegotiated in the light of due diligence.
- 19 At the end of the day what we need is a
- 20 balanced contract that shares the risk between the
- 21 client and Veolia equally in order to develop a
- long-term relationship, a successful one.
- 23 MR. CAMERINO: So you're suggesting

that the contract could change?

1

23

```
2
                   MR. ASHCROFT: Yes.
                   MR. CAMERINO: In fact, you're saying
       it will change.
 5
                   MR. ASHCROFT: I'm saying it could.
                   MR. CAMERINO: In the proposal there is
 7
       a reference to reliability centered maintenance;
 8
       you're familiar with that term, Mr. Ashcroft?
 9
                   MR. ASHCROFT: Yes, I am.
                   MR. CAMERINO: Okay. And, Mr. Ford,
10
       you're actually the one who explained this at your
11
       deposition briefly, and you said -- first you
12
       said -- actually, I don't want to mix up my
13
       witnesses, maybe it was Mr. Burton -- but
14
15
       whichever of the four of you is most familiar with
       reliability centered maintenance, or RCM, could
16
17
       you just explain what that concept is?
                   MR. ASHCROFT: I'll start that, and if
18
19
       the others want to add, they could do that.
20
                   Reliability centered maintenance means
21
       looking at a whole system, divide that system
       down, understanding the functionality of the
22
```

component parts, and the risk of failure, a single

```
1 point of failure on the whole system, and from
```

- 2 that deciding the most appropriate way to maintain
- 3 that system, and indeed replace it going forward.
- 4 MR. CAMERINO: And your initial
- 5 proposal included a reliability centered
- 6 maintenance aspect, correct?
- 7 MR. ASHCROFT: Correct.
- 8 MR. CAMERINO: And, Mr. Burton, in your
- 9 deposition you said that RCM is the most cost
- 10 effective way to go, is that a fair statement?
- MR. BURTON: Yes.
- MR. CAMERINO: And that's true even
- though there are higher up-front costs when you do
- 14 RCM?
- MR. BURTON: Typically, yes, there are
- 16 higher up-front costs.
- MR. CAMERINO: But that option wasn't
- 18 chosen by Nashua, was it?
- 19 MR. BURTON: I actually don't recall,
- 20 but that's my understanding.
- 21 MR. CAMERINO: I'll represent to you it
- 22 was not in the contract, that would indicate
- 23 somewhere it got dropped?

```
1 MR. BURTON: If it was not in the
```

- 2 contract, that would be true.
- 3 MR. CAMERINO: But in your deposition
- 4 you indicated that in Indianapolis they do have
- 5 RCM, is that a fair statement?
- 6 MR. BURTON: To the best of my
- 7 recollection, yes.
- 8 MR. CAMERINO: Mr. Ford, in your
- 9 deposition you said that asset management is more
- 10 than just being a system operator. You believe
- 11 that, I take it?
- MR. FORD: Could you restate that
- 13 question?
- MR. CAMERINO: You said that asset
- management is more than just being a system
- operator, does that sound correct?
- 17 MR. FORD: If that's what I said. I'd
- 18 have to look at the testimony to see if -- that
- doesn't seem to be a complete thought there.
- 20 MR. CAMERINO: Well, I can show you the
- 21 excerpt. Let me ask the other three gentlemen. I
- 22 read that and it makes sense to me, and I think I
- 23 understand what it means. Let me ask

```
1 Mr. Ashcroft, do you agree with that, rather than
```

- 2 going to Mr. Ford's deposition?
- 3 MR. ASHCROFT: I think that's
- 4 reasonable, but it needs explaining.
- 5 MR. CAMERINO: Let me start with the
- 6 explanation and then turn it over to you. What I
- 7 hear when I read that sentence is it isn't a
- 8 matter of just turning valves and making sure the
- 9 water comes out, that's the system operator part,
- in a sense, if you want to look at it in a very
- 11 diminutive way, preserving the assets involves a
- 12 lot of other significant activities, is that a
- fair statement?
- MR. ASHCROFT: That's a fair statement.
- MR. CAMERINO: And I don't mean to cut
- 16 you off. If you did want to add something to
- 17 that, you're welcome.
- MR. ASHCROFT: No, that's okay.
- MR. CAMERINO: Now, another comparison
- 20 between the original proposal and the final
- 21 contract, if we look at Exhibit 3043, section 6.2
- of the proposal, we're going to see that Veolia
- included its Indianapolis model of a combined

```
1 billing and collection and customer service
```

- 2 system. Does that sound correct, Mr. Ashcroft?
- 3 MR. ASHCROFT: I believe so.
- 4 MR. CAMERINO: And that proposal of
- 5 having Veolia provide all of the billing and
- 6 collection and customer service aspects, that
- 7 didn't survive into the final contract either, did
- 8 it?
- 9 MR. ASHCROFT: That is correct.
- 10 MR. CAMERINO: And, Mr. Burton, you
- 11 said in your deposition that Veolia believes that
- there are problems with dividing the
- 13 responsibility for customer service and billing,
- is that correct?
- MR. BURTON: Yes, that's correct.
- MR. CAMERINO: And you said that you
- 17 think that having all customer service functions
- in one party is the best way to operate, didn't
- 19 you?
- 20 MR. BURTON: Based on experience, yes.
- 21 MR. CAMERINO: That using one entity to
- 22 resolve customer concerns is less complicated and
- less time consuming?

```
1 MR. BURTON: Based on experience, yes.
```

- MR. CAMERINO: Now, I have to say, I've
- 3 become quite familiar with the picture of that
- 4 young lady there, it seems to be in almost
- 5 everything you guys put out. I've decided she's
- 6 related to somebody on the staff.
- 7 If you look down at the fourth full
- 8 paragraph where it starts for instance,
- 9 Mr. Ashcroft -- and this I just want to represent,
- if you look, the bottom of the page, this just
- indicates that it's page I.1-37 from the proposal.
- 12 And if we look at that paragraph that
- 13 starts for instance. Mr. Ashcroft, would you read
- 14 the first two sentences -- the full sentence and
- 15 the one in the parenthetical.
- MR. ASHCROFT: For instance, requiring
- 17 the customer to call multiple contact numbers for
- 18 resolution of water related issues tends to be
- 19 confusing and frustrating to customers. Bracket,
- 20 many consumers don't clearly understand the
- 21 difference between a billing or field service
- 22 issue, end bracket.
- 23 MR. CAMERINO: And, Mr. Burton, that

```
1 concept is essentially what you were referring to
```

- 2 in your deposition?
- MR. BURTON: That would be correct.
- 4 MR. CAMERINO: And, in fact, let's turn
- 5 to the original contract proposal that was
- 6 submitted, or an earlier draft, anyway, had a
- 7 section 6.5 that actually contemplated this one
- 8 call contact center, if we look at section 6.5
- 9 there?
- 10 MR. UPTON: Are you representing that
- is the proposal or a prior proposal?
- MR. CAMERINO: I will represent --
- 13 well, to be clear this has preceded the proposal
- that is in front of this commission.
- MR. UPTON: As long as I understand.
- 16 MR. CAMERINO: I will represent to you,
- 17 but ask you to clarify if you think I'm wrong,
- 18 that this is not the contract that is in front of
- 19 the commission today, this was part of the earlier
- 20 proposal by Veolia which contained a section 6.5
- 21 and contemplated a one call contact center that
- 22 appears to be consistent with the other language
- in your proposal. Is that a fair

```
characterization, Mr. Ashcroft?
```

- 2 MR. ASHCROFT: It seems to be, yes.
- 3 CHAIRMAN GETZ: Do you have an issue,
- 4 Mr. Boutin?
- 5 MR. BOUTIN: Yes, I do. Previously he
- 6 has referred to a contract and a proposal, and now
- 7 it may be -- the record is showing that there may
- 8 be multiple proposals that he's been referring to.
- 9 Can we have a style that the proposal before the
- 10 commission is the contract and that anything that
- 11 preceded it is the proposal?
- MR. CAMERINO: I'll try to maintain
- 13 those words.
- 14 CHAIRMAN GETZ: I'm not confused.
- MR. CAMERINO: I can understand what
- 16 Mr. Boutin is saying. And it may make the record
- 17 confusing, frankly, if I'm not careful.
- 18 Mr. Ashcroft, in your deposition you
- 19 were explaining why the city hired Veolia, and you
- 20 said -- and I want to ask you if this sounds -- if
- 21 you recall this -- you said that Nashua engaged
- 22 Veolia because they've got no expertise in water
- 23 treatment or managing assets of this type. Does

that sound correct?

1

22

23

```
2
                   MR. ASHCROFT: I can't recall
 3
       specifically, but it sounds reasonable.
                   MR. CAMERINO: Well, actually your
 5
       exact words -- and I can put the deposition
       transcript up if you'd like -- but let me just
 7
       read it again and see if you'll accept this. This
       is from your deposition page 120, and you said the
 9
       city of Nashua has no expertise in water treatment
       or managing assets of this type, that's precisely
10
       why we're there.
11
12
                   MR. ASHCROFT: Yes.
13
                   MR. CAMERINO: What strikes me as odd
       is you're the ones with the expertise in how to
14
15
       run a water system, you come in, you make a
       proposal, it's a comprehensive proposal as to how
16
17
       you as professionals believe it is best to run the
18
       system. It includes reliability centered
19
       maintenance, it includes one contact customer
20
       calling -- those things are more expensive for
21
       obvious reasons -- and the city, which you say
```

knows nothing about operating a water system,

tells you to take those things out.

```
1
                   MR. ASHCROFT: My understanding
 2
       specifically with the customer service issue was
 3
       that the city already ran a customer service
       center for the wastewater billing, and they
 5
       believed it had the resource there to be able to
       deal with that.
                   MR. CAMERINO: Isn't it fair to say
       that dealing with customers related to drinking
 9
       water is a much more intense and intensive
       experience than dealing with customers about what
10
       goes down their drain?
11
12
                   MR. ASHCROFT: I'm not sure I'd use the
       word intensive, but it is different, yes.
13
                   MR. CAMERINO: There is a much
14
15
       different level of customer concern, anxiety,
       fear, about their drinking water, isn't there?
16
                   MR. ASHCROFT: That would seem
17
       reasonable, yes, it is what they ingest.
18
19
                   MR. CAMERINO: All right, I'm going to
20
       ask you now to do some comparing of -- I want to
21
       look at some of the other contracts that you have
       for operating other systems, because you've relied
22
```

on those, haven't you, fairly heavily to show your

```
1 experience and ability to operate this system?
```

- 2 MR. ASHCROFT: As I said earlier, I'm
- 3 responsible for about 45 contracts; they're all
- 4 different.
- 5 MR. CAMERINO: You answered a data
- 6 request from the company. It was data request
- 7 3-1, and it asked you to identify all municipal
- 8 and privately owned water systems directly or
- 9 indirectly operated by Veolia or any subsidiary
- 10 thereof in the United States.
- 11 And I can show you the answer, if you'd
- 12 like -- in fact, I will show you the answer -- but
- in the first sentence you said you operate over
- 400 municipal and privately owned water systems
- 15 serving over 14 million people.
- 16 What you're looking at there on the
- screen is a supplemental answer that actually
- 18 listed the systems. If you look under the letter
- 19 C, that first sentence has the reference to the
- 20 400.
- I have a very simple question. When
- you say you operate over 400 municipal and
- 23 privately owned water systems, do you mean

```
1
       drinking water?
 2
                  MR. ASHCROFT: Can I just read this a
 3
       second?
                  MR. CAMERINO: Please. Go ahead.
 5
                  MR. ASHCROFT: Yes.
                  MR. CAMERINO: You mean drinking water?
 7
                  MR. ASHCROFT: No, not drinking water,
 8
       water systems.
 9
                  MR. CAMERINO: And when you say water,
       you don't mean just drinking water, do you?
10
11
                   MR. ASHCROFT: That appears to refer to
       the United States, and we certainly don't have 400
12
       drinking water systems in the United States; many
13
       more than that worldwide.
14
15
                  MR. CAMERINO: You actually mean
16
       drinking water and wastewater?
                  MR. ASHCROFT: Yes.
17
                  MR. CAMERINO: Some of those may even
18
19
       include groundwater contamination sites, what are
20
       sometimes called Superfund sites?
21
                  MR. ASHCROFT: Certainly not in the
```

MR. CAMERINO: But in the 400?

22

23

Northeast.

```
1 MR. ASHCROFT: May or may not. I don't
```

- 2 know what happens in other parts of the U.S. We
- did operate a number of those in the Northeast,
- 4 but they closed down some years ago.
- 5 MR. CAMERINO: I want to take you
- 6 through -- you probably have this in front of you.
- 7 In your January 2006 testimony there was an
- 8 Exhibit A attached. For the record, it was
- 9 Exhibit 1005A. That's the part where you attached
- 10 everybody's resumes and a number of other project
- 11 examples, and I'm just going to ask you about
- 12 those.
- 13 First of all, I'm assuming you included
- 14 those in the filing with the commission because
- you felt they were representative of the company's
- 16 experience for purposes of this case?
- 17 MR. ASHCROFT: Correct.
- 18 MR. CAMERINO: And do you have those in
- 19 front of you?
- MR. ASHCROFT: No, I do not.
- 21 MR. CAMERINO: Maybe you could get them
- in front of you. Actually, before I start you on
- that, can you pull up Exhibit 3046? Exhibit 3046

```
is section 5 of your proposal, and if you look at
```

- 2 page I.5-4 you're going to see a box in the upper
- 3 right-hand corner, which maybe we can enlarge, and
- 4 I'm just going to ask you to count up some numbers
- 5 to see if we get to around 400, okay?
- If we take the 186 municipal wastewater
- 7 facilities, and the 104 municipal water
- 8 facilities, and the 76 industrial wastewater
- 9 facilities, and the 36 industrial water
- 10 facilities, we come to 402 facilities, is that
- 11 right?
- MR. ASHCROFT: Yeah.
- MR. CAMERINO: And that's probably the
- 14 400 that was in response to the data request?
- MR. ASHCROFT: It seems like a
- 16 reasonable assumption.
- 17 MR. CAMERINO: So, just for starters,
- 18 262 of those are wastewater facilities, right?
- MR. ASHCROFT: Yes.
- 20 MR. CAMERINO: And so well over half
- 21 are wastewater, and then the other 140 are water
- 22 facilities, correct?
- MR. ASHCROFT: 104 plus 36 -- yes.

```
1 MR. CAMERINO: But what we don't know
```

- 2 is of those water facilities, how many are a pump
- 3 station water supply treatment versus a
- 4 distribution system, correct?
- 5 MR. ASHCROFT: Most of them are water
- 6 treatment facilities. We run far more water
- 7 treatment facilities than we do distribution
- 8 systems in the U.S.
- 9 MR. CAMERINO: And, actually, very few
- 10 would be water distribution systems?
- MR. ASHCROFT: I honestly don't know.
- 12 I'd have to check those facts for you.
- MR. CAMERINO: Okay, so now going to
- 14 Exhibit 1 to your January '06 testimony which is
- 15 Exhibit 1005A, I just want to very generally take
- 16 you through each of those projects that you put
- forward as representative.
- 18 And just to move it along, I'm going to
- 19 characterize each one, but if I mischaracterize
- it, please stop me, okay, I'm not trying to get it
- 21 wrong. We'll going to just take it one at a time.
- 22 The first one -- some of these will be familiar to
- the commission from other matters.

1

2

15

```
3
       right?
                  MR. ASHCROFT: Yes.
 5
                  MR. CAMERINO: Contaminated well.
                  MR. ASHCROFT: Yes.
 7
                  MR. CAMERINO: No water distribution of
       any kind?
 8
 9
                  MR. ASHCROFT: No.
                  MR. CAMERINO: The next one is the
10
11
       Gilson Road Superfund site. That's another
       environmental remediation site, isn't it?
12
                  MR. ASHCROFT: I believe so, yes.
13
14
                  MR. CAMERINO: No water distribution of
```

The first one is called the Savage

well. That's an environmental remediation site,

- MR. ASHCROFT: No.
- 17 MR. CAMERINO: The next one is
- 18 Indianapolis, we're going to be talking about
- 19 that, that's a complete water treatment and
- 20 distribution system?

any kind?

- MR. ASHCROFT: Yes.
- MR. CAMERINO: The next one is
- 23 Brockton, that's a wastewater and water supply

```
1
       treatment?
 2
                  MR. ASHCROFT: Yes.
 3
                  MR. CAMERINO: No water distribution?
                  MR. ASHCROFT: No.
 5
                  MR. CAMERINO: The next one is Lynn.
       That one is also wastewater and water supply?
 6
 7
                  MR. ASHCROFT: One of each, yes.
                  MR. CAMERINO: No water distribution.
                  MR. ASHCROFT: Correct.
 9
                  MR. CAMERINO: The next one is
10
11
       Leominster. That one is wastewater and water
12
       supply?
                  MR. ASHCROFT: Yes, we have some
13
       oversight in that distribution system since last
14
15
       year.
                  MR. CAMERINO: What does oversight
16
17
       mean?
                  MR. ASHCROFT: We're involved in
18
19
       assisting the town in overseeing the distribution
20
       system.
21
                  MR. CAMERINO: The town runs it?
22
                  MR. ASHCROFT: Yes.
23
                  MR. CAMERINO: Atlanta, that's water
```

```
2
                 MR. ASHCROFT: Fulton County is, yes.
                 MR. CAMERINO: No water distribution.
                 MR. ASHCROFT: I'm unfamiliar with the
5
      details, it's not in my area.
```

- MR. CAMERINO: Maple Shade. This one
- 7 is wastewater, water supply, and water
- distribution, is that correct?

supply treatment?

- 9 MR. ASHCROFT: Again, I'm not sure of
- the details, I'd have to refer to this. 10
- 11 MR. CAMERINO: Just take a quick look
- if Mr. Noran know. I see some head movement, but 12
- I don't know if that was intentional. 13
- 14 MR. NORAN: It's both water
- 15 distribution and water collection.
- MR. CAMERINO: But this system -- I'm 16
- just taking the information that's on the sheet --17
- serves a town of 19,500 people, right? 18
- MR. ASHCROFT: Yes. 19
- 20 MR. CAMERINO: And I'm going to
- 21 represent to you that in response to a data
- request, Veolia said that a rough -- a good way to 22
- 23 estimate the number of customers in a system is to

```
divide the population by 3.5, does that sound
```

- 2 correct?
- MR. ASHCROFT: I've normally used 2.4.
- 4 And I think in previous documents we've used 2.7,
- 5 but I don't know. It's a matter of statistics.
- 6 MR. CAMERINO: Let's use both numbers.
- 7 I will tell you, and we can do this on a
- 8 calculator, but I'm just going to represent for
- 9 the record, and if somebody thinks it's wrong, you
- 10 can say so.
- 11 If you take the 19,500 population and
- divide it by 3.5, you get 5,570 customers. Does
- that sound about right?
- MR. ASHCROFT: I think your arithmetic
- is correct.
- 16 MR. CAMERINO: And you don't know why
- 17 Veolia would have answered in a data request that
- the divisor would be 3.5?
- MR. ASHCROFT: No, I don't.
- 20 MR. CAMERINO: So this system, if the
- 3.5 divisor is correct, would be 5,570 customers.
- MR. ASHCROFT: Correct.
- MR. CAMERINO: A lot smaller than

```
1 Nashua.
```

- 2 MR. ASHCROFT: Correct.
- 3 MR. CAMERINO: And this says that
- 4 there's 55 miles of distribution system, correct?
- 5 MR. ASHCROFT: Correct.
- 6 MR. CAMERINO: Also significantly
- 7 smaller than Nashua.
- 8 MR. ASHCROFT: Maple Shade is, but
- 9 Indianapolis isn't; it's certainly bigger.
- 10 MR. CAMERINO: I understand that; we've
- 11 done Indianapolis. I'm not trying to take all of
- 12 these away from you. The next one is Southern
- 13 Water and Sewer District. That one looks like
- it's water supply and distribution.
- MR. ASHCROFT: Yes.
- MR. CAMERINO: And that's a somewhat
- bigger system, that's got a population of 18,000?
- MR. ASHCROFT: Yes.
- 19 MR. CAMERINO: I'm sorry, it's not
- 20 bigger; it's smaller. And if we did that same
- 21 math, we'd come up with a little over 5,000
- 22 customers?
- MR. ASHCROFT: Yes, I'm sure your

```
1 mathematics is correct.
```

- 2 MR. CAMERINO: And, again, if during
- 3 the break if you decide those numbers are wrong,
- 4 just say so. The next one is Pipeville. That one
- also is both water supply and distribution, isn't
- 6 it?
- 7 MR. ASHCROFT: It's not clear from this
- 8 document, but let's assume you're right, yes.
- 9 MR. CAMERINO: And that says it has a
- 10 population of 7,000, it's in that first paragraph
- in the fourth line.
- MR. ASHCROFT: I see that, yes.
- MR. CAMERINO: Pretty small system,
- 14 isn't it?
- MR. ASHCROFT: It is.
- MR. CAMERINO: It says 74 miles of
- 17 mains. Let's move along and go through the last
- ones.
- 19 Taunton, that's just wastewater
- 20 treatment, no drinking water distribution.
- 21 MR. ASHCROFT: Right. That's a
- 22 wastewater treatment and collection system.
- MR. CAMERINO: Tampa Bay, water supply

```
1 treatment, no distribution.
```

- 2 MR. ASHCROFT: Correct.
- 3 MR. CAMERINO: Woonsocket, wastewater
- 4 treatment, no distribution.
- 5 MR. ASHCROFT: Correct.
- 6 MR. CAMERINO: Cranston. Wastewater
- 7 treatment, no distribution.
- 8 MR. ASHCROFT: Correct.
- 9 MR. CAMERINO: Richmond, wastewater
- 10 treatment, no distribution. Plymouth -- I didn't
- 11 think I heard an answer there.
- MR. ASHCROFT: It was looking up on the
- 13 screen.
- MR. CAMERINO: I'm sorry. And, again,
- if I'm rushing you, I don't mean to.
- MR. ASHCROFT: I'm trying to read
- 17 what's on the screen.
- 18 MR. CAMERINO: Just stop me if I'm
- 19 going too fast. So Richmond is wastewater
- 20 treatment, no distribution?
- 21 MR. ASHCROFT: Correct.
- MR. CAMERINO: And Plymouth, wastewater
- treatment, no distribution.

```
1
                   MR. ASHCROFT: Correct.
 2
                   MR. CAMERINO: Just for the record, I
 3
       just want to show you --
                   MR. ASHCROFT: Could I mention
 5
       Brockton?
                   MR. CAMERINO: Could you mention
 7
       Brockton?
                   MR. ASHCROFT: Yes, which is in the
 9
       Northeast.
                   MR. CAMERINO: I'm assuming you're
10
       going to tell me that that does have water
11
       distribution.
12
                   MR. ASHCROFT: No, it has water
13
       treatment, but it's a very comparative size to
14
15
       here in Nashua. I think the population of
       Brockton is about 100,000.
16
                   MR. CAMERINO: It's not a mystery. The
17
       point I'm trying to make is you put quite a few,
18
19
       make a couple of dozen systems in here as
20
       representative, but, in fact, very few of them
       involve water distribution, and of those only
21
```

Indianapolis is -- I don't want to say similar

size, it's actually a good deal larger, isn't it?

22

MR. ASHCROFT: It's much larger, yeah.

MR. NORAN: Yeah, the data I have seen

runs anywhere from 2.7 to three and a half. I

1

22

```
2
                   MR. CAMERINO: And I just want to show
 3
       you -- I'm going to actually show Mr. Noran the
       response to the data requests 4-3 from Pennichuck
 4
 5
       where Veolia said that if you divide the
       population by 3.5 you can get the number of
 6
 7
       customers.
                   MR. RICHARDSON: What exhibit is this?
                   MR. CAMERINO: It's actually one of
 9
       Nashua's exhibits. If you want to use it for
10
       reference, but, frankly, this is not going to
11
12
       affect our objection to Nashua's offering their
       own responses. It's Exhibit 1052, page 1. So if
13
       you want it for reference, but I can put it on
14
15
       Elmo.
16
                   Do you see that, Mr. Noran? You gave
       us that figure of 3.5?
17
                   MR. NORAN: Yes.
18
                   MR. CAMERINO: I take it that number
19
20
       didn't come out of thin air; there may be
21
       different approaches for different situations?
```

```
would like to make one comment, if possible.
```

- 2 MR. CAMERINO: Go right ahead.
- 3 MR. NORAN: You were talking about the
- 4 experience of our operating and maintaining water
- 5 systems, and I think a more representative exhibit
- 6 would be Exhibit 1051 in which we actually outline
- 7 each of the systems and we can readily identify
- 8 which ones are water systems and the size of those
- 9 water systems.
- 10 MR. CAMERINO: So -- and I can get you,
- 11 Mr. Ashcroft, a specific exhibit on this if you
- 12 want, but I want to try to move it along. There
- are a number of tables and maps and things that
- 14 Veolia has included with its testimony about its
- 15 experience in the water industry.
- 16 And without taking you through every
- single dot on any map and every system that you've
- listed, isn't it fair to say that when you talk
- 19 about your experience and the number of water
- 20 systems that you have contracts for, you don't
- 21 mean when you use that term that they're drinking
- 22 water systems; some of them are drinking water
- 23 systems, some of them are environmental

1

21

22

23

```
2
       sites, is that a fair statement?
 3
                   MR. ASHCROFT: It's a mix of all three.
                   MR. CAMERINO: I just -- what I'm
 5
       trying to make clear for the commission -- again,
       I don't want this to be a mystery -- when you look
 7
       at a map with 50 points in the Northeast, those
       aren't all water supply and distribution systems
 9
       the way Nashua is. They can be something that's
       quite different, but they're projects that you
10
       have.
11
12
                   MR. RICHARDSON: I'm going to object at
       this time because if there's a specific map that
13
       we're referring to, maybe the witness can see it
14
       and respond to what's shown on that map as opposed
15
       to in general what might be on the map that we may
16
17
       see at some other point in time.
                   MR. CAMERINO: Mr. Chairman, I just
18
19
       want to note, because there could be issues when
20
       it gets to be about three o'clock, that I'm doing
```

what I can to move this along, and there is a way

that you can take somebody every single step or

you can try to move them ahead, and we can do it

remediation sites, some of them are wastewater

```
1 either way.
```

- 2 CHAIRMAN GETZ: I recognize that, and,
- 3 frankly, I thought he had already agreed to this
- 4 general proposition, but if there's a map that you
- 5 can put on Elmo quickly.
- 6 MR. CAMERINO: You know, you can bury
- 7 people in information and make it appear that
- 8 there's things there that aren't, and that's what
- 9 I'd like to show.
- 10 That's one of the maps I'm talking
- 11 about, right?
- 12 MR. ASHCROFT: I recognize the map,
- 13 yes.
- MR. CAMERINO: And those aren't all
- drinking water systems, are they?
- MR. ASHCROFT: No, they not.
- 17 MR. CAMERINO: Some of them are
- 18 actually just projects, as you call them. They
- may be a single simple facility, an industrial
- 20 facility or something like that?
- 21 MR. ASHCROFT: They're all a wastewater
- 22 treatment collection system or drinking water
- 23 distribution systems. We don't have any

groundwater remediation contracts right now.

1

```
2
                   MR. CAMERINO: So you can't just take
 3
       this general representation that we're a big
       company and we operate hundreds of systems, you
 5
       have to look at each one to know whether it's
       comparable to Nashua, is that a fair statement?
 6
 7
                   MR. ASHCROFT: No.
                   MR. CAMERINO: You can just look at
 9
       them all and say it's comparable.
                   MR. ASHCROFT: We are a company that
10
       works internationally, and we have a lot of
11
12
       experience in running water systems, distribution
13
       systems, wastewater systems, collection systems,
       it just happens so here geographically in the
14
15
       Northeast the majority of those contracts are
16
       wastewater contracts.
17
                   MR. CAMERINO: Do you remember in
       discovery when Pennichuck asked about the
18
19
       international operations of the company and Veolia
20
       refused to respond to those because it was the
21
       American company that was entering into this
```

MR. ASHCROFT: No, I do not.

contract?

22

```
1 MR. CAMERINO: You don't remember that.
```

- Which company is entering into this contract?
- 3 MR. ASHCROFT: Veolia North
- 4 America-Northeast, LLC.
- 5 MR. CAMERINO: And how many systems are
- 6 there where that company operates both water
- 7 treatment and distribution?
- 8 MR. ASHCROFT: As we've already
- 9 established, not many here in the northeast.
- MR. CAMERINO: There are two, aren't
- 11 there; Smuggler's Notch, Vermont, and Sturbridge,
- 12 Massachusetts?
- MR. ASHCROFT: Correct.
- MR. CAMERINO: No others.
- MR. ASHCROFT: Correct.
- MR. CAMERINO: Have you ever been to
- 17 Smuggler's Notch?
- MR. ASHCROFT: Yes.
- 19 MR. CAMERINO: It's a few condominiums
- on the side of a ski hill?
- 21 MR. ASHCROFT: Quite a few condominiums
- on the side of a hill, yeah.
- MR. CAMERINO: I want to ask you about

```
1 the use of an oversight contractor. In your
```

- 2 proposal at page I.3-1 you said -- and I've got it
- 3 in highlight -- this model has been used by
- 4 literally thousands of communities throughout the
- 5 country. Okay? Can you name one.
- 6 MR. ASHCROFT: Can I just read?
- 7 MR. CAMERINO: Yup.
- 8 MR. ASHCROFT: To get the context of
- 9 what you're talking about?
- MR. CAMERINO: Please.
- 11 MR. ASHCROFT: Yes, I believe it is
- referring to the public/private contract model.
- MR. CAMERINO: Not to the arrangement
- 14 with an oversight contractor? That's not what has
- been used by literally thousands of communities
- 16 throughout the country?
- 17 MR. ASHCROFT: I think that's correct,
- 18 yes. Using a oversight contractor is very common,
- 19 however.
- MR. CAMERINO: In the UK?
- 21 MR. ASHCROFT: No, not in the UK; I'm
- 22 talking in the U.S.
- 23 MR. CAMERINO: Here's what I'm confused

```
by. I'm going to read to you from your
```

- deposition. Question from Mr. Donovan. Are you
- 3 aware of any other systems in the US in which
- 4 Veolia has both treatment and operations where
- 5 there would be 40 or more employees.
- Answer. I honestly can't answer that.
- 7 That question is too specific for me to answer
- 8 from memory.
- 9 Question. Any other, again, where
- 10 Veolia provides both treatment and distribution in
- 11 which its services are reviewed by an oversight
- 12 contractor.
- Answer. That's very common. You're
- 14 restricting this question to the U.S., but in
- 15 trying to be helpful here, I can say I ran an
- operation in the UK that supplied water production
- and distribution to 3 million people. In the
- 18 context of Veolia the Nashua is a small contract.
- 19 So in your deposition you got asked
- that question, and you couldn't come up with one
- 21 in the United States.
- 22 MR. ASHCROFT: Not in my deposition,
- 23 no. I can't recall that now. Certainly

```
1 Indianapolis. The system I was running in the UK
```

- was roughly 30 times bigger than Nashua.
- 3 Indianapolis is ten times bigger. But I'm not
- 4 sure size is that important here, it's the quality
- of the management, quality of the systems, and
- 6 quality of the operation.
- 7 MR. CAMERINO: How many operating
- 8 contracts does Veolia have in the U.S. where it
- 9 operates multiple satellites or community drinking
- 10 water systems as opposed to a single distribution
- 11 system that's connected to a source of supply?
- 12 MR. ASHCROFT: I think Indianapolis
- does, but Alyson could answer that question.
- MS. WILLANS: Indianapolis --
- MR. CAMERINO: I apologize,
- 16 Ms. Willans, but I'd really like to hear
- 17 Mr. Ashcroft here. Any others you can think of?
- 18 MR. ASHCROFT: Not right now. I'd have
- 19 to research that in detail to come up with a
- 20 definitive answer.
- 21 MR. CAMERINO: Nothing that -- even
- though you run the company, nothing that comes to
- 23 mind?

```
1 MR. ASHCROFT: Not in the northeast,
```

- 2 no.
- 3 MR. CAMERINO: So let's talk about
- 4 Indianapolis. How many customers in Indianapolis?
- 5 I should have been more clear about that. We're
- 6 changing subjects, we're going to Indianapolis.
- 7 How many customers in the Indianapolis system, if
- 8 you know?
- 9 MR. ASHCROFT: I couldn't tell you, but
- 10 I believe it's about a million.
- MR. CAMERINO: I don't need an exact
- 12 number, but, Mr. Noran.
- MR. NORAN: There's approximately
- 300,000 customers, supposedly serves a million
- 15 people.
- MR. CAMERINO: 300,000 customers, how
- many satellites? I just want to stick with these
- 18 witnesses.
- MR. ASHCROFT: Ms. Willans can answer
- the question.
- 21 MR. UPTON: Let me make my objection.
- This panel is allowed to defer to other members of
- 23 the panel to answer the questions.

1

2

13

14

15

have --

```
3
                   CHAIRMAN GETZ: Let him finish,
      Mr. Camerino. Mr. Upton.
 5
                   MR. UPTON: If Mr. Camerino asked
       Mr. Noran and he says I need to defer to
 7
       Ms. Willans, he can do that. That's how we set up
       this whole panel system.
 9
                   It's precisely what you permitted
      yesterday, if they defer -- if they don't know the
10
       answer so they defer to somebody else who has
11
      better information. He's trying to preclude
12
```

Ms. Willans and Mr. Siegfried from answering any

questions, whether or not they're the appropriate

MR. CAMERINO: No, they are not. I

- 16 CHAIRMAN GETZ: I think you're
- 17 misstating the rule or extrapolating from
- 18 yesterday in a way that I don't think fairly
- 19 encompasses the approach. What we said yesterday

person on the panel to answer the question.

- 20 was if the witness doesn't know the answer and
- 21 seeks to defer, they can try and defer.
- In this situation we are allowing, and
- we will allow all the attorneys when they're

```
dealing with panels, if you want to direct a
```

- 2 question to a particular witness, you may do so.
- 3 He's also, in certain instances, thrown it open to
- 4 the witnesses.
- 5 So I think in this situation where it's
- 6 up to his discretion whether he wants to inquire
- of Mr. Siegfried or Ms. Willans, then he can focus
- 8 his questions on particular witnesses.
- 9 If in redirect you want to get
- 10 something out additionally, then you're going to
- 11 have that opportunity. But I think it's certainly
- 12 within the ambit of the cross that the
- 13 attorney whoever it is at the moment wants to
- 14 direct his cross-examination to limit it to
- 15 particular witnesses.
- MR. UPTON: So I just want to make
- 17 sure that I understand. So if he asks a question
- of Mr. Noran and Mr. Noran says I don't know the
- answer but Ms. Willans does, that's the end of the
- 20 question?
- 21 CHAIRMAN GETZ: That's the end of the
- 22 question from him. We may inquire, you may
- 23 inquire, there will be chances for follow-up, but

```
1 at that point if Mr. Noran doesn't know how many
```

- 2 customers particularly in Indianapolis as opposed
- 3 to the population of Indianapolis, and
- 4 Mr. Camerino doesn't want to follow up with
- 5 Ms. Willans, then that's at his discretion.
- 6 But if we want to follow up or if you
- 7 want to complete the record on redirect, then
- 8 that's going to be your option.
- 9 MR. UPTON: Thank you. I thought it
- 10 was different, and I'm glad for the clarification.
- 11 MR. CAMERINO: Thank you, Mr. Chairman.
- So we've established that there's
- 300,000 customers, and, Mr. Ashcroft, you're not
- 14 aware of how many satellite systems there are, is
- 15 that correct?
- MR. ASHCROFT: I'm aware there are
- 17 satellite systems, but how many, I don't know. I
- 18 assume you mean satellite systems that are not
- 19 hydraulically connected?
- MR. CAMERINO: Yes. And, actually,
- just for everybody in the room plus the record we
- should just define what we mean when we say
- 23 satellite. Mr. Noran, can you give us just a

```
working definition of that?
```

- 2 MR. NORAN: Yes, satellite system has
- 3 its own source of supply and serves a small
- 4 distribution system generally. And based on my
- 5 experience in Indianapolis, I know of five
- 6 satellite systems in Indianapolis. There may be
- 7 more, but I know of five.
- 8 MR. CAMERINO: And, first of all,
- 9 satellite systems is also sometimes called a
- 10 community water system?
- 11 MR. NORAN: Yes.
- MR. CAMERINO: So you're giving us a
- 13 number of five. It's not a dozen, right? I'm
- just trying to get an order of magnitude here to
- 15 your knowledge.
- MR. NORAN: That's correct.
- 17 MR. CAMERINO: Now, Mr. Burton, you
- 18 testified about Indianapolis in your deposition.
- 19 Do you recall being asked questions about that?
- 20 MR. BURTON: Yes, I was asked questions
- 21 about Indianapolis.
- MR. CAMERINO: You talked about
- 23 pressure zones. Can you tell me whether you meant

```
1 something when you said a pressure zone as opposed
```

- 2 to a satellite system?
- 3 MR. BURTON: A pressure zone in a
- 4 distribution system is where you have multiple
- 5 areas in a connected distribution system that you
- 6 may valve off to achieve different pressures in
- 7 different pumping points, they are not
- 8 hydraulically connected, but they are separated by
- 9 valving.
- 10 MR. CAMERINO: You worked out in
- 11 Indianapolis, didn't you?
- MR. BURTON: Sorry, sir?
- MR. CAMERINO: Did you work out in
- 14 Indianapolis?
- MR. BURTON: I worked in Indianapolis,
- 16 yes, sir.
- MR. CAMERINO: Were any of the
- 18 satellite systems connected to the core
- 19 ultimately, that you know of?
- 20 MR. BURTON: Based on my recollection,
- 21 I don't know what the connections were or were not
- 22 between satellites.
- MR. CAMERINO: Can you give me a sense

```
of the size of the satellites and how many
```

- customers there were, just roughly? Just give me
- 3 your recollection.
- 4 MR. BURTON: From recollection there
- 5 was one system that was approximately 400
- 6 customers, and I do not know the size of the
- 7 others.
- 8 MR. CAMERINO: Do you recall how far
- 9 away they were? Were they five miles, ten miles,
- or 40 or 50 miles? Anything 40 or 50 miles away?
- MR. BURTON: They were within a seven
- or eight county area. I don't know the exact
- 13 mileage. I do know that Indianapolis has an
- interstate that goes around it in a circle, and
- it's around an 80 mile loop, and there were
- 16 systems outside of that 80 mile loop. So
- 17 geographically I don't know the exact mileage.
- 18 MR. CAMERINO: Okay, Mr. Ashcroft,
- 19 after Veolia took over in Indianapolis there were
- 20 reductions in personnel at some point?
- MR. ASHCROFT: Yes.
- MR. CAMERINO: When did that occur?
- 23 MR. ASHCROFT: I don't recall. I was

```
1 there from -- I think it was April 2002 until the
```

- 2 fall of that year. Again, Ms. Willans can answer
- 3 that question, I can't.
- 4 MR. CAMERINO: And do you recall
- 5 approximately how many employees were let go?
- 6 MR. ASHCROFT: No. Again, Ms. Willans
- 7 can answer that question, I can't.
- 8 MR. CAMERINO: Were you there during
- 9 that period, Mr. Burton?
- 10 MR. BURTON: I was there for
- 11 approximately three years.
- MR. CAMERINO: The reduction in
- personnel, that was a fairly tense time, wasn't
- it? It was the subject of some controversy?
- MR. BURTON: My understanding is after
- the contract was initiated there was actually an
- increase of personnel for a period of time.
- 18 MR. CAMERINO: As part of the
- 19 transition?
- MR. BURTON: Lengthy. Well,
- 21 approaching one to two years.
- MR. CAMERINO: But later there was a
- 23 reduction?

```
1 MR. BURTON: Based on my recollection,
```

- 2 at that point the staff was pretty much reduced to
- 3 original numbers.
- 4 MR. CAMERINO: And there wasn't any
- 5 controversy with the union about changes in
- 6 personnel?
- 7 MR. BURTON: There was union
- 8 negotiations which always can have their
- 9 complexities.
- 10 MR. CAMERINO: Well, when you say
- 11 always has its complexity, were there significant
- 12 tensions between the union and Veolia after it
- 13 took over?
- 14 MR. BURTON: I was not involved in the
- union negotiations, I couldn't respond to that.
- MR. CAMERINO: Were you aware of
- 17 problems related to the relationship with the
- 18 union?
- 19 MR. RICHARDSON: He has answered the
- 20 question.
- MR. CAMERINO: He has not answered the
- 22 question.
- 23 Your recollection -- do you have any

```
1 recollection of whether there were difficulties
```

- 2 between the union and the company during your time
- 3 that you were there?
- 4 MR. BURTON: My recollection is there
- 5 was differences of opinion, yes.
- 6 MR. CAMERINO: I'm going to come back
- 7 to that in a minute, but I want to ask a couple of
- 8 questions about differences between the situation
- 9 in Indianapolis and here in Nashua.
- 10 Indianapolis wasn't an eminent domain
- 11 situation, was it, Mr. Ashcroft?
- MR. ASHCROFT: No, it was not.
- MR. CAMERINO: In fact, Veolia had full
- 14 access to the system and cooperation in planning
- and carrying out the transition?
- MR. ASHCROFT: We did.
- 17 MR. CAMERINO: And the city had
- in-house staff that was dedicated to oversee
- 19 Veolia, didn't it?
- MR. ASHCROFT: Yes.
- 21 MR. CAMERINO: That's not the case
- 22 here, is it?
- MR. ASHCROFT: The function is the

```
2 MR.
3 referring to, th
```

same.

- MR. CAMERINO: The function you're
- 3 referring to, though, is Beck, right?
- 4 MR. ASHCROFT: The oversight contract.
- 5 MR. CAMERINO: And another difference
- from Indianapolis is there there's a core of about
- 7 300,000 customers and a limited number of
- 8 satellites, here there's a core of 25,000
- 9 customers and a couple of dozen satellites?
- 10 MR. ASHCROFT: I believe that to be the
- 11 case.
- MR. CAMERINO: Now, another difference
- is that in Indianapolis Veolia agreed to sign on
- 14 to the union contract, the collective bargaining
- 15 agreement, didn't it?
- MR. ASHCROFT: There is a collective
- 17 bargaining agreement.
- 18 MR. CAMERINO: That was one of the
- 19 conditions of Veolia taking over the system,
- 20 wasn't it, that it would agree to accept the
- 21 collective bargaining agreement?
- 22 MR. ASHCROFT: Again, I can't recall
- 23 specifically what those negotiates were with the

```
1 union. I do recall there was a union there
```

- 2 recognized by NiSource, the predecessor company,
- 3 and I recollect Veolia recognized a union in
- 4 Indianapolis according them full rights in
- 5 negotiations.
- 6 MR. CAMERINO: Wasn't that a fairly
- 7 important part of the arrangement with the city,
- 8 that Veolia keep the union? That was a commitment
- 9 that Veolia made to the city?
- 10 MR. ASHCROFT: I don't know that
- 11 detail. I've not -- I know it was a fact that we
- 12 recognized the union. Whether or not that was a
- 13 key issue during negotiations I can't respond to
- 14 because I wasn't involved in those negotiations.
- MR. CAMERINO: And we have got a front
- 16 page between the contract and Veolia and the union
- 17 here. If we turn to -- this is from 1999, and I
- want to bring your attention to the pension
- 19 provision, and I'm not going to ask you to read
- 20 the whole thing here, but just read enough that
- 21 you can confirm that one of the things that Veolia
- 22 agreed to do was to keep the pension benefits in
- 23 place with the union.

```
1 MR. UPTON: Can we go back to the
```

- 2 first page? I didn't even see who the agreement
- 3 was among?
- 4 MR. ASHCROFT: This is an agreement
- 5 between the NiSource Corporation and the union,
- 6 right?
- 7 MR. CAMERINO: No.
- 8 MR. ASHCROFT: The first page you
- 9 showed me was between NiSource, not Veolia.
- 10 MR. CAMERINO: I've got you. All
- 11 right. I'm with you. I'm sorry.
- MR. ASHCROFT: Nothing to do with
- 13 Veolia.
- MR. CAMERINO: I appreciate you
- 15 stopping me, and I just want to remind you, if I'm
- leading you down the primrose path, stop me,
- 17 because I may be making a mistake myself.
- 18 All right, so this is the 1999
- 19 agreement between NiSource and the union, correct?
- 20 MR. ASHCROFT: I've never seen it
- 21 before, but that's what the top of that says.
- 22 MR. CAMERINO: If you look at -- go in
- a few pages in this excerpt you'll see that the

```
1 pension benefits spelled out, is that a fair
```

- 2 characterization?
- 3 MR. ASHCROFT: There is a section B
- 4 entitled pension.
- 5 MR. CAMERINO: All right, now we're
- 6 going to go to Exhibit 3225, and this is the
- 7 agreement between Veolia Water and the same union,
- 8 correct?
- 9 MR. ASHCROFT: Dated December '04,
- 10 which is over two years after I left there.
- 11 MR. CAMERINO: Yeah, but you were still
- the president of the company?
- MR. ASHCROFT: No.
- MR. CAMERINO: Which company are you
- 15 the president of?
- MR. ASHCROFT: Veolia Water Northeast.
- 17 This is Veolia Water Indianapolis. Totally
- 18 separate LLC for which I have no responsibility
- 19 whatsoever.
- 20 MR. CAMERINO: And not familiar with
- 21 what happened after you left.
- MR. ASHCROFT: No.
- 23 MR. CAMERINO: You don't talk about

```
1 that in the office.
```

- 2 MR. ASHCROFT: Well, again, Ms. Willans
- 3 I'm sure could answer that question, but certainly
- 4 what happens in Indianapolis is not a subject in
- 5 Brockton, Massachusetts. We tend to focus on our
- 6 own clients, our own contracts, our own customers.
- 7 MR. CAMERINO: In Nashua there is no
- 8 obligation to take on the union contract, is
- 9 there.
- 10 MR. ASHCROFT: I believe that is the
- 11 case.
- MR. CAMERINO: And Veolia has made no
- 13 such commitment, has it?
- MR. ASHCROFT: I'm not sure we've been
- asked to, actually. It's not a question that's
- 16 arisen.
- 17 MR. CAMERINO: Are you familiar with
- 18 utility acquisition proceedings in which the
- 19 acquirer commits -- among other things, commits to
- 20 keep the present collective bargaining agreement
- 21 with the union in place? Did you ever see an
- 22 acquisition agreement like that?
- MR. ASHCROFT: Not in my experience.

```
1 MR. CAMERINO: Never heard of that?
```

- 2 MR. ASHCROFT: It might well happen.
- 3 In North America, I can only say that I don't know
- 4 of one.
- 5 CHAIRMAN GETZ: Mr. Camerino, it's
- 6 10:30. Is this a --
- 7 MR. CAMERINO: It's fine.
- 8 CHAIRMAN GETZ: Is this a good point to
- 9 change to a different subject or --
- MR. CAMERINO: Both.
- 11 CHAIRMAN GETZ: Both.
- MR. CAMERINO: I'm changing subjects,
- so if you wanted to take a break, that would be
- 14 fine, too.
- 15 CHAIRMAN GETZ: It is time for our
- morning recess, but let me ask, though, this
- 17 question, how much additional cross do you think
- 18 you have?
- 19 MR. CAMERINO: I'm sure I'll be all
- 20 morning. I don't know how much of the afternoon.
- 21 I am making progress, I'm a little reluctant to
- 22 predict how long.
- 23 CHAIRMAN GETZ: Mr. Upton.

```
1 MR. UPTON: In the hopes of concluding
```

- 2 Sansoucy, Walker testimony, the sooner I can have
- 3 some sense of when Steven's going to be completed,
- 4 then I can make arrangements to get them back.
- 5 They are both in their offices, Sansoucy, in
- 6 Lancaster, Walker and Newington, so I do need a
- 7 little bit of advanced time.
- 8 But if I can at the lunch break get
- 9 some sense from Steve whether he's going to go all
- 10 afternoon or there would be enough time to
- 11 complete that --
- 12 CHAIRMAN GETZ: Let me check with the
- 13 rest of the parties. Ms. Thunberg, do you have
- 14 questions for this panel?
- MS. THUNBERG: I would guess an hour
- and a quarter's worth of questioning.
- 17 CHAIRMAN GETZ: And then, Mr. Boutin,
- will you be inquiring of this panel?
- 19 MR. BOUTIN: At this moment I don't
- 20 have any, but I don't know what I'm going to hear,
- 21 so it's possible I'll have a short
- 22 cross-examination.
- 23 CHAIRMAN GETZ: Ms. Reinemann, are you

```
1 planning anything?
```

- MS. REINEMANN: At this point we don't
- 3 have any questions.
- 4 CHAIRMAN GETZ: And Mr. Alexander?
- 5 MR. ALEXANDER: Little, if any.
- 6 CHAIRMAN GETZ: Is there anybody else I
- 7 overlooked?
- 8 MR. CAMERINO: I just want to mention,
- 9 I did have one or two more questions on this
- 10 subject. So if before we take a break, if I could
- 11 finish those off.
- 12 CHAIRMAN GETZ: Let's do that. But I
- think when we broke yesterday I was assuming that
- 14 there was some talk of bringing back Mr. Sansoucy
- 15 and Mr. Walker on another day.
- 16 MR. UPTON: On another day. And Steve
- 17 and I talked at the conclusion of the day, and
- depending on how far he was able to get with the
- 19 Veolia panel today we thought it was better, if
- 20 possible, because of Mr. Conner being here still
- 21 and not having to come back from Tennessee if we
- 22 could do it today. So we'll see where we end up,
- and Steve and I will try to make it happen, if we

```
1 can.
```

- 2 CHAIRMAN GETZ: Okay, great. Let's
- 3 finish up this segment, and we'll take the morning
- 4 recess.
- 5 MR. CAMERINO: Okay, we were just
- 6 talking about labor issues in Indianapolis,
- 7 Mr. Ashcroft. I want to show you Exhibit 3221.
- 8 And admittedly -- again, I'm not trying to lead
- 9 you down a primrose path -- if you look in the
- 10 upper left-hand corner, this is apparently put out
- 11 by the AFL-CIO, so I'm sure they are not your best
- 12 friends. But if you could just read the first two
- paragraphs into the record.
- MR. ASHCROFT: I preface that by saying
- that I have many good friends in trade unions.
- 16 For 30 years I was a member of a trade union, I
- 17 totally support the trade union, and if the
- 18 employees, should we run this contract in Nashua,
- 19 want to be part of a trade union, we would be
- 20 delighted to join them in conversations and
- 21 discussions.
- MR. CAMERINO: Fair comment.
- 23 MR. ASHCROFT: Veolia is a very trade

```
1 union friendly organization.
```

- 2 MR. CAMERINO: I'm going to ask you to
- 3 read that, and I understand they're not your
- 4 words.
- 5 MR. ASHCROFT: It says here some 200
- 6 union members of Local 131 of the national
- 7 conference of firemen and oilers are preparing for
- 8 forced strikes spurred by Veolia Water, the
- 9 French-owned company that has been contacted to
- 10 oversee the city's water operation.
- 11 The federal mediator is currently
- 12 working with union representatives and management
- 13 to avoid a work stoppage on Friday. However,
- 14 Veolia has built guard shacks and temporary orange
- fencing of the water company's downtown
- 16 headquarters in preparation for a strike.
- 17 Can I comment on that, gentlemen?
- 18 MR. CAMERINO: Please. And I preface
- 19 this by saying I assume Veolia has a very
- 20 different version of what was happening, is that
- 21 fair to say?
- MR. ASHCROFT: Earlier in my career I
- 23 did have for several years -- I was employed as an

```
industrial relations manager -- admittedly not in
```

- 2 the US but in the UK -- and this is just part of
- 3 the ritual dance of negotiations.
- 4 Employees of our Lynn facility earlier
- 5 this year threatened to go on strike. We put
- 6 together a strike plan, said we were prepared to
- 7 run that facility to insure the environmental
- 8 protection and our client's interests, and as a
- 9 result of that we reached an amicable solution
- 10 with the trade union.
- 11 Indeed, only a few weeks ago we had the
- 12 trade union and the employees round and we had a
- 13 cookout and celebrated the signing of that
- 14 contract. This is no more than yet another part
- of that ritual dance, that form of negotiation
- 16 that takes place.
- MR. CAMERINO: So you'd say this is
- just part of doing business, you eventually
- 19 reached agreement with these folks.
- 20 MR. ASHCROFT: I can't comment -- I
- 21 assume they did reach an agreement in Indianapolis
- because there was no strike, as far as I'm aware.
- 23 So, I'm quessing. That's supposition, I don't

```
1 know.
```

- 2 MR. CAMERINO: It would be pretty
- 3 unusual if a company that had a collective
- 4 bargaining unit with the union didn't have these
- 5 kind of problems, wouldn't it?
- 6 MR. ASHCROFT: As far as I'm aware,
- 7 Veolia has never had a strike in North America.
- 8 MR. CAMERINO: But even that kind of
- 9 showdown, part of the ritual dance as you call
- 10 it --
- MR. ASHCROFT: Yes.
- MR. CAMERINO: -- it would be unusual
- for a company that deals with a union not to have
- 14 that kind of issue from time to time?
- MR. ASHCROFT: Across North America,
- 16 yes.
- 17 MR. CAMERINO: Thank you. That's all I
- 18 have on this subject.
- 19 CHAIRMAN GETZ: Okay, then, let's
- 20 recess, and we'll come back at eleven o'clock.
- 21 Thank you.
- 22 (Recess taken.)
- 23 CHAIRMAN GETZ: We're back on the

```
1 record. Mr. Camerino.
```

- 2 MR. CAMERINO: Thank you, Mr. Chairman.
- 3 Mr. Ashcroft, I'm going to ask you a
- 4 few more questions about Indianapolis just for
- 5 purposes of comparison to Nashua.
- 6 First of all, you indicated you took
- 7 those operations over from NiSource, is that
- 8 correct?
- 9 MR. ASHCROFT: Correct. Yes.
- 10 MR. CAMERINO: And that system was sold
- on a consensual basis, wasn't it?
- 12 MR. ASHCROFT: It was a forced sale by
- 13 NiSource to the city of Indianapolis. I believe
- it was a regulatory requirement.
- MR. CAMERINO: It was sold reluctantly,
- maybe, would be a good indication; they were
- ordered to sell it by regulators, they had to
- 18 divest it?
- MR. ASHCROFT: That's correct.
- 20 MR. CAMERINO: And you worked very
- 21 closely with NiSource as part of that transition,
- 22 didn't?
- MR. ASHCROFT: No.

```
1 MR. CAMERINO: Well, let me just read
```

- 2 to you from your deposition. Question from
- 3 Mr. Donovan -- this is on page 86. Indianapolis
- 4 was a cooperative transfer unlike the current
- 5 situation, correct?
- 6 Answer. I didn't get involved in
- 7 Indianapolis with the previous owner, NiSource
- 8 Corporation, until after the contract was awarded.
- 9 When I did become involved with them, they were
- 10 very cooperative.
- 11 MR. ASHCROFT: Let me clarify that
- 12 statement. The senior executives of NiSource,
- other than one, were not there when we arrived.
- One guy remained, stayed in his office, basically
- did nothing. The people who were cooperative were
- the ex-NiSource employees that transferred to
- 17 Veolia. They were very helpful and very
- 18 cooperative.
- 19 MR. CAMERINO: So you had a lot of
- 20 assistance on the ground, if you will, in making
- 21 that transition, didn't you?
- MR. ASHCROFT: I believe we did.
- MR. CAMERINO: And Mr. Burton, you

```
1 indicated earlier that you staffed up, you
```

- 2 increased staffing at the time of the transition
- and for a period afterwards, is that correct?
- 4 MR. BURTON: That's my understanding,
- 5 yes.
- 6 MR. CAMERINO: So you had a cooperative
- 7 transition and you increased your staffing, is
- 8 that a fair characterization, in order to make the
- 9 transition go smoothly?
- 10 MR. ASHCROFT: During my time in
- 11 Indianapolis the workforce remained approximately
- 12 the same. What happened after that, I couldn't
- 13 tell you.
- MR. CAMERINO: Now, I think we've
- 15 established that in Indianapolis you do all of the
- 16 billing and collection and customer service on
- 17 what I'll call a bundled basis; you provide all of
- 18 that, it is not split with the city, correct?
- 19 MR. ASHCROFT: That is the certainly
- the situation when I took over, but Ms. Willans
- 21 can provide you the details on that.
- MR. CAMERINO: Well, Mr. Ford, in your
- 23 deposition you said that that was your

```
1 recollection, is that correct?
```

- 2 MR. FORD: I don't recall making
- 3 comments about Indianapolis, because I wasn't
- 4 privy to that operation.
- 5 MR. CAMERINO: Well, let me read you
- 6 the question and answer from page 83 of your
- 7 deposition. Question from Mr. Donovan.
- 8 Indianapolis is a site where Veolia provides both
- 9 the billing and collection as well as the
- 10 operational customer service, is that right?
- 11 Answer. Right. Yes.
- 12 Maybe you recalled then and time has
- passed, is that a fair characterization?
- MR. FORD: Yes.
- MR. CAMERINO: Now, in the proposal
- 16 here to the city of Nashua, you've told them that
- if you took over all of the billing and
- 18 collection, Mr. Ashcroft, and provided a bundled
- 19 customer service, the city would save \$311,000,
- 20 didn't you? That's in the proposal.
- 21 MR. ASHCROFT: I can't recall, but that
- 22 sounds reasonable. I'd like to add that I've run
- 23 customer service both ways. Either splitting away

```
1 a response to billing inquiries from the
```

- 2 operational issues and running combined. Both
- 3 systems can work.
- 4 The issue is probably cost, as you
- 5 rightly point out. It would be cheaper to bundle
- 6 it together for Veolia, but in terms of the
- 7 service to the customers, the efficacy of that
- 8 service, both approaches will work. I've done it
- 9 both ways.
- 10 MR. CAMERINO: All right, and I'm
- showing you a page that's Exhibit 3045, page 35,
- 12 which is from the proposal at Roman numeral
- 13 II.2-9, and if you look at the bottom box, that's
- one of your alternative proposals.
- 15 On the right side you'll see that it
- says \$311,000 estimated city costs of customer
- 17 service, and that -- that's what you were saying
- 18 the city would save if you were to do the customer
- 19 service, do you see that?
- 20 MR. ASHCROFT: I believe Mr. Noran
- 21 could respond to that in more detail than I can.
- MR. CAMERINO: Okay.
- MR. NORAN: First of all, customer

```
service and reliability centered maintenance were
```

- 2 alternates in our proposal. Secondly, on customer
- 3 service what we said is that we had estimated that
- 4 we could provide full customer service for an
- 5 additional \$311,000 a year.
- 6 MR. CAMERINO: I guess I don't
- 7 understand. When it says estimated city cost of
- 8 customer service, why would they pay 311,000
- 9 unless they were going to save at least that much?
- 10 MR. NORAN: Again, our proposal was
- 11 that if we provided total customer service, the
- 12 additional cost to our proposed fees would be
- 13 \$311,000 per year.
- MR. CAMERINO: And presumably you were
- 15 making that proposal because you thought it would
- work well for the city, correct?
- MR. NORAN: We felt that that was an
- 18 attractive alternative that the city should
- 19 consider.
- MR. CAMERINO: You wouldn't suggest to
- 21 the city -- and I'm not talking about trying to
- 22 dupe them, I'm talking about just common sense
- 23 now -- you wouldn't suggest to the city that they

```
spend $311,000 to save less than that, would you?
```

- 2 MR. NORAN: I'm not sure I understand
- 3 your -- your question.
- 4 MR. CAMERINO: Well, you were proposing
- 5 to take some services away from the city side of
- 6 the ledger and have Veolia do them. So you're
- 7 going to try to convince them why that's a good
- 8 thing for them. And part of that equation that
- 9 you're saying, you'll pay us 311,000. That's what
- 10 I hear you saying now.
- MR. NORAN: Yes.
- MR. CAMERINO: I'm assuming you would
- not ask them to pay you \$311,000 to perform these
- services that they were going to perform if they
- 15 could do it for less, that wouldn't make any
- sense, you wouldn't have a chance of convincing
- 17 them.
- 18 MR. NORAN: I think we would have a
- 19 chance of convincing them because there's
- 20 economies of scale by us providing entire customer
- 21 service, and that's why we proposed the alternate.
- MR. CAMERINO: So you're saying that if
- 23 they don't do this there's going to be other costs

```
that are incurred that they haven't taken into
```

- 2 account yet.
- 3 MR. NORAN: I don't know the city cost
- 4 related to how they've estimated the cost of
- 5 customer service. All I know is our cost of
- 6 providing service for the city of Nashua customers
- 7 that was in our base proposal would be
- 8 incrementally an additional \$311,000 per year.
- 9 MR. CAMERINO: And your company prides
- 10 itself on being more efficient than municipal
- 11 operations, correct?
- MR. NORAN: Yes.
- MR. CAMERINO: Let me ask you about
- 14 performance metrics, Mr. Noran. The Indianapolis
- 15 contract had numerous performance metrics in it,
- 16 did it not?
- MR. NORAN: Yes.
- 18 MR. CAMERINO: In fact, there were
- 19 about 40 of them.
- MR. NORAN: Yes.
- MR. CAMERINO: One would be unaccounted
- 22 for water?
- MR. NORAN: Yes.

```
1 MR. CAMERINO: And I'd like you to take
```

- 2 a look at Exhibit 3223, this is your contract with
- 3 Indianapolis. And we're going to pull it up on
- 4 the screen; it may be easier for you to work from
- 5 a hard copy. I don't know whether you have that
- 6 easily at hand or not.
- 7 MR. ASHCROFT: We don't have a copy of
- 8 the Indianapolis.
- 9 MR. CAMERINO: I think it's up on the
- 10 cart. If it's easy to get. I don't want to
- 11 engage in a big delay if you don't have it at
- 12 hand. Apparently on the middle shelf.
- 13 Exhibit 3223. I won't object to Ms. Willans
- 14 finding the document.
- While she's doing that, Mr. Noran, one
- place where I saw some of them is in Exhibit 12,
- 17 but I'm also interested in where else they might
- 18 be found in that document if the commission wants
- 19 to go back and look at that. Is that fair,
- 20 Exhibit 12 is one of the places, Mr. Noran?
- MR. NORAN: Yes.
- MR. CAMERINO: And anyone else,
- 23 Mr. Noran, where you know that they are in there?

```
1 MR. NORAN: Exhibit 12 is the set of
```

- 2 criteria.
- 3 MR. CAMERINO: In Indianapolis,
- 4 Mr. Noran, the base fee also included electricity
- 5 and fuel and natural gas, is that correct?
- 6 MR. NORAN: Yes.
- 7 MR. CAMERINO: There were -- and I'm
- 8 not going to try to make you identify all of them,
- 9 but those 40 performance metrics in the
- 10 Indianapolis contract, those aren't in the Nashua
- 11 contract, are they?
- MR. NORAN: Some are.
- MR. CAMERINO: Could you tell me which
- ones are?
- MR. NORAN: The response time. We have
- 16 a 30 minute response time to --
- 17 MR. CAMERINO: There is no incentive,
- 18 though, in there, is there for the company to
- 19 perform at a certain level?
- 20 MR. NORAN: The incentive is to provide
- 21 the client's satisfaction so we continue to have
- this contract.
- MR. CAMERINO: But your company

```
1 believes -- and I think the proposal says this in
```

- 2 a number of places -- that it's beneficial to the
- 3 customer -- the client in this case being
- 4 Nashua -- to have Veolia economically incentivised
- 5 to achieve certain performance metrics, correct?
- 6 MR. NORAN: Yes.
- 7 MR. CAMERINO: There are adders if you
- 8 achieve those metrics, correct? Additional
- 9 payments?
- 10 MR. NORAN: No. Actually, in
- 11 Indianapolis, the word intensive criteria is a
- 12 misnomer. We need to achieve the incentive
- 13 criteria in order to achieve our -- our -- our
- 14 projected margin on that project.
- MR. CAMERINO: So, in other words, you
- 16 would suffer, effectively, a penalty if you didn't
- 17 achieve the performance metrics?
- MR. NORAN: Correct.
- 19 MR. CAMERINO: Still an economic
- 20 incentive, correct?
- MR. NORAN: Yes.
- MR. CAMERINO: That's different from
- just a term in a contract, correct -- in fact, I'm

```
1 assuming you've included those in your proposal
```

- 2 because you thought that that was a good
- 3 structure.
- 4 MR. NORAN: That was a -- that was a
- 5 mandate of the RFP was incentive criteria.
- 6 MR. CAMERINO: Which you then turned
- 7 around and touted to Nashua in your proposal,
- 8 correct?
- 9 MR. NORAN: We -- we did make reference
- 10 to those, and I would suggest to you that there
- are a number of performance metrics in our
- 12 contract.
- MR. CAMERINO: And those are the ones
- 14 that -- I believe it was in your May of 2006 reply
- 15 testimony, you actually listed those at the end of
- 16 your testimony, do you recall that?
- MR. NORAN: That's correct.
- 18 MR. CAMERINO: Those are the ones
- 19 you're referring to?
- MR. NORAN: Yes.
- 21 MR. CAMERINO: I'm going to switch
- 22 topics here. I'm going to be talking about the
- 23 reporting structure, the relationship with

```
1 Dufresne-Henry and Beck, just so you know we're in
```

- 2 a different area.
- First of all -- and I'm directing this
- 4 to Mr. Ashcroft, but it may be Mr. Noran that
- 5 needs to answer it. Dufresne-Henry is a
- 6 subcontractor to Veolia on this transaction, is
- 7 that correct?
- 8 MR. ASHCROFT: They're actually called
- 9 StanTech now.
- 10 MR. CAMERINO: Could you say that name
- 11 again?
- MR. ASHCROFT: They're actually called
- 13 StanTech. They were taken over by an operation
- 14 called StanTech.
- MR. CAMERINO: So they have been
- 16 acquired since they began?
- MR. ASHCROFT: Correct.
- 18 MR. CAMERINO: Can you just very
- 19 briefly explain who they are and what they do?
- 20 MR. ASHCROFT: They're an engineering
- 21 consultancy company.
- MR. CAMERINO: Why are they needed in
- this arrangement?

MR. ASHCROFT: Essentially because

1

```
2
       that's the area they specialize in. And it's a
       better economic proposition for our client to be
       able to essentially use StanTech engineers as a
 5
       variable cost as and when we need them to
       supplement our own resources rather than a fixed
 7
       cost, so it comes down to economics.
                   MR. CAMERINO: Well, you have lots of
 9
       variable costs in your contract, don't you?
10
                   MR. ASHCROFT: Yes.
                   MR. CAMERINO: So what is it about the
11
12
       services that they provide that you can't provide
       them, even if it's on a variable basis?
13
14
                   MR. ASHCROFT: We could actually
15
       provide them. Undoubtedly we could provide them,
16
       but we're in to an accountancy argument now
       whether labor is a fixed or a variable cost.
17
       accountants will tell you it's variable, but as
18
19
       far as I'm concerned, it's fixed.
20
                   It's potentially a better economic
21
       proposition for the city of Nashua for us to use
       those StanTech engineers when we need them as
22
       opposed to increase the number of staff.
```

MR. CAMERINO: So you can provide the

And also I think -- I need to correct

1

```
2
       same services that they provide if you want to?
 3
                   MR. ASHCROFT: Yes.
                   MR. CAMERINO: Now, when StanTech
 5
       provides services, who are they going to bill?
                   MR. ASHCROFT: Veolia.
                   MR. CAMERINO: And you're going to take
 8
       that bill and you're going to mark it up
 9
       12 percent?
                   MR. ASHCROFT: I'd have to refer to the
10
       contract. Paul, do you know?
11
12
                   MR. NORAN: That would be one option,
13
       but the more plausible option is that they would
      be a support service on capital projects and RRRM
14
15
      projects, and that would be -- we would provide
16
       the -- the city of Nashua a proposal for a -- a
      major capital project that would include
17
       engineering services, and it would be -- could be
18
19
       a design-build, so we'd be talking about a fixed
20
      price for a design-build project, and it could be
       that StanTech would be a resource that would -- we
21
       would use to provide engineering services.
22
```

```
one thing. You mistakenly indicated, and that is
```

- 2 that we have a subcontract with StanTech for the
- Nashua project. We do not have a subcontract
- 4 agreement for the Nashua project with StanTech.
- 5 MR. CAMERINO: Can you say that again?
- 6 I think I missed what you just said.
- 7 MR. NORAN: We do not have a specific
- 8 subcontract agreement for StanTech to provide
- 9 engineering services to Nashua, for the Nashua
- 10 project.
- 11 MR. CAMERINO: Well, just maybe you
- 12 could clarify for me what you're saying. One part
- of Veolia's proposal which is in front of this
- 14 commission is that you have Dufresne-Henry, now
- 15 StanTech, on board to provide these important
- 16 engineering services.
- 17 MR. UPTON: I object. We don't have a
- 18 Veolia proposal before the commission, we have a
- 19 proposed contract with Veolia before the
- 20 commission, and they're very different.
- MR. CAMERINO: I stand corrected.
- Nashua's proposal is a draft contract with Veolia,
- and your presentation includes touting

```
1 Dufresne-Henry, now StanTech, as a player, and now
```

- 2 you're telling me you don't have an arrangement
- 3 with them. Maybe you want to clarify that.
- 4 MR. NORAN: I think Mr. Ashcroft really
- 5 identified clearly the role of -- of StanTech.
- 6 What I was trying to do is -- is indicate to you
- 7 that we do not have a written subcontract
- 8 agreement with StanTech to provide services in
- 9 conjunction with this contract.
- 10 MR. CAMERINO: So really all you're
- 11 saying, Mr. Noran, is there's nothing in
- 12 writing -- writing is probably the wrong word --
- there's nothing that obligates Veolia or StanTech
- at this point, there is not a signed agreement;
- 15 you may have had discussions with them about
- 16 providing services if and when they're needed.
- 17 MR. ASHCROFT: Can I clarify that?
- MR. CAMERINO: Please.
- 19 MR. ASHCROFT: Just as we don't have a
- 20 signed contract with the city, we can't have a
- 21 signed contract with StanTech. But we work with a
- 22 number of engineering companies, and just as we're
- 23 going to work once having signed a contract with

```
1 the city of Nashua in partnership to deliver
```

- 2 services to the citizens of Nashua, so we have a
- 3 partnership arrangement and we would cooperate and
- 4 work in other areas with StanTech.
- 5 I would anticipate once we had a signed
- 6 contract with the city of Nashua, we would then
- 7 enter into a more formal arrangement with
- 8 StanTech.
- 9 MR. CAMERINO: You can understand the
- 10 reason I'm asking these questions is the
- 11 commission is trying to decide and we are trying
- 12 to understand what are the functional aspects of
- 13 that relationship and what are the economics. And
- if nobody is committed to anything -- I understand
- 15 there may be discussion about possibilities -- but
- if nobody is committed to anything, it's very hard
- 17 to know what the commission is passing judgment
- on. So I need to know the difference between what
- 19 is talk and what is commitment.
- 20 MR. ASHCROFT: We are totally committed
- 21 to serving the citizens of Nashua. We hope that
- 22 commitment will be enshrined within a contract.
- Once we are committed to that contract, we're

```
1 committed. Wherever those resources come from, we
```

- deliver on those promises in the contractual
- 3 commitment.
- 4 MR. CAMERINO: So, Mr. Noran, what I
- 5 understand you said about the arrangement
- 6 nonbinding with StanTech is that there are two
- 7 ways they can provide their services, one is if
- 8 there's a project you'll work out a fixed fee
- 9 proposal in which presumably your profit and their
- 10 profit will be built into that and there will be a
- 11 number that Nashua will pass judgment on, is that
- 12 a fair statement?
- MR. NORAN: Yes.
- MR. CAMERINO: And the second way is
- 15 you will do it on a time and materials basis where
- 16 StanTech provides their services on an hourly
- 17 basis and bills you for that, correct?
- MR. NORAN: Yes.
- 19 MR. CAMERINO: In the second case you
- 20 will take their bill and you will add a 12 percent
- 21 markup to that, is that correct?
- 22 MR. NORAN: I would have to go back
- 23 and -- and review the contract, but under the --

```
1 under the supplementary services section, we
```

- 2 actually gave hourly rates for different
- 3 positions, whether it's a senior project manager
- 4 or field engineer or field inspector. And those
- 5 hourly rates is what we're committed to, whether
- 6 it comes from Veolia or whether it comes from
- 7 StanTech.
- 8 CHAIRMAN GETZ: Mr. Camerino, before
- 9 you go on, I want to try to clarify in my mind
- 10 some terminology. You raised the issue yesterday,
- 11 you said we were going to get to it today, RRRM.
- 12 I've heard use of RCM, which is reliability
- 13 centered maintenance, and Mr. Noran just mentioned
- 14 I think earlier RRM. Tell me what RRM is.
- MR. NORAN: There is no RRMM, there's
- 16 triple R M.
- 17 CHAIRMAN GETZ: Which is?
- 18 MR. NORAN: Repair, replacement,
- 19 rehabilitation maintenance.
- 20 MR. CAMERINO: Just to be clear,
- 21 Mr. Chairman, that's helpful so that people have a
- reference point right now. We're actually going
- 23 to get into that in quite a bit of detail, so the

```
1 record will be complete on what that means.
```

- 2 And could you just explain to me,
- 3 Mr. Noran or Mr. Ashcroft, if Veolia and StanTech
- 4 can both provide these engineering services, how
- 5 will you decide who should do that when the
- 6 opportunity comes along? Is that just a matter of
- 7 cost effectiveness, or you want to do the work
- 8 yourselves if you can?
- 9 MR. ASHCROFT: It's a matter of cost
- 10 effectiveness, effective labor utilization and
- 11 workload.
- MR. CAMERINO: Now, a couple of
- 13 questions about the relationship with Beck.
- 14 Veolia is going to report to R.W. Beck?
- MR. ASHCROFT: I'm not sure I'd
- 16 characterize it as report to. We report to our
- 17 client, but the client, my understanding is, will
- 18 utilize R.W. Beck to oversee our contract and our
- 19 delivery on our contract. So the word report to
- 20 I'm not too sure about.
- 21 MR. CAMERINO: Well, in his
- 22 testimony -- and this was in Exhibit 1007 at page
- 5, Mr. Sansoucy says, in other words, the city

```
wanted to insure that Beck performed the same
```

- 2 tasks as a city department head in charge of the
- 3 water system.
- 4 So what I took that to mean -- and
- 5 please correct me if I'm wrong -- is that Beck
- 6 would stand in the shoes of the city, and you
- 7 would report to them rather than to the city. Is
- 8 that not your understanding.
- 9 MR. ASHCROFT: Make reports to them,
- 10 yes, but as far as I'm concerned, the mayor of
- 11 Nashua is my client.
- MR. CAMERINO: So you're going to
- 13 report directly to the mayor of Nashua or some
- 14 designee of his?
- MR. ASHCROFT: Yes. That's for him to
- 16 decide.
- 17 MR. CAMERINO: It sounds like you take
- 18 exception to reporting to Beck.
- 19 MR. ASHCROFT: Not at all. My client
- isn't Beck. My client is the mayor of Nashua.
- 21 MR. CAMERINO: Can you tell me what
- 22 role Beck is going to play then?
- 23 MR. ASHCROFT: Oversight. Technical

```
1 oversight, and making sure we, in fact, stick to
```

- 2 the contract and deliver what we said we're going
- 3 to deliver. Beck would work, I guess, at the
- 4 direction of the city which would be the mayor or
- 5 his designee. I think we're playing with words
- 6 here.
- 7 MR. CAMERINO: Well, I'm not sure we
- 8 are, because you're professionals and they're
- 9 professionals, and each of you have a job to do,
- 10 right?
- MR. ASHCROFT: Correct.
- MR. CAMERINO: They're going to take
- their job very seriously, aren't they?
- MR. ASHCROFT: As indeed we do.
- MR. CAMERINO: And so they are going to
- 16 want to look at what you're doing, aren't they?
- 17 MR. ASHCROFT: We will offer total
- 18 transparency.
- 19 MR. CAMERINO: And you don't think
- 20 there are going to be jealousies or tensions if
- 21 they tell you that they think you're not doing
- your job well?
- 23 MR. ASHCROFT: I'm sure they'll act

```
very professionally.
```

- 2 MR. CAMERINO: What happens if you and
- 3 Beck disagree on how things are to be done?
- 4 MR. ASHCROFT: I think there is a
- 5 clause in the proposed contract dealing with
- dispute resolution. I would hope that we wouldn't
- 7 get to that situation; we're professionals with a
- 8 common aim, goal in mind, are able to work
- 9 together to get the right outcome.
- 10 MR. CAMERINO: So do you first go to
- 11 the city and say Beck says something should or
- shouldn't be done and we disagree? Do you go to
- 13 the city and have that discussion?
- MR. ASHCROFT: I would presume that it
- would be more likely that Beck would go to the
- 16 client and say they don't agree with something
- 17 Veolia has done. Until we get into that situation
- 18 I don't know the answer to that question until it
- 19 arises.
- MR. CAMERINO: And you would respond to
- 21 the city and say we think we're right and here's
- 22 why.
- 23 MR. ASHCROFT: That would be a normal

```
1 kind of response, I believe.
```

- 2 MR. CAMERINO: And with all due respect
- 3 to the mayor and the future mayor of Nashua, it's
- 4 not actually going to be the mayor that you have
- 5 that discussion with, is it?
- 6 MR. ASHCROFT: I honestly don't know.
- 7 It depends on the situation, circumstances, and
- 8 the issue.
- 9 MR. CAMERINO: Is there anybody in the
- 10 city government who has the technical capacity to
- 11 hear those points and understand and make that
- 12 decision?
- MR. ASHCROFT: There are a number of
- 14 professional engineers employed by the city of
- Nashua. I think they have a wastewater
- department, director of public works. Is that
- 17 correct?
- MR. NORAN: Yes.
- MR. ASHCROFT: Yes.
- 20 MR. CAMERINO: Didn't you say earlier
- 21 that they don't have any expertise in drinking
- 22 water systems?
- MR. ASHCROFT: Correct.

MR. CAMERINO: That's why you're there.

1

22

23

```
2
                   MR. ASHCROFT: Correct.
                   MR. CAMERINO: So the two of you are
       going to be making your points to city staffers
 5
       who presumably have full jobs already who aren't
       experts in this area, correct?
                   MR. ASHCROFT: Again, this is
       supposition. I don't know.
 9
                   MR. CAMERINO: And you're not aware of
       the city having allocated a position or any
10
       economic reflection of those responsibilities in
11
12
       its model, are you?
                   MR. ASHCROFT: I'm not party to those
13
       discussions. You have to bear in mind that the
14
15
       proposed contract was concluded at the end of
16
       2005. Since then this eminent domain process and
17
       this trial has overshadowed the relationships,
       until we get through this process are unable to
18
19
       pick up the conclusion of that contract and start
20
       to define more clearly a pragmatic way forward how
       we're going to work together. Until that stage, I
21
```

really can't answer questions.

MR. CAMERINO: Now, R.W. Beck is a

```
1 rather large engineering firm, isn't it?
```

- 2 MR. ASHCROFT: It's a large engineering
- 3 firm, yes.
- 4 MR. CAMERINO: They have a lot of
- 5 experience with municipal utilities, don't they?
- 6 MR. ASHCROFT: I believe they do.
- 7 MR. CAMERINO: Aren't they going to
- 8 want to bid on some of this engineering work you
- 9 were talking about before?
- 10 MR. ASHCROFT: That's up to the client
- 11 to decide.
- MR. CAMERINO: So they could bid on the
- same work that Dufresne-Henry, StanTech can bid
- 14 on?
- MR. ASHCROFT: I haven't really
- 16 considered that question. For me now it's a
- 17 hypothetical question.
- 18 MR. CAMERINO: And Veolia can do some
- of that same work as well?
- 20 MR. ASHCROFT: We would hope to
- 21 convince the client that we can, yes.
- MR. CAMERINO: So you've got at least
- three parties all of whom have some engineering

```
1 capacity who are going to be vying for the same
```

- 2 work?
- 3 CHAIRMAN GETZ: Let's hold off on the
- 4 witness. Mr. Richardson?
- 5 MR. RICHARDSON: I just wanted to -- he
- 6 was characterizing the witness' prior response
- 7 that, in fact, the witness said something
- 8 completely different, that he was not aware of
- 9 what Beck's role would be.
- 10 MR. CAMERINO: I'm not trying to
- 11 characterize his response. I'm making a
- 12 statement, which I think you heard, and I'm asking
- 13 you whether you agree.
- MR. ASHCROFT: My recollection of the
- 15 contract, which is only my recollection, because I
- don't study it every day, is that the city will
- 17 have the opportunity to put an engineering project
- out to bid if they believe the proposal from
- 19 Veolia for any one project is not appropriate or
- 20 acceptable.
- 21 So if you're suggesting that the city
- of Nashua would encourage competition, that sounds
- 23 reasonable to me.

MR. CAMERINO: Isn't it likely that

1

23

```
2
       there's going to be a good deal of tension and
 3
       jostling among the parties to get that work?
                   MR. ASHCROFT: If that's what you mean
 5
       by competition, I don't think -- no, I don't think
       I agree with that, no. In fact, they're
 7
       delivering value to the city of Nashua.
                   MR. CAMERINO: I want to understand
 9
       sort of facts on the ground how the relationship
       would work. It's the middle of the night in
10
       Nashua on Amherst Street and a water main breaks,
11
12
       and let's just walk through what's going to
13
       happen.
14
                   Somebody notices that the street's
15
       under water, they call in, right, and eventually
16
       you get the call -- and we may come back to this
       in a little more detail, but I want to just first
17
       understand the relationship between you and Beck
18
19
       in this scenario.
20
                   So you find out there's a water main
21
       break that needs attendance. First of all
       presumably -- we'll get to this later, but for
22
```

clarity, this is under the RRRM services, is that

correct, Mr. Noran?

1

21

22

23

```
2
                   MR. NORAN: Yes.
 3
                   MR. CAMERINO: This is not part of the
 4
       base fee?
 5
                   MR. NORAN: Correct.
                   MR. CAMERINO: So you find out this is
 7
       going to need attention, and you guys are the ones
       who are going to do that fix, is that right?
 8
 9
                   MR. NORAN: Yes.
                   MR. CAMERINO: And there are elements
10
       involved including getting a backhoe out and
11
12
       digging a trench, pulling up the pipe, replacing
       it, filling it all back in, correct?
13
14
                   MR. NORAN: Yes.
15
                   MR. CAMERINO: Where is Beck while all
16
       this is going on? Are they down in Framingham, or
17
       what's happening?
                   MR. NORAN: Whoever is providing
18
19
       oversight for the city of Nashua would be -- would
20
       be notified of an emergency situation and what our
```

plans were with respect to shut down the system

with shut down the system and making the repair

and making the repair, and we would be proceeding

```
1 and restoring service, period.
```

- 2 MR. CAMERINO: And you're getting paid
- 3 on an additional basis for everything you do on
- 4 that site, right?
- 5 MR. NORAN: Yes.
- 6 MR. CAMERINO: Where is Beck during
- 7 this? How do they know that, you know, there was
- 8 only 50 feet of main that needed to be replaced as
- 9 opposed to 150?
- 10 MR. SIEGFRIED: Can I answer that?
- 11 MR. CAMERINO: I'd just like to hear
- 12 from Mr. Noran, who I understand is an engineer.
- MR. NORAN: For repair I would not
- 14 anticipate 150 feet of pipe being replaced.
- MR. CAMERINO: The numbers are just an
- 16 example. In other words, that you're doing what
- is required.
- 18 MR. NORAN: What I would expect is that
- 19 we would have someone who would be our -- our
- 20 liaison with the city of Nashua who would be
- 21 notified of this situation, and we would be
- 22 proceeding, once again, to shut down the system,
- 23 make the repair, backfill, restore service, and --

```
1 and move forward.
```

- I don't -- I don't see any -- any need
- 3 for approval from the -- from the city of Nashua
- 4 to make this emergency repair. That's a
- 5 requirement of our contract, and we'll proceed to
- do that work as expeditiously as possible.
- 7 MR. CAMERINO: Let me try to summarize
- 8 what I think you're saying, and, again, if I've
- 9 got it wrong, tell me.
- To the extent that you're doing
- 11 day-to-day work, emergency work, things that are
- of an ongoing nature, you don't expect Beck to be
- in there where you need their okay or anything of
- 14 that sort; there may be a review later of what you
- 15 did by Beck?
- MR. NORAN: Correct.
- 17 MR. CAMERINO: And, similarly, if
- 18 there's a project you're proposing -- unlike a
- main break, if there is something that is an RRRM
- 20 that's a fix but you're able to anticipate it,
- 21 that might be something they would review before
- 22 you undertook it?
- 23 MR. NORAN: Yes. Under the -- under

```
1 the contract, if you look at -- look at the
```

- 2 exhibit on RRRM, it specifically says that each
- 3 year we'll develop a proposed RRRM budget and
- 4 submit that to the city for their review and
- 5 approval.
- 6 MR. CAMERINO: I want to ask you a few
- 7 questions about things that you and others have
- 8 said about Pennichuck in the past.
- 9 Mr. Ford, you spoke to the Department
- 10 of Environmental Services prior to Veolia making
- its proposal to the city in this matter?
- MR. FORD: I did.
- MR. CAMERINO: And do you recall what
- 14 they had to say about Pennichuck?
- MR. FORD: I do.
- 16 MR. CAMERINO: And can you tell me what
- 17 that was?
- 18 MR. FORD: I spoke to Bob Mann in the
- 19 water supply division, and he said that they do
- their reports and they're running the system in
- 21 the state approved fashion.
- MR. CAMERINO: He didn't have any
- 23 complaints about Pennichuck, did he?

MR. FORD: I don't recall him

1

22

23

```
2
       complaining about their operations, no.
 3
                   MR. CAMERINO: And, Mr. Noran, in your
       deposition you said that Pennichuck is a quality
 4
 5
       operation, do you recall that?
                   MR. NORAN: Yes.
 6
 7
                   MR. CAMERINO: And do you believe that
 8
       today?
                   MR. NORAN: Yes.
 9
                   MR. CAMERINO: And, Mr. Ashcroft, we're
10
       going to put Exhibit 3057, page 2, on the screen.
11
12
       This is when you were speaking to the aldermen of
       the city of Nashua, and you said, we are going to
13
       utilize the experienced and qualified employees
14
15
       that exist here. A lot of competence within the
       water utility here. The people who are running it
16
17
      know what they are doing. It runs smoothly.
                   Did I read that correctly?
18
19
                   MR. ASHCROFT: You absolutely did. We
20
       never at any time criticized the people who are
21
       doing the day-to-day work in Pennichuck.
```

MR. CAMERINO: And, in fact, you even

pointed in your proposal at one point -- and I'll

```
ask you if you recall this, if not I'll show it to
```

- 2 you -- you pointed to one particular performance
- 3 criteria for the company, and I recognize this is
- 4 only one, unaccounted for water, and you said that
- 5 they're unaccounted for water was very low
- 6 compared to the industry standard, does that sound
- 7 correct?
- 8 MR. ASHCROFT: I don't recall that
- 9 specifically. It might well be true, yes.
- 10 MR. CAMERINO: If you look at the
- 11 highlighted part, based on available data, this
- would indicate unmetered water averages between 9
- or 10 percent of annual production. This is
- 14 considered very good water loss compared to
- 15 industry standards.
- MR. ASHCROFT: That is what it says,
- 17 yeah.
- 18 MR. CAMERINO: All right, I'm going to
- 19 switch now to the transition process. In your
- 20 testimony -- this is Exhibit 1005 at page 4 -- you
- 21 noted that members of your team were involved in
- the transition in Indianapolis. I assume
- 23 conceptually you recall talking about?

MR. ASHCROFT: Yes.

```
2
                   MR. CAMERINO: And you said, quote,
 3
       providing them the unique experience to carry out
       this transition.
 5
                   So what I understood from that is that
       you feel the transition that you experienced in
 7
       Indianapolis provides you sufficient experience
       for the situation here in Nashua, is that a fair
       characterization?
 9
                   MR. ASHCROFT: Yes.
10
11
                   MR. CAMERINO: In fact, you must have
12
       felt it was particularly relevant because you used
       the word unique?
13
14
15
                   MR. ASHCROFT: I think given
       Indianapolis is a large system, I think it's the
16
       largest system in North America that's been
17
       transitioned, in that context our experience in
18
       Indianapolis is by definition unique.
19
20
                   MR. CAMERINO: Now, Mr. Burton, in your
21
       deposition you said that you thought the
       transition -- and I think you were talking
22
23
       generally about transitions, but I'll ask you --
```

```
1 the transition presents challenges. Do you recall
```

- 2 that?
- 3 MR. BURTON: I'll have to see the word
- 4 that I used.
- 5 MR. CAMERINO: Well, I'll read you
- 6 your -- question and answer -- actually, I'll ask
- 7 you to read it. This, again, is a question from
- 8 Mr. Donovan, you see it on page 187. The question
- 9 is what are the challenges. Can you read the
- 10 answer.
- 11 MR. BURTON: It says multiple
- 12 challenges. They involve everything from the
- 13 practical transferring to potentially having to,
- 14 things like accounting system and things like
- that, to the transfer of operations which you have
- with any transfer, whether it be from investor
- owned or from municipal or industrial or whatever.
- 18 There is multiple changes that have to be met in
- 19 that transition.
- I believe it lists a lot of things in
- 21 our draft contract under the transition section
- about what all types of things are done in terms
- of transition services, and the statement that it

```
is not easy and presents challenges is entirely
```

- 2 accurate.
- 3 MR. CAMERINO: And I take it you still
- 4 believe that today.
- 5 MR. BURTON: Yes, sir.
- 6 MR. CAMERINO: And, in fact, those
- 7 words are almost exactly what is in your testimony
- 8 for panelists, Exhibit 1005 on page 4, you said
- 9 the transfer from investor owned utility to a
- 10 public-private partnership is not easy and
- 11 presents challenges to an operator like VWNA.
- Mr. Ashcroft, would you agree with that
- 13 still today?
- MR. ASHCROFT: By definition managing
- 15 change is difficult, yes.
- MR. CAMERINO: And on the same page you
- said getting the project off to a smooth and
- 18 successful start is absolutely critical.
- MR. ASHCROFT: I agree.
- 20 MR. CAMERINO: Could you tell me why
- 21 that is, why the start is so important?
- MR. ASHCROFT: Because that's the way
- 23 you'll continue.

MR. CAMERINO: Does that also have

1

23

was talking about.

```
2
       something to do with public confidence, that right
 3
       from the get-go things need to be right or the
       public will lose confidence?
 5
                   MR. ASHCROFT: Certainly in terms of
       client confidence, yes, it's important to satisfy
 7
       all the stakeholders right from the get-go.
                   MR. CAMERINO: And this goes back to
       some of the differences between wastewater and
 9
       water, doesn't it, drinking water, that people are
10
       extremely sensitive to the quality of their
11
12
       drinking water and the continuation of that
       service so that if there are even small problems,
13
       people become alarmed?
14
15
                   MR. ASHCROFT: I think it's also fair
16
       to say that if any citizen in Nashua had their
       house flooded with sewage they'd be extremely
17
       sensitized to that as well.
18
19
                   MR. CAMERINO: Well, the more common
20
       problem, though, with wastewater systems are
21
       inappropriate discharges and things like that.
                   MR. ASHCROFT: Which is exactly what I
22
```

MR. CAMERINO: Still, no matter how

1

```
2
       significant those problems are, it's different
 3
       from people's reaction to what they're drinking
       and what they give to their children, is that a
 5
       fair statement?
                   MR. ASHCROFT: I think the fact that
 7
       people ingest drinking water is significant, yes.
                   MR. CAMERINO: All right, we're going
 9
       to turn now to your proposal. And when I use the
10
       word proposal, that's what I mean, not the
       contract yet that you've entered into.
11
12
                   And in the proposal in a number of
13
       places you've touted the significant benefits that
       come from using the employees of the existing
14
       utility, correct?
15
16
                   MR. ASHCROFT: Correct.
17
                   MR. CAMERINO: In fact, you're counting
       on the benefits of that, are you not?
18
19
                   MR. ASHCROFT: I remember this question
20
       coming up when I was addressing the aldermen, and
21
       we said something like we have, as far as we are
       able to ascertain, some very competent people
22
       running the Nashua system, running the Nashua
```

```
1 system day in and day out, and we would look to
```

- 2 minimize any disruption, we would look to -- I
- 3 think I used the term unashamed bias towards
- 4 employing those people.
- 5 Then that conversation said -- went on,
- 6 well, if for any reason you were unable to employ
- 7 those people, what would you do? I said we're a
- 8 worldwide organization, we would fly in, we would
- 9 parachute in, we would do -- I used the term
- 10 whatever it takes to insure the continuity of
- 11 bright, sparkling, high quality water to the taps
- of Nashua.
- MR. CAMERINO: I want to take you
- 14 through what you said in the proposal so we have
- 15 it in context. If you look at page I.3-1, which
- is an exhibit, 1005C, that's tab C of the
- 17 testimony that you submitted in January. It
- 18 says -- if you look in the second --
- third-to-the-last paragraph, the second sentence,
- 20 it says employees are the local citizens, your
- 21 neighbors, who have been doing the work for years.
- Okay, so we're talking about the people
- who know the system and have the community

relationship --

1

23

place?

```
2
                   MR. ASHCROFT: This is a proposal?
 3
                   MR. UPTON: Can I ask what proposal
       this is?
 5
                   MR. CAMERINO: I thought I indicated.
       This is Nashua's Exhibit 1005C, so it's tab C in
 7
       the binder with Nashua's submission of January of
       2006, and this is Veolia's proposal, as I
 9
       understand it.
                   Also, just for the record, I'll ask
10
       Mr. Upton and Mr. Richardson this, all of these
11
12
       pages says company confidential at the bottom, but
13
       my understanding is they are not anymore.
14
                   MR. RICHARDSON: What you see is a
15
       document that is submitted as it was marked when
16
       Nashua received it. Copies have been submitted
       both to the board at the PUC and the board of
17
       aldermen. So I don't know what Veolia's position
18
19
       is, but mine would be that it's pretty clearly
20
       waived at this time. Nashua is not asserting
21
       confidentiality with respect to this document.
                   MR. CAMERINO: Are we in the same
22
```

MR. ASHCROFT: Yes, we are.

1

22

23

```
2
                   MR. CAMERINO: So we're talking about
 3
       the people who live in the community and who know
       the system, right; that's our context?
 4
 5
                   MR. ASHCROFT: Yes.
                   MR. CAMERINO: And if we look at the
 7
       bottom of the next paragraph you are talking about
       melding your core competency, and at the end it
 9
       says with the specific system knowledge of the
       experienced, existing employees.
10
11
                   I take it when you put that in there
12
       what you're talking about is what some people call
       know-how, it's the day-to-day working knowledge
13
       that if you don't have it, it's more expensive,
14
15
       it's less efficient, and things will go wrong
       until you learn the system. Is that a fair
16
17
       characterization?
                   MR. ASHCROFT: No. I think you said
18
19
       things will go wrong, I can't say that. Certainly
20
       more difficult, more time consuming, and probably
       more costly for us, yes.
21
                   MR. CAMERINO: Well, if you were taking
```

over the system and a large number of employees --

```
and we don't need to be specific at the moment,
```

- but a significant number of employees, key
- 3 employees left the day before you came in and you
- 4 had to figure out what to do, that would be a
- 5 pretty significant problem to maintain quality of
- 6 service, wouldn't it?
- 7 MR. ASHCROFT: I think you
- 8 misunderstand the process of transition. We would
- 9 anticipate cooperative attitude by Pennichuck to
- 10 work with us prior to that day we actually
- 11 formally take over because the issue here is
- 12 public health, and we would look to talk to
- 13 employees well, well before that day actually
- 14 took -- took place, that technical hand over. So
- we would look to mitigate and, in fact, manage all
- the risks you're indicating do exist.
- 17 MR. CAMERINO: I understand how it
- 18 would work in Indianapolis, but in this case those
- 19 people work for a company that doesn't want to be
- 20 taken over, right? Until the day of the sale they
- 21 work for Pennichuck Water Works, right?
- MR. ASHCROFT: As indeed the employees
- of Indianapolis were.

```
1 MR. CAMERINO: But by the time leading
```

- 2 up to the transition came along, that company was
- 3 being -- it had reached an agreement with you on
- 4 the sale, correct?
- 5 MR. ASHCROFT: They had reached an
- 6 agreement with the city, yes.
- 7 MR. CAMERINO: In this case there would
- 8 be a commission order, probably with an appeal
- 9 from the state Supreme Court that would say you
- 10 have to transfer these assets.
- MR. ASHCROFT: Well, you are painting a
- scenario now that I can't verify. I'm not aware
- of any order from the Supreme Court.
- MR. CAMERINO: My point is that it
- would be as a matter of a legal mandate, not
- 16 because the company had agreed to make the
- 17 transfer.
- 18 MR. ASHCROFT: You're getting into
- 19 hypothetical issues, and I'm not sure where you're
- 20 going with this.
- 21 MR. CAMERINO: Where I'm going with it,
- 22 I want to be very clear, in my mind -- and you
- 23 tell me if I'm wrong -- it's the only scenario in

```
which you're answering your questions, is an
```

- eminent domain takeover on a nonvoluntary basis in
- which the company being acquired does not want to
- 4 be acquired. That's the issue in front of this
- 5 commission.
- 6 MR. ASHCROFT: If that is the case, I
- 7 would appeal to the management of Pennichuck and
- 8 say, this is going to happen. The outcome of the
- 9 eminent domain is such that you will be taken over
- 10 by the city of Nashua, and in order to protect
- 11 public health, as responsible citizens here in
- 12 New Hampshire, I'd ask you to cooperate with us,
- 13 Veolia, who are coming in to take over the system
- on behalf of the city.
- The issue here is the responsibility
- for public health. We take that very seriously.
- 17 Clearly the Pennichuck corporation does, and we
- 18 would ask that that professional cooperation
- 19 should be continued in the interest of the
- 20 citizens of Nashua.
- 21 MR. CAMERINO: I understand that.
- MR. ASHCROFT: Thank you.
- 23 MR. CAMERINO: I appreciate it. And I

```
don't doubt what you said, but do you know how
```

- 2 many people work for Pennichuck Water Works today,
- 3 approximately?
- 4 MR. ASHCROFT: Approximately a hundred.
- 5 MR. CAMERINO: I will tell you, I think
- 6 you're a little high, but that's the right ball
- 7 park. Do you know how many people are in your
- 8 model for operating this company, operating this
- 9 system?
- 10 MR. ASHCROFT: Significantly less than
- 11 that. I don't recall the numbers involved,
- 12 perhaps Mr. Noran can talk to that.
- MR. CAMERINO: I recall a number of
- 14 around 40 that Mr. Sansoucy mentioned on day one,
- does that sound about right?
- MR. NORAN: I think the data request
- 17 that Pennichuck completed they indicated they have
- 18 67 FTEs, or full-time equivalents, dedicated to
- 19 PWW, and that includes, I think, employees
- 20 associated with capital.
- 21 And our staffing is a total of 40, and
- we only have two FTEs associated with the capital
- 23 program. If we get an expanded role in the

```
1 capital program, then I would expect that our
```

- 2 staffing would be higher than the 40.
- MR. CAMERINO: Well, whether it's a
- difference of 20 or 50, there's a big difference
- 5 between the number of people that you plan to
- 6 employ to run this system according to your
- 7 testimony, and according to Mr. Sansoucy's
- 8 testimony, and the number that are employed today,
- 9 correct? In fact, I think it was Mr. Ford or
- 10 Mr. Burton called the company top-heavy. Is that
- a fair statement, that there's a difference,
- 12 significant difference in the number of employees
- 13 planned?
- MR. ASHCROFT: I think it's a fair
- 15 comment to say that the overhead is very heavy,
- 16 yes.
- 17 MR. CAMERINO: It's a matter of public
- 18 record that if you take over the system there will
- 19 be a significant difference in the number of
- 20 employees that you plan to use to operate the
- 21 system?
- MR. ASHCROFT: I think that needs
- 23 quantifying in the sense the number of people to

```
operate the system. We don't anticipate a
```

- 2 reduction in the number of people operating the
- 3 system. Maybe a significant number of reduction
- 4 managing the system.
- 5 The people go out there and turn the
- 6 valves and run the system we would have -- and I
- 7 think I said earlier -- a bias towards employing
- 8 those people.
- 9 MR. CAMERINO: Well, let me give you
- some specific examples. You and Mr. Sansoucy have
- 11 said that the company -- that you can run the
- 12 customer service operations on far fewer
- 13 personnel, correct?
- MR. ASHCROFT: Do you want to respond
- 15 to that, Paul?
- MR. NORAN: The -- we have two
- 17 factions -- two different areas of customer
- 18 service. Currently Veolia is responsible for
- 19 customer service associated with operation. If
- 20 there's a customer that calls up and has a water
- 21 quality problem, that's Veolia's responsibility.
- 22 MR. CAMERINO: I'm sorry, Mr. Noran,
- but I'm focusing on numbers right now.

MR. NORAN: Okay.

1

23

```
2
                   MR. CAMERINO: You would plan to do it
 3
       with fewer customer service representatives,
       correct?
 5
                   CHAIRMAN GETZ: I think he's trying to
       define it. When you say they're going to do it,
 7
       he's trying to segment what those functions are.
       I think I need to hear the answer to that.
                   MR. NORAN: The other area of customer
 9
       service is the call center and the billing and
10
       collections. And for us to run the call center
11
12
       and billing and collections for PWW, we estimate
13
       that approximately three additional people would
       be required.
14
15
                   So in our proposal, if we were running
       customer service, including the field operations
16
       customer service, we would have a total of at
17
       least five employees for customer service.
18
19
                   MR. CAMERINO: Well, I have to say for
20
       the moment you've confused me now, whether you're
21
       talking about the proposal that Nashua has made
       that's in front of the commission or the combined
22
```

customer service proposal, but I actually don't

```
1 want to get into that right now, we'll get into
```

- 2 that later.
- All I'm trying to say is that there is
- 4 a difference between the number of people -- a
- 5 significant difference between the number of
- 6 people that you've said you will employ to operate
- 7 this system and what Pennichuck currently employs,
- 8 and some of those differences are in customer
- 9 service, another one is you've said that you don't
- 10 need an engineering department, an in-house
- 11 engineering department and that that would be
- 12 gone. Is that generally a correct
- 13 characterization?
- MR. NORAN: First of all, we would have
- 15 at least two, and depending on the amount of
- 16 capital it could be significantly larger than that
- 17 as far as an engineering department.
- 18 Secondly, with regard to customer
- 19 service, if we had all of customer service for
- 20 PWW, including the two areas that I've just
- 21 described, we would have at least five employees
- 22 for customer service.
- Now, what is difficult to analyze is

1

2

14

```
3
       because they -- they -- they merge all their
       operations, both the regulated and the unregulated
 5
       operations in when they're talking about head
       count, and you'd actually have to go through and
 7
       do a process analysis to find out how many people
       are really needed for customer service for PWW,
 9
       which we have done, and -- versus how many are
       they using for that plus a lot of other regulated
10
       as well as unregulated functions within their
11
12
       business.
                   MR. CAMERINO: Let me try a different
13
```

how many employees does Pennichuck, PWW, really

have dedicated to customer service for PWW,

employed by the company today and you'd heard 15 16 about this case and the public statements that 17 Mr. Sansoucy has made and what's in the testimony of this case, don't you think that a lot of 18 19 people -- I don't mean one or two, I mean a couple 20 of dozen or more -- with significant professional skills who are employed by Pennichuck Water Works 21 today would be highly concerned about whether they 22 23 were going to have a job after you took this

tack. Human nature being what it is, if you were

```
1 company over, and what do you think they would do
```

- 2 about that in the meantime?
- 3 MR. ASHCROFT: Again, we're into
- 4 hypothetical questions here and I'm very reluctant
- 5 to answer that, and, therefore, I think, you know,
- 6 one of the important things for us to do is as
- 7 soon as this process is completed is to have
- 8 access to talk to those employees so to reassure
- 9 them about the future, repeating again what I said
- 10 to the aldermen, we have unashamed bias towards
- 11 the existing employees of Nashua.
- MR. CAMERINO: But if it were an
- eminent domain taking, which is a nonconsensual
- taking, which is being ordered over the absolute
- opposition of the company, you may not get that
- chance, correct? That happens when there's an
- 17 agreement and the parties cooperate.
- 18 MR. ASHCROFT: I will make the
- 19 distinction here between the company and the
- 20 employees. The eminent domain taking is of the
- 21 company and the shareholders and stock. We will
- 22 be very focused on working closely with existing
- employees, and we're certainly, wherever possible,

```
1 continuing their employment.
```

- 2 CHAIRMAN GETZ: Mr. Camerino, this is
- 3 getting repetitive. You are positing a worst case
- 4 premise that the witness does not seem prepared to
- 5 accept. That's on the record, I don't see why we
- 6 need to go further into this.
- 7 MR. CAMERINO: I appreciate that,
- 8 Mr. Chairman, but I do want to say for the record,
- 9 that is not worst case, that is the very situation
- 10 that's in front of this commission. If the
- 11 parties were in agreement, that would be a
- 12 different situation.
- The only thing that the commission has
- 14 to adjudicate right now is whether it should
- 15 require the company against its opposition to take
- 16 this utility, and what I'm trying to suggest, and
- 17 I thought was pretty much common sense, is that
- 18 employees may not wait around. It doesn't have to
- do with good will or bad will, they need to know
- whether they're going to have a job.
- 21 MR. UPTON: And it assumes that if
- there's an order of this commission that permits
- 23 Nashua to acquire these assets at a certain price

```
1 that the company will then not cooperate with the
```

- 2 transition into city ownership and will encourage
- 3 its employees not to cooperate in that situation.
- 4 MR. CAMERINO: That is not --
- 5 MR. UPTON: He assumes the very worst
- 6 case.
- 7 MR. CAMERINO: No, that is not what I'm
- 8 asking these witnesses about. I'm asking them
- 9 whether they believe that human nature is such
- 10 that looking at this situation, the employees
- 11 would decide, some of them, would decide to move
- on. But it sounds like moving on is probably the
- most advisable thing at this point.
- Mr. Ashcroft, you have in a number of
- 15 places in the proposal -- and I want to go through
- 16 these very quickly now. I want to just show that
- this isn't a casual reference to the importance of
- 18 the employees in the transition, this is really
- 19 something that is very significant to Veolia.
- 20 Would you look at page I.4-1. This is
- 21 Exhibit 1005C, it's going to be on the screen.
- 22 And it says a key element -- this is four
- 23 paragraphs up from the bottom. It says a key

```
1 element contributing to the success of this
```

- 2 proposed contract and relationship with the city
- 3 will be the transition of the existing water
- 4 system employees to our team. They will be a
- 5 critical component of our success going forward.
- 6 You still agree with that, I take it,
- 7 right?
- 8 MR. ASHCROFT: A key element
- 9 contributing to the success.
- 10 MR. CAMERINO: And then it says
- 11 critical. You're trying to put special emphasis
- on that; it's not a casual reference.
- MR. ASHCROFT: I'm sorry, I'm not
- 14 following. Key element to the success of this
- proposal, contract relationship with the city will
- be the transition of the existing employees.
- 17 MR. CAMERINO: We only have part of it
- 18 highlighted.
- 19 MR. ASHCROFT: I can't see critical
- anywhere.
- 21 MR. CAMERINO: I will find you the
- 22 reference. Down, second-to-last paragraph. Do
- you see that? I've read it correctly.

MR. ASHCROFT: May I read it?

1

21

22

23

related.

```
2
                   MR. CAMERINO: Yes, please.
 3
                   MR. ASHCROFT: Thank you.
                   MR. CAMERINO: So it's not just one,
 5
       it's critical.
                   MR. ASHCROFT: It says they will be a
 7
       critical component -- one component -- of our
       success going forward, as indeed I think it's a
 8
 9
       bit of a cliche, but any organization is as good
       as its people, going forward.
10
11
                   MR. CAMERINO: And, in fact, on the
12
       next page, pages 3 -- two pages, page 3 at the
       bottom, it's essential. I mean, these are very
13
14
       strong words.
15
                  MR. ASHCROFT: Where are we?
16
                   MR. CAMERINO: Page 3 of that at the
17
       bottom.
                   MR. ASHCROFT: Yes, in order to make
18
19
       the transition.
20
                   MR. CAMERINO: And then again on page
```

10, this is the bullet that says adequate staffing

from day 1, it says our success is directly

MR. ASHCROFT: Can we cut to the chase

1

23

```
2
       here? Our important people, whether it's in
 3
       Brockton Mass. -- Brockton -- Rockland, New York,
       Schenectady, New York, New Bedford or Nashua,
 5
       people are very important to us, and we've gone
       through this process of transition many times.
 6
 7
                   MR. CAMERINO: And on page 12 you talk
       about how that works, and you have this list of
 9
       bullet items what happens in the transition, and
       the third bullet is you're going to shadow the
10
       existing personnel prior to commencement -- so
11
12
       this is before you take over -- to observe the
       daily operations and maintenance for at least 30
13
       days, right? So -- is that concept correct?
14
15
                   MR. ASHCROFT: We would prefer to do
16
       that, yes.
                   MR. CAMERINO: So you're talking about
17
       being inside the company before they sell it to
18
19
       you.
20
                   MR. ASHCROFT: Let me repeat I think
21
       what we said several times, that this is an issue
       of public health. We would seek to work very
22
```

closely with the Pennichuck corporation subsequent

```
1 to any decision being made on the eminent domain
```

- 2 process to insure that the public health is
- 3 maintained, protected here in Nashua.
- 4 And in all transitions that I've been
- 5 involved in, the professionalism of the water
- 6 engineers and the managers has enabled that to
- 7 happen.
- 8 MR. CAMERINO: Okay.
- 9 MR. ASHCROFT: If Pennichuck withdraws
- 10 that cooperation, is quite frankly bloody-minded,
- 11 I will be amazed.
- MR. CAMERINO: With relief for all, I'm
- going to start in on the contract.
- MR. ASHCROFT: Thank you.
- MR. CAMERINO: Just for reference,
- 16 that's Exhibit 1005B.
- Now, in the recitals of this contract,
- it talks about first there was an RFP in March of
- 19 2005. I take it you recall that?
- MR. ASHCROFT: Yup.
- 21 MR. CAMERINO: And you submitted -- it
- 22 says you submitted a proposal on July 14, 2005, do
- 23 you recall that?

MR. ASHCROFT: Yes.

```
2
                   MR. CAMERINO: Do you recall how many
 3
       other parties actually submitted proposals for
 4
       this -- to provide this service?
 5
                   MR. ASHCROFT: I believe it was just
 6
       Earth Tech.
 7
                   MR. CAMERINO: So there was only one
 8
       other party that tried to get this contract?
 9
                   MR. ASHCROFT: That's my recollection.
                   MR. CAMERINO: Does that tell you
10
       anything -- let me take one step back. There are
11
12
       multiple companies that provide the services you
       do, aren't there?
13
14
                   MR. ASHCROFT: Yes, there are.
15
                   MR. CAMERINO: It's a very competitive
16
       industry?
                   MR. ASHCROFT: Yes, it is.
17
                   MR. CAMERINO: It's very unusual when a
18
19
       significant opportunity like Nashua comes along
20
       for only two companies to bid on it, isn't that
21
       unusual?
                   MR. ASHCROFT: Absolutely incorrect.
22
23
                   MR. CAMERINO: Okay, tell me.
```

```
1 MR. ASHCROFT: The biggest contract I
```

- 2 think in North America is Milwaukee. The bids
- 3 went in for that in the end of August, there were
- 4 only two bidders, Veolia and United Water.
- 5 MR. CAMERINO: Why would something like
- 6 that happen?
- 7 MR. ASHCROFT: I -- I don't know. I
- 8 have not been -- Milwaukee is in the Midwest, I'm
- 9 not involved in that in any detail, I'm just aware
- 10 that there were two bidders.
- 11 MR. CAMERINO: There are multiple
- 12 players, right?
- MR. ASHCROFT: Yes.
- MR. CAMERINO: Multiple parties that
- 15 could have bid on this?
- MR. ASHCROFT: But clearly didn't.
- MR. CAMERINO: So they must have seen
- 18 something undesirable about it.
- 19 MR. ASHCROFT: I can't speak for those
- other companies, quite frankly. Perhaps Paul
- 21 could add something here.
- MR. NORAN: We have firsthand knowledge
- 23 that one of the companies, American Water Works

```
1 Company, the reason they -- they were interested
```

- in it, and we have this information from Steve
- 3 Siegfried because Steve was an employee of
- 4 American Water Works at the time, and they were
- 5 pursuing this -- this contract, the OMN contract,
- 6 and -- and he -- and he was told that they were
- 7 not going to pursue this because this is a
- 8 regulated water utility, and it's a -- it's not
- 9 something that -- that they're interested in -- in
- 10 pursuing this type of -- of contract that is
- 11 actually the takeover of a regulated water
- 12 utility.
- MR. CAMERINO: And you don't own any
- 14 regulated water utilities in the United States, do
- 15 you?
- MR. NORAN: No.
- MR. CAMERINO: In fact, you're proud of
- 18 that and touted it in the proposal as one of
- things that sets you apart?
- MR. NORAN: Yes.
- 21 MR. CAMERINO: It's not part of your
- 22 business plan?
- MR. NORAN: Correct.

```
1 MR. CAMERINO: Now, the contract says
```

- you were selected on September 7th, 2005. Do you
- 3 see that in the recitals?
- 4 MR. ASHCROFT: Where does it say that?
- 5 In the September 7th?
- 6 MR. CAMERINO: It's the fourth whereas
- 7 clause.
- 8 MR. ASHCROFT: Yes. Thank you.
- 9 MR. CAMERINO: I found that confusing,
- 10 because your proposal -- your revised proposal is
- 11 dated September 7, 2005. How is it that you were
- selected on the very same day that you submitted
- 13 your proposal?
- MR. ASHCROFT: Interesting question.
- 15 Perhaps you should address that to Nashua rather
- 16 than me.
- 17 MR. CAMERINO: All right. Now, section
- 18 2.1G of your contract, your draft contract.
- 19 And, Mr. Chairman -- this may be a
- 20 question for Mr. Upton and Mr. Richardson, too --
- 21 is it okay if I refer to section numbers or do
- 22 people need page numbers to follow this?
- 23 MR. RICHARDSON: Both are there for

```
1 that reason.
```

- 2 CHAIRMAN GETZ: Let's go with page
- 3 numbers. I think that's the easiest from my copy
- 4 and what looks to be on the screen.
- 5 MR. RICHARDSON: The only confusion of
- 6 page numbers is that the exhibits themselves are
- 7 consecutively marked, where sections of the
- 8 contract have their own numbering system. The
- 9 entire contract is 121 pages and numbered 1 to
- 10 121, but if you look you'll see each --
- 11 MR. CAMERINO: I think I'm okay. I
- think on this document at least the page numbers I
- have are the same as the ones on the exhibits, so
- I think I'll be okay. We may stumble over this
- 15 later.
- 16 If you look on section 2.1G which is on
- 17 page 6 of the contract, do you see that provision
- 18 that says entire agreement?
- 19 MR. UPTON: You refer to page 6 of the
- 20 exhibit, as opposed to 6 of the contract.
- 21 MR. CAMERINO: It is the same thing,
- 22 but if they start to vary, let me know.
- 23 You see that provision that says entire

1

23

there, yes.

agreement?

```
2
                   MR. ASHCROFT: Yes.
                   MR. CAMERINO: I'll give you a chance
       to read that, but let me just represent to you
 5
       that lawyers put that in almost every contract and
       it says the whole transaction, everything related
 7
       to the issues in this document is in this
       agreement and any other documents don't -- don't
 9
       bind the parties, but I want you to read that just
       to get comfortable with that general
10
11
       characterization.
12
                   MR. ASHCROFT: Okay.
13
                   MR. CAMERINO: Are you aware of any
       other agreements between Nashua and Veolia that
14
       relate to the subject matter of this transaction?
15
                   MR. ASHCROFT: Yeah, I think there's a
16
       memorandum of understanding.
17
                   MR. CAMERINO: And that would be
18
       Exhibit 3054. And that memorandum of
19
20
       understanding relates to what's called the
21
       termination for convenience fee?
                   MR. ASHCROFT: I believe that's in
22
```

1

MR. CAMERINO: Now, this contract

```
2
       actually had a termination for convenience
 3
       provision, right?
                   MR. ASHCROFT: Right.
 5
                   MR. CAMERINO: And do you recall what
       that provided in terms of if Nashua terminated
 7
       this agreement before you began providing services
       under the contract?
 9
                   MR. ASHCROFT: Yes, I think -- again,
       you're testing my memory here. I think the
10
       memorandum of understanding said something like if
11
12
       Nashua terminated the arrangements other than
13
       terminating them because the eminent domain
       process failed. Yes, it says that. Should Nashua
14
15
       withdraw its petition at any time prior to the
       final order of the PUC.
16
                   MR. CAMERINO: But the contract for the
17
       operating services that's in this case had -- had
18
19
       a number -- let me just refresh your recollection
20
       and see if this rings a bell. It says if Nashua
21
       were to terminate the arrangement before the
       eminent domain process was completed they would
22
23
       owe you $800,000, correct?
```

```
1 MR. ASHCROFT: I need to look at the 2 schedules here. Yes.
```

- 3 MR. CAMERINO: And the problem was that
- 4 was in a document that wasn't binding, right,
- 5 because the document wasn't signed?
- 6 MR. ASHCROFT: I'm sorry, I'm confused
- 7 as to which document you're referring to.
- 8 MR. CAMERINO: The \$800,000 was in a
- 9 document, the contract that's been submitted to
- 10 this commission.
- MR. ASHCROFT: Right.
- MR. CAMERINO: That has never been
- 13 signed.
- MR. ASHCROFT: That's correct.
- MR. CAMERINO: So there was nothing
- 16 binding about it.
- 17 MR. ASHCROFT: By definition if a
- 18 contract hasn't been signed it's not binding.
- 19 MR. CAMERINO: So there was a need to
- 20 enter into a different agreement, right?
- MR. ASHCROFT: Right.
- MR. CAMERINO: So for starters, this
- 23 statement the entire contract is here in this

```
1 contract it's not correct, right, because there is
```

- 2 another document?
- 3 MR. ASHCROFT: You're getting into a
- legal argument now that I'm not competent to
- 5 discuss. My understanding is that draft contract
- 6 says that, but that contract is not signed,
- 7 therefore, it doesn't have any effect. It's a
- 8 legal question, and I'm not competent to respond
- 9 to that.
- 10 MR. CAMERINO: I'm not asking you for
- legal interpretations, I'm asking you for factual
- 12 information.
- 13 And the reason for that is when this
- document was prepared, the contract was prepared
- 15 with Nashua for the operation of the system, there
- was no other agreement, right? It was a correct
- 17 statement when it was put in there.
- 18 MR. ASHCROFT: It might well be the
- 19 case. I can't recall the timing of when the MOU
- 20 was signed relative to the final draft of the
- 21 contract that was never signed.
- MR. CAMERINO: All right, so you
- decided you needed something binding on that point

```
1 and you entered into this MOU, which is
```

- 2 Exhibit 3054, right?
- 3 MR. ASHCROFT: Yes.
- 4 MR. CAMERINO: And the 800,000
- 5 became -- and I'm going to pick the number which I
- 6 think is relevant for our discussion -- 550,000,
- 7 right?
- 8 In other words, just to characterize
- 9 it, this is the amount that Nashua would have to
- 10 pay to Veolia if it terminated the eminent domain
- 11 litigation prior to its conclusion?
- MR. ASHCROFT: Yes, that amount rose
- from 100 to 550,000. According to this, it
- 14 reached that 550,000 on June 12th, 2006.
- MR. CAMERINO: But it changed from what
- was in the document that's been presented to the
- 17 commission as the contract for operating services,
- 18 right?
- MR. ASHCROFT: Yes.
- 20 MR. CAMERINO: And it's a significant
- 21 economic term, isn't it?
- MR. ASHCROFT: Yes.
- 23 MR. CAMERINO: And just as you said

```
1 before, there are other things, including economic
```

- 2 terms, that could end up being different by the
- 3 time that this contract to operate the system is
- 4 actually entered into it?
- 5 MR. ASHCROFT: I would anticipate that
- 6 to be the case, yes.
- 7 MR. CAMERINO: If you look at section
- 8 10 of that MOU there's a release provision. Do
- 9 you see that, section 10?
- MR. ASHCROFT: Yes.
- MR. CAMERINO: Why would that be
- 12 needed? The way I understand that provision it
- means that we're going to sign this contract and
- we're going to give up any legal claims we have
- against each other for disputed matters. Is that
- 16 how you understand that?
- 17 MR. ASHCROFT: This contract, I thought
- 18 we were talking about the MOU.
- MR. CAMERINO: The MOU is a contract,
- isn't it? I know it's called a memorandum, but
- isn't it supposed to be a binding agreement
- 22 between the parties?
- 23 MR. ASHCROFT: Once you've signed it,

```
1 yes.
```

- 2 MR. CAMERINO: That's what I call a
- 3 contract, a binding agreement between the parties.
- 4 MR. ASHCROFT: I'm making a distinction
- 5 between the draft contract and the MOU.
- 6 MR. CAMERINO: I'm sorry, I'm using the
- 7 word contract because there are others in the room
- 8 who like me to use that word when I refer to the
- 9 operating agreement. So the MOU is a binding
- 10 contract, and in it you've agreed to release
- 11 claims that you have, correct?
- MR. ASHCROFT: Yes.
- MR. CAMERINO: Why would that be
- 14 needed?
- MR. ASHCROFT: Presumably that would be
- 16 put in there by city of Nashua rather than by us.
- MR. CAMERINO: So they thought you
- 18 might have some claims against them.
- 19 MR. ASHCROFT: I can only assume that.
- 20 This was quite some time ago, I don't recall the
- 21 discussions, and in all these matters of legal
- 22 contracts I take advice from my lawyer and would
- 23 defer to him on this issue.

1

2

17

18

19

20

21

22

```
3
                   Seriously, that -- there's no provision
       like that in the operating agreement, is there?
 5
       You don't put that in every contract?
                   MR. ASHCROFT: Again, I would stress
 7
       that this is an unusual circumstance. I've never
       entered into an MOU like this before, because in
 9
       my experience there hasn't been circumstances like
       this before.
10
                   We have no experience to draw upon, no
11
12
       parallels to draw, and no past experience to apply
13
       here in this whole process of the eminent domain
       on the taking and our supporting our client Nashua
14
15
       through that eminent domain process.
                   MR. CAMERINO: Even at this early stage
16
```

of a relationship that's as of the date of this

between the parties that you had to sign a

release, or they had to sign a release.

MOU there were apparently sufficient disagreements

MR. UPTON: I'm going to object to the

a crack about lawyers, but I'm going to pass.

MR. CAMERINO: I'm very tempted to make

23 MR. ASHCROFT: I'm not aware of any

characterization.

```
1 significant disagreements.
```

- 2 CHAIRMAN GETZ: Let's try to get one
- 3 person talking at a time. Mr. Upton.
- 4 MR. UPTON: I made an objection to the
- 5 characterization, but the witness answered it for
- 6 me.
- 7 CHAIRMAN GETZ: Did the reporter happen
- 8 to get the response from the witness?
- 9 COURT REPORTER: I did, thank you.
- 10 MR. CAMERINO: Mr. Ashcroft, again, I
- obviously ask some probing questions, but you may
- want to wait for your counsel if he's got
- 13 something to say.
- MR. ASHCROFT: I'll take your advice,
- as I do from all lawyers.
- MR. CAMERINO: You are well trained.
- 17 The second time I couldn't resist.
- MR. ASHCROFT: Touche.
- 19 MR. CAMERINO: This is a presentation
- you made to the board of aldermen, and I want to
- show you on page 2 at the bottom of that page,
- you're following up on something that Mr. Sansoucy
- 23 said, and you're characterizing the nature of your

```
1 relationship now with the city of Nashua. And
```

- what you say is also on top of that, we said, yes,
- 3 we understand when we first started talking about
- 4 this, I think the works(sic) Skip used -- I'm
- 5 sorry, but I'm reading the transcript the way it
- 6 was written -- Skip used was, quote, we'd be
- 7 joined at the hip, closed quote, once we
- 8 negotiated a contract and we worked with Nashua
- 9 and other consultant to develop a case to put
- 10 before the PUC.
- 11 Isn't that what that provision is about
- is that you're joined at the hip with Nashua, and
- if they do something before the end of the eminent
- domain process that doesn't involve you, they owe
- 15 you \$550,000.
- 16 MR. ASHCROFT: I think the MOU is very
- 17 clear on that point, we already read it a few
- 18 minutes ago. I don't understand why you're asking
- 19 me for clarification.
- 20 MR. CAMERINO: And then if you look on
- 21 the next page, Mr. Sansoucy follows up on that,
- and the copy I have is a little hard to read, and
- 23 it says Fred -- I think he's talking to Alderman

```
1 Teeboom -- he says, Fred, I want to interject
```

- 2 because we are constructing Nashua's argument
- 3 before the PUC, and in some respects there are
- 4 knife edges that occur and exist because we are
- 5 told not in the business or --
- 6 MR. ASHCROFT: Sorry, I can't read it
- 7 or see it.
- 8 MR. CAMERINO: Neither can I.
- 9 MR. RICHARDSON: Mr. Chairman, I'm
- 10 going to object as well. I mean, this is the form
- 11 we received this exhibit in. It is impossible and
- 12 we should have had any type of procedural notice
- as to what it purports to say.
- MR. CAMERINO: Well, Mr. Chairman,
- because it's so poorly highlighted I'm going to
- leave it in the record, the document in the
- 17 record, but this is a premarked exhibit, so they
- 18 had plenty of notice, so why don't we move on.
- 19 CHAIRMAN GETZ: I take it this is the
- 20 minutes of a city Pennichuck Water special
- 21 committee meeting, is that what this is?
- MR. RICHARDSON: These minutes can be
- downloaded from the Internet, and if there ever a

```
1 need of this particular sentence we should be
```

- 2 entitled to know what it says. I can't read it
- 3 right now.
- 4 MR. CAMERINO: I'm not going to ask any
- 5 more questions about this. My point is it is an
- 6 exhibit, it's been premarked, it's in evidence,
- 7 and so I don't think there's any lack of notice,
- 8 but I'm also not comfortable reading something
- 9 that I can't get all the words out.
- Okay, so moving on with the contract.
- 11 Mr. Ashcroft, the base fee under the contract is
- 12 \$4,996,203, correct?
- MR. ASHCROFT: I take that as read,
- 14 yes.
- MR. CAMERINO: And that fee covers --
- 16 when we say base fee, the services that it covers
- 17 are described in appendix D to the contract,
- 18 correct? Is that what you refer to as OM&M, or
- operation, maintenance and management?
- MR. ASHCROFT: Yes.
- 21 MR. CAMERINO: And so if it's not in
- there, it's extra?
- 23 MR. ASHCROFT: I think we're returning

```
1 now to the issue of fixed and variable components,
```

- 2 is that correct?
- 3 MR. CAMERINO: Yes, and I'm trying to
- 4 identify the fixed components first.
- 5 Are you waiting for a question from me?
- 6 MR. ASHCROFT: Yes, I am.
- 7 MR. CAMERINO: I think I asked you a
- 8 question and I'm looking for a yes, that's
- 9 described --
- 10 MR. ASHCROFT: Could you ask the
- 11 question again, I missed that.
- MR. CAMERINO: Appendix D sets out the
- 13 OM&M and that is what's covered by the base fee of
- 14 \$4.9 million, and if it's not in there, it's
- 15 extra.
- MR. ASHCROFT: I believe that, yes,
- 17 that is the case.
- 18 MR. CAMERINO: And if I refer you to
- 19 page 4 of the contract, section 1.1G-1, I'm just
- 20 going to read it to you, it says --
- 21 MR. ASHCROFT: Is this is appendix D?
- MR. CAMERINO: No, in the main body of
- 23 the contract. I just want to tie it so you know

```
1 I'm not leading you down the primrose path.
```

- 2 Services provided for the annual fee
- 3 include the OM&M services set forth in appendix D.
- 4 And then if somebody wants to look at what those
- 5 are they'd look at appendix D and they'd see the
- 6 description of those services, have I got that
- 7 right?
- MR. ASHCROFT: Yes.
- 9 MR. CAMERINO: And that's what the city
- 10 gets for \$4.996 million.
- MR. ASHCROFT: Yes.
- MR. CAMERINO: And OM&M is those
- 13 preventive and predictive maintenance items that
- have a useful life of less than a year, is that
- 15 correct?
- MR. ASHCROFT: Yes.
- 17 MR. CAMERINO: And we find that in
- 18 section 9.1 -- well, we don't need that reference,
- 19 section 9.1-A does reference appendix D again,
- 20 but --
- 21 MR. ASHCROFT: I'm getting confused
- here. Where are we?
- MR. CAMERINO: Well, you said OM&M are

```
1 those items having a useful life of less than a
```

- 2 year, correct?
- 3 MR. ASHCROFT: Yes.
- 4 MR. CAMERINO: And so it doesn't
- 5 include any unplanned maintenance, right?
- 6 MR. ASHCROFT: For example, a main
- 7 break like we talked about earlier, one doesn't
- 8 plan on maybe a main break. There aren't many
- 9 main breaks in Pennichuck anyway.
- 10 MR. CAMERINO: And if you look at
- 11 second 8.5 of the contract on page 13, that tells
- 12 you, the very first sentence, that if it's
- 13 unplanned maintenance the owner will pay for it
- 14 right?
- MR. ASHCROFT: Yes.
- MR. CAMERINO: And is it fair to say
- 17 that unplanned maintenance is difficult to
- 18 predict?
- 19 MR. ASHCROFT: I think so, yes, by
- 20 definition.
- 21 MR. CAMERINO: And, in fact, in your
- 22 proposal -- just so we know what we are talking
- about, in your proposal you had a definition of

```
1 unplanned maintenance down near the bottom of the
```

- 2 page triple I-F-6.
- 3 You said unplanned maintenance is very
- 4 difficult to predict, and then you talk about some
- of the things that can cause it, age, freezing,
- 6 defective material, et cetera, improper
- 7 installation, some of these are
- 8 developer constructed systems --
- 9 MR. ASHCROFT: A whole host of things,
- 10 yes.
- MR. CAMERINO: Lots of things.
- MR. ASHCROFT: We can neither manage or
- 13 mitigate.
- MR. CAMERINO: And unplanned is
- actually a bit of a misnomer, because you know
- there's going to be a certain amount of this
- 17 stuff, you just don't know which items it's going
- 18 to be.
- MR. ASHCROFT: Or where or when.
- 20 MR. CAMERINO: All right, the next
- 21 thing is if we look at section -- on your proposal
- 22 section triple I.F-1, if you look in around the
- 23 middle of the page there's a paragraph that says

```
1 under project, approach defined in the base
```

- proposal, do you see that?
- 3 MR. ASHCROFT: Yes.
- 4 MR. CAMERINO: And the base proposal is
- 5 the proposal that the city has essentially agreed
- 6 to, right?
- 7 MR. ASHCROFT: Yes.
- 8 MR. CAMERINO: And it says that the
- 9 city of Nashua will provide all of the
- 10 administrative support required for handling
- 11 customer inquiries, bill generation, payment
- 12 processing, and collection. Veolia Water assumes
- that the city will also maintain the accounting
- 14 systems to track billing, payment and collection
- 15 activities. Is that your understanding?
- MR. ASHCROFT: Yes, I think we've
- 17 already discussed this.
- 18 COMMISSIONER BELOW: Excuse me, what
- 19 exhibit is this part of?
- 20 MR. CAMERINO: This is actually not in
- 21 an exhibit, I believe. It's from their proposal
- 22 that they didn't include. But it reflects -- I'll
- ask Mr. Ashcroft.

```
1 This reflects -- is a correct
```

- 2 description of what the contract reflects, is that
- 3 a fair statement?
- 4 MR. ASHCROFT: I'd have to check that.
- 5 Do you know, Paul?
- 6 CHAIRMAN GETZ: Mr. Camerino, let's try
- 7 to nail down this document. What's the exhibit
- 8 number?
- 9 MR. CAMERINO: It is not an exhibit, it
- is just a description of what the contract
- 11 arrangement is, and I was going to get to that
- 12 when I get to the contract. I'm willing to mark
- it, I'm not looking to mark it, it just helps to
- 14 kind of encapsulate the subject matter.
- 15 CHAIRMAN GETZ: I guess I find it hard
- to believe that there's a document that hasn't
- 17 been marked.
- 18 MR. CAMERINO: There's lots. I think
- 19 even Mr. Upton would agree to that.
- 20 CHAIRMAN GETZ: If we're relying on
- 21 this, let's get this marked at some point.
- 22 MR. CAMERINO: Okay, I'll put it aside.
- MR. RICHARDSON: Mr. Chairman, I'm

```
1 mindful that there's a question pending right now
```

- 2 relates to the relation between the proposal and
- 3 the contract, and I don't want to lose sight of
- 4 that, because I think that's an important
- 5 distinction.
- 6 MR. CAMERINO: Do you want to go first
- 7 or should I? I've think I've lost track.
- 8 MR. ASHCROFT: Well, I've lost track
- 9 where we are. I think you're asking is this
- 10 element of the price proposal reflected in the
- 11 proposed contract. The answer is I don't know,
- 12 I'd have to check it out.
- MR. CAMERINO: So you're not prepared
- 14 as we're standing here at this point in the
- discussion to say that that paragraph starts with
- under the project approach defined in the base
- 17 proposal is a correct description of the division
- 18 of services?
- 19 MR. ASHCROFT: Paul, do you know the
- answer to that one?
- 21 MR. NORAN: It is correct under the
- 22 base proposal.
- 23 MR. CAMERINO: Ms. Knowlton gave me a

```
1 sticker that says Exhibit 3257, so I think that
```

- 2 gets added to the list.
- 3 CHAIRMAN GETZ: Yes.
- 4 (Exhibit 3257 marked.)
- 5 MR. CAMERINO: Can you tell me if the
- base fee that the city is going to pay, the \$4.9
- 7 million, does that include anything for regulatory
- 8 expense?
- 9 MR. ASHCROFT: What do you mean by
- 10 regulatory expense?
- MR. CAMERINO: Well, you tell me.
- MR. ASHCROFT: No, you asked the
- 13 question, you tell me.
- MR. CAMERINO: Let's start, different
- 15 agencies. There's interactions with the
- 16 Department of Environmental Services. Does it
- 17 include any of that?
- 18 MR. ASHCROFT: In terms of reporting.
- MR. CAMERINO: Preparing the reports?
- MR. ASHCROFT: Yes, as we would do at
- 21 every company.
- MR. CAMERINO: What about meetings?
- 23 MR. ASHCROFT: We would cooperate fully

```
1 with all regulators.
```

- 2 MR. CAMERINO: But if you needed to
- 3 attend meetings or make presentations, would you
- 4 charge extra for that?
- 5 MR. ASHCROFT: Good heavens, no.
- 6 MR. CAMERINO: What about PUC?
- 7 MR. ASHCROFT: As far as I'm aware,
- 8 that issue hasn't been resolved in terms of
- 9 regulations on board. Normal course of business
- is our relationship with the quality regulators.
- 11 Again, I would probably want to test
- this out on Ms. Willans in terms of how we support
- the Indianapolis client in terms of PUC. We
- 14 would, wherever possible, add value for the
- 15 client, yes.
- MR. CAMERINO: Have you ever been
- involved in a Public Utilities Commission rate
- 18 case?
- MR. ASHCROFT: I haven't. I know
- 20 Ms. Willans has, but I've been involved in the
- 21 five year business planning process in the UK.
- 22 Different regulatory system, but equally complex.
- 23 MR. CAMERINO: You have a general sense

```
of what goes on in terms of the scope of the
```

- filing, testimony, et cetera?
- 3 MR. ASHCROFT: Yes.
- 4 MR. CAMERINO: And that's a fairly
- 5 significant undertaking, right?
- 6 MR. ASHCROFT: I think it would be,
- 7 yes.
- 8 MR. CAMERINO: And if Veolia had to
- 9 participate in such a filing, for example provide
- 10 witnesses or support and providing schedules or
- other materials, is that included in the base fee
- or would that be extra?
- MR. ASHCROFT: Paul?
- MR. NORAN: What you just described
- 15 would be supplemental services.
- MR. CAMERINO: So to the extent that
- you were needed for the utility regulatory
- 18 process -- and if I've mischaracterized this, let
- me know -- as opposed to the day-to-day
- 20 environmental regulatory process, that would be a
- 21 supplemental service?
- MR. NORAN: Yes.
- 23 MR. ASHCROFT: Certainly if it is a

1 significant cost, yes, because we haven't included

- 2 it in our base fee.
- 3 MR. CAMERINO: Now, if you look at
- 4 section 9.1-B of the contract, and that is page
- 5 16. That talks about calculation of the annual
- 6 fee.
- 7 MR. ASHCROFT: Yes.
- 8 MR. CAMERINO: And it says that the
- 9 base fee is tolled -- which I understand to mean
- 10 stopped -- until the service commencement date.
- 11 Do you see that, the second sentence? And then
- there's a provision that talks about how you
- escalate the base fee.
- 14 Can you explain that to me? Suppose
- you take over operation of the system in 2009,
- what happens to the \$4.996 million?
- 17 MR. ASHCROFT: It would have to be
- inflated to 2009 dollars, I would assume.
- 19 MR. CAMERINO: These dollars are in
- 20 here of 2005 dollars, right?
- 21 MR. ASHCROFT: Paul, can you remember
- the date of that?
- 23 MR. NORAN: The date we used for the

```
1 base fee was July 14th, 2005, and we have
```

- 2 estimated the escalated value of that number based
- on the indices and compared it with Mr. Sansoucy's
- 4 number for 2007, the incremental additional cost
- for the adjustment is an additional \$200,000 to
- 6 take it up to 2007.
- 7 MR. CAMERINO: So I would take the
- 8 \$4.996 million and add how much?
- 9 MR. NORAN: It was \$200,000.
- 10 MR. CAMERINO: And I get \$5,196,000?
- MR. NORAN: Yes.
- MR. CAMERINO: So you're telling me if
- 13 the contract had gone into effect this year, had
- it gone into effect, the base fee would have been
- 15 \$5,196,000?
- MR. NORAN: Yes.
- 17 MR. CAMERINO: Do you have any idea
- 18 where Mr. Sansoucy got \$5,150,000?
- 19 MR. NORAN: I think he escalated the
- 20 base fee of 4 million 996.
- 21 MR. CAMERINO: Used a different
- 22 escalator than you did? Sounds like you're not in
- 23 agreement.

```
MR. NORAN: Well, we did the
 1
 2
       calculations based on this section of the
 3
       contract, and we came up with $200,000, and we --
       we have discussed that with him and being aware of
 5
       that difference.
                   MR. CAMERINO: In fact, when you
 7
       negotiated this fee of $4,996,000, one of the
       assumptions was that you were looking at 2004
 9
       annual report filings with the PUC, right?
                   MR. NORAN: Yes.
10
                   MR. CAMERINO: So you're going to need
11
12
       to look at the latest filings to figure out what
       the fee really is, aren't you?
13
14
                   MR. NORAN: At this point in time we're
15
       committed to the -- to the 4 million 996 as our
      base fee as of that July 14, 2005 date. The
16
17
       only -- the only two changes that I'm aware of is,
       No. 1, the escalator, which I have already said
18
19
       was $200,000 to take it up to 2007.
20
                   The only other change was to
       incorporate Dig Safe. And the incremental cost of
21
```

Dig Safe is \$100,000 per year. So our total fee

at the present time is estimated at \$5.3 million.

22

```
1 MR. CAMERINO: Can you tell me what
```

- 2 that 5.3 million represents again? I don't want
- 3 to take you through the whole thing, but that's
- 4 the base fee, is that what you're saying?
- 5 MR. NORAN: Yes.
- 6 MR. CAMERINO: For the year 2007.
- 7 MR. NORAN: Yes. That's with the
- 8 4 million 996, plus the escalator, plus Dig Safe.
- 9 CHAIRMAN GETZ: Mr. Camerino, how much
- more do you have?
- MR. CAMERINO: For a breaking point?
- 12 Five minutes, maybe less.
- 13 CHAIRMAN GETZ: And how much more
- 14 beyond that?
- MR. CAMERINO: I would say -- I'm
- 16 reasonably confident -- maybe over lunch I could
- 17 get highly confident -- that I could be done by
- 18 the afternoon break.
- 19 MR. UPTON: I have a witness that has
- 20 a 5:30 plane, he is a reluctant witness here
- 21 anyway, and Mr. Burton would like to be able to
- 22 make his flight at 5:15.
- MR. CAMERINO: I told Mr. Upton

```
1 earlier, I constructed my question in a way that I
```

- don't need Mr. Burton at the back end, and he can
- 3 accommodate that.
- 4 MR. UPTON: Is there any chance you
- 5 could be done by the noon break? That's right,
- 6 I'm sorry. I forgot all about you.
- 7 CHAIRMAN GETZ: And you'll have
- 8 questions, Ms. Thunberg, for Mr. Burton?
- 9 MS. THUNBERG: I think staff can format
- 10 its questions not to have anything directed
- 11 specifically to Mr. Burton, so I don't think staff
- has a problem with Mr. Burton leaving.
- 13 CHAIRMAN GETZ: Let's finish up this
- part, and then we'll take the lunch recess.
- MR. CAMERINO: Mr. Ashcroft --
- Mr. Noran, it sounds like you know a lot about
- this, so if you need to add something, please do.
- 18 Can you tell me what kind of accounting services
- 19 are included in the base fee?
- 20 MR. NORAN: Veolia has included the --
- 21 the normal accounting requirements to support
- 22 its -- its O&M operations.
- 23 MR. CAMERINO: What about fixed asset

1

22

23

accounting?

```
2
                   MR. NORAN: We will -- we will -- we
 3
       will include fixed asset accounting to the extent
       that if we're asked to replace a fire hydrant, we
 5
       will generate a work order for that fire hydrant,
       we'll track the labor, materials and equipment
 6
 7
       costs associated with putting in that fire hydrant
       and turn that detailed information over to the
 9
       city.
                   MR. CAMERINO: So you'll provide the
10
       raw information, they'll do the actual accounting
11
       entries?
12
                   MR. NORAN: Yes.
13
                   MR. CAMERINO: You mentioned before
14
       Dig Safe. I think you said a hundred thousand
15
       dollars to comply?
16
17
                   MR. NORAN: Yes.
                   MR. CAMERINO: Does that include the
18
19
       fee of being a member of Dig Safe?
20
                   MR. NORAN: Yes.
21
                   MR. CAMERINO: Who will actually
```

maintain the water system's books and records if

you do end up being regulated by the PUC that are

```
1 needed for that purpose?
```

- 2 MR. NORAN: I think there's two options
- 3 on that. I think either the city of Nashua would
- 4 maintain those records or -- or ask us to assist
- 5 them in that -- in that activity.
- 6 MR. CAMERINO: That would all be extra,
- 7 I assume?
- 8 MR. NORAN: That would be supplemental
- 9 services.
- 10 MR. CAMERINO: And if there isn't a
- 11 need to comply with recordkeeping requirements of
- 12 the PUC, there still would need to be accounting
- that's consistent with governmental accounting
- 14 standards?
- MR. NORAN: Yes.
- MR. CAMERINO: And those records would
- be maintained by the city, I assume?
- MR. NORAN: Yes.
- 19 MR. CAMERINO: And there's no costs in
- 20 your proposal that are related to that.
- 21 MR. NORAN: The costs for accounting is
- 22 what I've described as far as the assets are
- concerned.

1

22

23

```
2
       accounting system for governmental accounting than
 3
       there is for public utility reporting purposes,
       isn't there?
 5
                   MR. NORAN: Yes.
                   MR. CAMERINO: And there's a lot of
 7
       accounting -- I mean, not to make light of it --
       there's a lot of accounting that goes with a water
 9
       system, correct?
                   MR. NORAN: Yes.
10
11
                   MR. CAMERINO: That's not something
12
       that a city employee can just do in their extra
       time? If you know?
13
14
                   MR. NORAN: I don't know.
                   MR. CAMERINO: Is there any engineering
15
       that's included in the base fee?
16
                   MR. NORAN: Yes, we have what we call
17
       operational engineering. We have estimated the
18
       value of that at 20 to $30,000 a year, and
19
20
       essentially that is if we have operations issues
21
       that require engineering support, that would be
```

provided, and that is in the base fee.

MR. CAMERINO: Can you tell me -- and

MR. CAMERINO: There's a different

```
1 if this is going to take a long time, I'd ask you
```

- 2 to do it over the lunch break -- where in the
- 3 contract I'd find a reference to that? I'm not
- 4 suggesting it's not there, I just want to know
- 5 where to look.
- 6 MR. NORAN: I would have to search out
- 7 the contract to find that, but it's definitely
- 8 what we call operational engineering, and it is in
- 9 our base fee.
- 10 MR. CAMERINO: Okay, I'm going to ask
- 11 you that right after the lunch break. If I find
- 12 it myself --
- MR. ASHCROFT: Can I add to that? We
- 14 also have a significant overhead here in the
- Northeast in the number of engineers that aren't
- 16 tasked to any particular project, so we would also
- 17 be deploying those people here in Nashua as and
- 18 when required.
- 19 MR. CAMERINO: And the reason for my
- 20 question, we'll get into it this afternoon, I'm
- 21 trying to understand what engineering services
- when those people, Mr. Ashcroft, provide them, are
- 23 charged extra versus they're already in the base

```
1 fee.
```

- 2 Mr. Noran, I want to ask you a couple
- 3 of questions about hydrant checks. The base fee
- 4 includes a once a year hydrant check?
- 5 MR. NORAN: No, the base fee includes
- 6 more than one hydrant check a year. As a routine
- 7 basis we will check all hydrants at least once a
- 8 year, and if there's issues with respect to
- 9 hydrants whether they're used or whether they're
- 10 leakers, we'll check them more often than once a
- 11 year.
- 12 MR. CAMERINO: When I looked at
- 13 appendix B -- D, I'm sorry, section 5.0, this is
- page 3 of appendix D, this says, 5.0-A, that
- what's included in the base fee is inspect and
- 16 exercise all system valves 12 inch diameter and
- 17 larger annually, and then -- sorry, I'm reading
- 18 the wrong one.
- 19 B, inspect and operate all owner owned
- 20 fire hydrants at least once a year.
- 21 MR. NORAN: Right. That's I think what
- 22 I just responded to.
- 23 MR. CAMERINO: I quess when I read that

```
it sounds to me that you're not obligated to do it
```

- 2 more than once a year.
- 3 MR. NORAN: I think what I tried to
- 4 just outline is what our hydrant operations
- 5 procedures are going to be.
- 6 Again, it's going to be more than once
- 7 a year. All hydrants are going to be operated
- 8 once a year. Any hydrants that are problems or
- 9 leakers or used in the winter, we'll follow up
- 10 with an inspection.
- 11 MR. CAMERINO: I think I understand
- 12 that. What you're telling me is that some
- 13 hydrants because of other work you're doing will
- 14 be checked more than once a year.
- MR. NORAN: More because they are used
- 16 during the winter.
- 17 MR. CAMERINO: But you will not as part
- of the base fee be checking all of the hydrants
- twice a year, correct? All of the hydrants.
- MR. NORAN: Correct.
- 21 MR. CAMERINO: That would be extra.
- MR. NORAN: Yes.
- 23 MR. CAMERINO: And are you aware that

```
1 the ISO, which is the Insurance Services
```

- 2 Organization, I think, it has a standard of
- 3 checking twice a year.
- 4 MR. NORAN: Let me just clarify that.
- 5 I don't think it's a standard, I think it's a
- 6 guideline. Just like ISO recommends various fire
- 7 flows for different areas, for example, an
- 8 industrial area, depending on the area may have a
- 9 recommended fire flow of 4,000 gallons a minute.
- 10 In reality the fire flow for the system may be
- 11 2,000 gallons a minute.
- 12 So ISO is strictly making
- 13 recommendations. And in the evaluation of a water
- 14 system -- let me just -- in the evaluation of a
- 15 water system, ISO you can get a maximum of a
- 16 hundred points. If you have a perfect system and
- 17 meet all the criteria, you can get a hundred
- 18 points.
- 19 The hundred points, of that 40 points
- is related to the water system, 60 points is
- 21 related to the fire department capability, and 10
- points is related to the 911.
- 23 For the 40 points for the water supply,

```
1 and the water supply includes everything, source
```

- of supply, treatment distribution, storage,
- 3 redundancy of mains, et cetera, they -- they have
- 4 three points allocated to hydrant inspection,
- 5 slash, condition.
- 6 And what they actually do is -- is if
- 7 you're involved in an inspection, they'll actually
- 8 go out and check out the condition of the
- 9 hydrants, see if they're operable, and -- and I'm
- 10 very confidential that the Veolia plan with regard
- 11 to fire hydrant inspections and condition of fire
- 12 hydrants, we will actually achieve the three
- points that are allocated for that function.
- MR. CAMERINO: But you do agree -- and
- that was very helpful, actually. But you do agree
- that one of the things that ISO looks at is
- 17 whether hydrants are checked twice a year, and
- 18 that contributes to a higher rating if they are
- 19 checked twice a year.
- 20 MR. NORAN: An incremental, very small
- 21 possible higher rating.
- 22 MR. CAMERINO: And the impact of the
- 23 ISO rating is if you don't get a high enough ISO

```
1 rating that insurance, fire insurance rates for
```

- 2 the entire community go up, right?
- 3 MR. ASHCROFT: Can I respond to that,
- 4 Paul? I think we're getting into a lot of minutia
- 5 and technical detail here. If the issue is will
- 6 Veolia achieve a 3 rating by ISO, the answer is we
- 7 will. We will not in any way put the citizens of
- 8 Nashua at any disadvantage.
- 9 MR. CAMERINO: I'm just looking at some
- 10 of the factors. I want to understand what's in
- 11 the base fee and what's going to be done for
- 12 additional. And for the base fee you will not be
- 13 checking all the hydrants twice a year, correct?
- MR. ASHCROFT: Mr. Noran has said that
- 15 he is confident Veolia will achieve that 3 rating
- 16 to satisfy the needs of ISO. And I'm giving that
- 17 commitment now here in a public place that we will
- 18 achieve that rating.
- 19 MR. CAMERINO: To the extent that
- 20 rating is lower, there is the potential for a
- 21 higher insurance cost for everyone in the
- 22 community, right?
- 23 MR. ASHCROFT: That's why I said we'll

```
1 achieve that rating.
```

- 2 MR. CAMERINO: Last question in this
- 3 area, and then I'll be finished.
- 4 Your hydrant flushing, your -- let me
- 5 just start again. When you're flushing hydrants,
- 6 that is somewhat of an inconvenience to customers,
- 7 is that a fair statement?
- 8 MR. NORAN: Yes.
- 9 MR. CAMERINO: It's necessary.
- MR. NORAN: Yes.
- MR. CAMERINO: And that's the reason
- that public utilities often try to do hydrant
- 13 flushing at night, is that a fair statement?
- MR. NORAN: Yes.
- MR. CAMERINO: It minimizes the
- 16 disruption to customers?
- MR. NORAN: Yes.
- 18 MR. CAMERINO: When you use your
- 19 employees at night, do you have to pay them more
- than you do during the day?
- 21 MR. NORAN: Depending on whether it's
- 22 scheduled or not. You can modify schedules to
- 23 schedule employees to work at night. Yes, if it's

```
1 not scheduled, then you would pay premium time.
```

- 2 MR. CAMERINO: Now, if you pay premium
- 3 to do that at night, it's still part of your base
- fee, right? Nashua doesn't bear that?
- 5 MR. NORAN: That's correct.
- 6 MR. CAMERINO: So you have an economic
- 7 incentive, let's say, to perform that hydrant
- 8 flushing in the way that costs you the least
- 9 amount of money but still do the flushing,
- 10 correct?
- 11 MR. NORAN: No, the bottom line driver
- 12 for hydrant flushing is, as you stated
- articulately, is the impact on the customers, and
- 14 not only residential, but industrial and
- 15 commercial customers. And we'll schedule the
- 16 hydrant -- the flushing as necessary to be sure we
- don't adversely impact the -- the customers
- 18 that are being served.
- MR. CAMERINO: So you're certain that
- Veolia's management would not consider the cost to
- 21 it -- because in this case it's a cost to Veolia
- 22 and not the city -- fulfilling its contract
- 23 commitment of flushing the hydrant; it wouldn't

```
1 consider in terms time of day when it makes that
```

- decision, that act, what it's going to cost
- 3 Veolia.
- 4 MR. ASHCROFT: Absolutely.
- 5 MR. NORAN: Right.
- 6 MR. CAMERINO: That's a good breaking
- 7 point.
- 8 CHAIRMAN GETZ: Let's take the lunch
- 9 recess and resume at two o'clock.
- 10 (Recess taken.)
- MR. CONNER: Mr. Chairman, we're not
- switching attorneys, but I did want to go ahead
- and announce that we've reached agreement with
- 14 respect to the order witnesses in completion of
- Mr. Sansoucy's and Mr. Walker's testimony.
- And we're going to recall -- or they
- 17 will be recalled Monday afternoon, and with the
- 18 understanding and agreement with Mr. Upton that
- 19 Mr. Walker will be limited in his review of his
- documents to Exhibits 3064, which is his
- 21 deposition Exhibit No. 1, and Exhibit 3252, which
- are his sales work papers, document Nos.
- 23 N219593--N22271. Thank you.

CHAIRMAN GETZ: Thank you. All set

MR. CAMERINO: We are now on the topic

of what the chairman referred to earlier as RRRM

1

22

```
2
       with that, Mr. Upton?
 3
                   MR. UPTON: Yes.
                   MR. CAMERINO: One more housekeeping
 5
       thing, Mr. Chairman. Mr. Burton and Mr. Ford need
       to leave early, and what we've agreed to do is I
 7
       have very limited questions remaining for them,
       and I will make sure I get them in before, say,
       three o'clock. They'll give me some kind of a
 9
       signal if their time is running out and if I've
10
       got anything left for them I'll ask that right
11
12
       away and let them out of here right away.
                   And I understand the staff does not
13
       have questions for those two witnesses either. So
14
15
       if that's okay with the commission and the other
       parties, that's how we would proceed.
16
                   CHAIRMAN GETZ: Any objections?
17
                    MR. UPTON: It's agreeable, and we
18
19
       appreciate the courtesy.
20
                   CHAIRMAN GETZ: Let's proceed then,
21
       Mr. Camerino.
```

```
1 services. And either Mr. Ashcroft or Mr. Noran,
```

- 2 could you just start by telling us again what RRRM
- 3 stands for?
- 4 MR. NORAN: Renewal, repair,
- 5 replacement maintenance.
- 6 MR. CAMERINO: And these are the first
- 7 category of items that are not included in the
- 8 base fee, is that correct?
- 9 MR. NORAN: Yes.
- 10 MR. CAMERINO: So anything that's
- 11 considered RRRM is an extra, right?
- MR. NORAN: Yes.
- MR. CAMERINO: And what goes into this
- 14 category are those things that are generally -- if
- they are maintenance items that have a useful life
- of more than a year?
- MR. NORAN: Yes.
- 18 MR. CAMERINO: This is what you'd call
- 19 corrective or emergency maintenance?
- MR. NORAN: No.
- 21 MR. CAMERINO: Why don't you tell us,
- 22 and in the meantime I'd like to pull up Exhibit
- 23 1053, page 173. Why don't you correct me.

1

22

23

```
2
       maintenance or emergency maintenance. As an
 3
       example, if you had a major pump that you had to
 4
       replace, that could be a planned -- a planned
 5
       maintenance item, and that would come under RRRM.
                   MR. CAMERINO: Maybe the distinction
 7
       you're making is not just a corrective and
 8
       emergency maintenance --
 9
                   MR. NORAN: Correct.
                   MR. CAMERINO: -- that is one
10
       component.
11
                   MR. NORAN: Yes.
12
                   MR. CAMERINO: Okay, I'm sorry. And in
13
       Mr. Burton's deposition he said that this would
14
15
       include repairs to mains, valves, hydrants,
16
       services and meters. Would you agree with that,
       Mr. Noran?
17
                   MR. NORAN: Yes.
18
                   MR. CAMERINO: And if we look at
19
20
       appendix H to the contract -- I'm going to try and
21
       find a reference here for you. This is
```

Exhibit 1005B, beginning at page 80, and this is

the schedule to the contract that tells us what

MR. NORAN: It could be planned

```
1 all of these extras are, is that correct?
```

- 2 MR. NORAN: Yes.
- MR. CAMERINO: And as we noted before,
- 4 this is what is also called unplanned maintenance
- 5 in section 8.5 of the contract?
- 6 MR. NORAN: Unplanned maintenance is a
- 7 component of this.
- 8 MR. CAMERINO: Okay, it's not --
- 9 there's -- I'll leave the answer as it stands.
- Now, if we look at section 1B on
- 11 this -- let's highlight that -- this tells us one
- of the reasons that RRRM is so important, doesn't
- 13 it? It says that you have the right to provide
- these services, you being Veolia?
- Maybe let me give you the distinction
- 16 I'm trying to make. If it's in the supplemental
- 17 services schedule it's an extra, right?
- MR. NORAN: Yes.
- MR. CAMERINO: But the extra, the
- supplemental, may be provided by some other party,
- 21 may not be provided by Veolia, right?
- MR. NORAN: Yes.
- MR. CAMERINO: But if it's on this

```
schedule it's not just an extra, you have a right
```

- 2 to provide it; Nashua can't go to somebody else to
- 3 do these services.
- 4 MR. ASHCROFT: That's correct.
- 5 MR. CAMERINO: All right. So
- 6 understanding whether it's in this supplemental
- 7 schedule, this set of extras or a different
- 8 schedule of extras is a pretty important thing.
- 9 MR. NORAN: Yes.
- 10 MR. CAMERINO: What I want to
- 11 understand is how do we tell the difference
- 12 between what should be in this schedule and what
- should be, say, in a capital improvement that
- might be somewhere else.
- So let's start just with the general
- 16 understanding that there are capital items in this
- 17 schedule, right, because these are things that
- 18 extend the useful life beyond a year, by more than
- 19 a year?
- MR. NORAN: Yes.
- 21 MR. CAMERINO: So that by definition is
- 22 a capital item, is that correct?
- 23 MR. NORAN: Under whose definition?

1

23

regular maintenance.

MR. CAMERINO: Well, that is sometimes

```
2
       used as a definition of a capital item, it may
 3
       depend on the exact purpose?
                   MR. NORAN: Because section -- appendix
 5
       G actually identifies capital improvement projects
       and talks about what a capital improvement project
 6
 7
       is.
                   MR. CAMERINO: All right. Well, let's
 9
       look -- what I want to get into is where I think
       there are some ambiguities. Let's turn to the
10
       next page of this appendix H, and it starts to
11
12
       tell us what items are RRRM. And remember, as I
       understand it, and you tell me if I'm wrong, these
13
       are items that extend the useful life of the item
14
15
       by more than a year.
                   The very first thing under No. 2,
16
17
       source of supply says, physical inspection of
       wells and intake structures. And the next one is
18
19
       cleaning, repairing and rehabilitating wells, well
20
       equipment, and related appurtenances.
21
                   In my understanding, and you're going
       to tell me where I'm wrong, those sound a lot like
22
```

1

20

21

22

23

```
2
       maintenance. These are maintenance projects.
 3
                   MR. CAMERINO: All right, let's go to
       No. 7. Replacement of existing sources of supply
 4
 5
       facilities including dams and intake structures.
       That sound like a significant capital project to
 7
       me. But that's on the RRRM, you have an exclusive
       right to perform that, that's not a supplemental
 9
       that goes out to other engineers. Look at No. 9.
10
                   MR. RICHARDSON: I'm sorry, he should
       be allowed to answer the question.
11
12
                   MR. CAMERINO: I'm sorry. I apologize.
                   MR. NORAN: I think it depends on the
13
       size of the project. If -- if I could go back to
14
       item 1, page -- item 1D, and maybe just take a
15
       minute to talk about how -- how this -- this whole
16
17
       thing would be structured.
                   What -- under the terms of the contract
18
19
       what Veolia is required to do is develop a
```

comprehensive maintenance plan each year, and this

There's two major aspects of this

maintenance plan is submitted to the owner for

review and approval.

MR. NORAN: There's -- this RRRM is

```
1 maintenance plan, one is the planned and
```

- 2 preventative maintenance that's included in the
- 3 base fee. So we'll have -- we'll have details
- 4 regarding all of our planned and preventative
- 5 maintenance that's included in the base fee, and
- 6 that will be a whole -- a whole maintenance plan
- 7 for the various assets.
- 8 Then we'll have a second plan that will
- 9 be this RRRM that will be detailed similarly.
- 10 Here's the project, here's the justification for
- it, here's the estimated cost for it, and that
- 12 plan will be submitted to the owner.
- 13 As indicated in paragraph D, this plan
- has to be submitted to the owner 90 days prior to
- 15 the -- to the owner's fiscal year. So we submit
- 16 this detailed plan with respect to RRRM, and then
- it's up to the owner to determine what -- what
- 18 projects are going to be included in this plan.
- MR. CAMERINO: So, and in fact,
- 20 that's -- roughly these two components to RRRM,
- 21 there's the budgeted work that you're describing
- now, and then there's the main breaks and things
- 23 like that that are truly unplanned.

MR. NORAN: Yes, and that will all be

```
2
       part of the RRRM. Now, if there -- if there is a
 3
       project in here that we are identifying like you
       mentioned, the new sources supplied, and the
 4
 5
       project -- if the owner -- the owner has the
       option to say, no, we don't want that as an RRRM
 7
       project, we want that as a capital project, and
       then that falls under appendix -- appendix G,
 9
       capital improvements projects.
                   MR. CAMERINO: Well, if you think you
10
       have a contractual right to perform work and be
11
12
       paid for it, don't you think you're going to
13
       insist that you perform it and not a third party?
14
                   MR. NORAN: I think for the larger --
15
       for the larger projects, if we're talking about --
       let's just use an example -- a $600,000 new source
16
17
       of supply and we decide that on the initial
       submittal we put this on the RRRM maintenance, I
18
19
       think it's definitely the owner's option to say,
20
       no, we're not going to do that, we're actually
21
       going to have -- we're actually going to do it
       under capital projects which is appendix G.
22
23
                   MR. CAMERINO: Even though it's listed
```

as an RRRM item?

1

22

23

```
MR. NORAN: Yes.
                   MR. CAMERINO: And you're going to
       agree that even though you could have performed
 5
       those services and be compensated for them, you'll
       waive that right and somebody else will get the
 7
       money.
                   MR. NORAN: Yes.
                   MR. CAMERINO: Look at No. 9 under
 9
       source of supply. This is that same page 2 of
10
       appendix H. Other projects related to sources of
11
12
       supply determined on a case-by-case basis.
13
                   Would you agree that as soon as you
       start putting this determined on a case-by-case
14
15
       basis in there it creates a significant ambiguity?
16
       I mean, there's going to be some pushing and
17
       shoving to figure out whether it belongs on this
       schedule or not?
18
                   MR. NORAN: Yes, but keep in mind that
19
20
       it's up to the owner to make the determination on
21
       what the RRRM projects and budgets will be for
```

each fiscal year and which --

MR. CAMERINO: I guess the way I read

```
1 this schedule was this was intended -- and all the
```

- 2 contract language appears to indicate this -- this
- 3 was intended to tell us what is RRRM, because
- 4 there's not further discussion later, and that's
- 5 important to you because this you are sure you're
- 6 going to get paid for. Now you're telling me that
- 7 the owner could decide that something that's on
- 8 this list actually belongs on a different
- 9 schedule?
- 10 MR. NORAN: Yes.
- MR. CAMERINO: Let's look at No. 3,
- 12 water treatment plant. And, again, these read to
- me like major capital projects, so I want to ask
- 14 you. No. 1, regulatory mandated improvements, and
- with regard to the water treatment plant, that
- sounded like the whole water treatment plant to
- 17 me.
- No. 2, new plant and/or equipment and
- 19 all related appurtenances. Three, repair or
- 20 replace existing plant and/or equipment and all
- 21 related appurtenances. No. 5, the repair or
- 22 replacement of water treatment plant equipment.
- 23 Six, other projects related to WTP, water

```
1 treatment plant, determined on a case-by-case
```

- 2 basis.
- When I read that -- and I want to ask
- 4 you the question whether you see it the same
- 5 way -- I thought any changes or replacement of the
- 6 water treatment plant came under RRRM, which to me
- 7 seemed like a very big bundle of projects.
- 8 MR. NORAN: Well, hopefully I've
- 9 clarified what the situation will be.
- 10 MR. CAMERINO: And every category
- 11 afterwards has -- or almost every category, I
- don't want to overstate it -- has this other
- projects on a case-by-case basis at the end,
- doesn't it? That appears on a number of these.
- MR. NORAN: Yes.
- MR. CAMERINO: Do you see how somebody
- 17 looking at this might think there's fertile
- 18 grounds for disagreement between the city and the
- 19 contractor as to whether you have first dibs on
- 20 doing this work?
- 21 MR. NORAN: Yes. But hopefully my --
- 22 my explanation has -- has clarified the process,
- and clearly the owner, namely the city of Nashua,

```
is in the driver's seat as far as RRRM projects
```

- and capital projects that are approved for Veolia
- 3 to execute.
- 4 MR. CAMERINO: Now, if there's an RRRM
- 5 project that is going to cost less than \$10,000,
- 6 you don't need any prior consent to do it, do you?
- 7 That would be -- if you look at section 6.4A of
- 8 the contract?
- 9 MR. NORAN: That's correct, but -- the
- 10 real process here is the developing of this budget
- 11 each fiscal year for RRRM projects. And the
- 12 projects that are specifically approved for Veolia
- are the ones that, as far as I'm concerned, we're
- authorized to execute. And if there's other RRRM
- 15 projects other than emergency, then I would expect
- that we would have dialogue and communications
- 17 with the city of Nashua.
- MR. CAMERINO: You're describing what
- one would hope to happen, I'm just talking about
- 20 what might happen. The contract -- if a project
- is going to cost less than \$10,000, you don't need
- to ask anyone's permission, right?
- Take a look at section 6.4B -- I'm

```
1 sorry, A. Mr. Noran, it's on the screen. I don't
```

- 2 know if that helps, or if you have it in front of
- 3 you.
- 4 MR. NORAN: I have it.
- 5 MR. CAMERINO: So is that a correct
- 6 understanding?
- 7 MR. NORAN: Yes.
- 8 MR. CAMERINO: Now, in your proposal,
- 9 the draft contract that you provided before you
- 10 reached this unsigned arrangement with the city,
- 11 that number was actually \$5,000, wasn't it?
- 12 I'm putting an excerpt from the
- 13 contract that came from the company's documents on
- the screen. If you look at section 5.6, you'll
- see the reference to \$5,000.
- MR. NORAN: I see the reference to
- 17 \$5,000. I'm not sure that -- where this comes
- 18 from.
- 19 MR. CAMERINO: I'll represent to you
- 20 that it did come from the city, and this would
- 21 appear to indicate that during the negotiating
- 22 process Veolia was given freer rein to perform
- 23 contracts up to \$10,000 instead of five without

```
1 prior approval.
```

- 2 MR. NORAN: Yes.
- 3 MR. CAMERINO: And if you're providing
- 4 emergency services, those also don't need prior
- 5 approval, is that fair to say?
- 6 MR. NORAN: That's correct.
- 7 MR. CAMERINO: Some examples of RRRM
- 8 might be a water main break, a leak repair, a
- 9 valve or hydrant replacement, water meter
- 10 replacements, pump and motor failures. Those are
- 11 some examples?
- MR. NORAN: Yes.
- 13 MR. CAMERINO: Okay. So what I want to
- do is I want to just get an understanding of --
- make sure where we left things in terms of base
- 16 fee and then look at some of these add-ons, okay?
- 17 First of all, make sure I got it right where we
- 18 left off this morning.
- The base fee, we started with the
- 20 \$4,996,203, right? That's the amount that's in
- 21 the contract and Mr. Sansoucy's been working from?
- MR. NORAN: Yes.
- 23 MR. CAMERINO: And you said we need to

```
add $200,000 to that, that's to bring it up to
```

- 2 2007?
- 3 MR. NORAN: Yes.
- 4 MR. CAMERINO: And then we have to add
- 5 \$100,000, that's to add Dig Safe, right?
- 6 MR. NORAN: Yes.
- 7 MR. CAMERINO: And I did the math, and
- 8 that gets us to 2 million 900 -- I'm sorry, I'll
- 9 write it and then I'll speak -- \$5,296,203. So
- 10 I've added those, let's assume, correctly. So
- 11 this is what you're saying the base fee would be
- 12 in 2007, correct?
- MR. NORAN: Yes.
- MR. CAMERINO: And, now, all of this
- other stuff gets added on to that, right? So we
- 16 said water main breaks, right? Leak repair, valve
- 17 replacements, hydrant replacements, pump failures,
- 18 motor failures -- these are the ones you just went
- 19 through, right -- significant well maintenance,
- 20 all of the types you mentioned in Exhibit H, and
- 21 maybe we'll add to that later, but there's lots of
- things, right? That's what that schedule H is?
- MR. NORAN: Yes.

1

22

23

```
2
       have a right to authorize some of this unplanned
 3
       maintenance, something happens, it's going to be
       more than $10,000, you contact Nashua, right?
 4
 5
       That's what's going to happen?
                   MR. NORAN: Yes.
                   MR. CAMERINO: Now, Mr. Ashcroft said
       that his contact -- if I recall, I'm not sure he
 9
       meant it in the context that I'm asking -- but his
       contact is his client is the city of Nashua, and
10
       he said not Beck. My question to you is when this
11
12
       event occurs and it's more than $10,000, are you
13
       going to call Beck or Nashua?
                   MR. NORAN: We're going to call whoever
14
       we've been told our contact is for the city of
15
       Nashua.
16
                   MR. CAMERINO: Meaning that if Nashua
17
       tells you to call Beck, you'll call Beck, or --
18
19
                   MR. NORAN: Whoever the designated
20
       contact officer is for the city of Nashua is who
       we will call.
21
```

MR. CAMERINO: And so that could be

Beck, but you didn't know at this time?

MR. CAMERINO: Now, suppose Nashua does

1

22

23

```
MR. NORAN: Right.
 2
                   MR. CAMERINO: And you're going to say
 3
       that there's been this event -- if it's an
       emergency you're going to go and deal with it,
 4
 5
       right? If it's not an emergency, you're going to
       say there's this thing that has happened, we
 7
       project it's going to cost more than $10,000, do
       you approve it.
                   MR. NORAN: No, I don't think that's
 9
       the process.
10
11
                   MR. CAMERINO: Give me the process.
                   MR. NORAN: I guess I need to once
12
       again give you the process again. Each year,
13
       prior to Nashua's fiscal year, Veolia will prepare
14
15
       a RRRM budget listing specific projects, listing
16
       estimated costs, listing justification for those
       projects, and a total aggregate dollar for that
17
       particular project. So you'll have a
18
19
       comprehensive RRRM budget.
                   MR. CAMERINO: I got you. So if it's
20
       in there and it's more than $10,000, that would be
21
```

where the review came.

MR. NORAN: Yes.

MR. CAMERINO: What if it's unplanned,

1

22

23

```
2
       truly, it happens -- not in the budget, it happens
 3
       during the course of the year, or it's under
       contingencies but it's not specifically
 5
       identified?
                   MR. NORAN: Okay, part of the RRRM
 7
       budget will have estimates as far as this number,
       water main break, that will occur, is the
 9
       estimated cost of each break, and then an
       aggregate total. Same for service line leaks,
10
       same for fire hydrant collision, same for valve
11
       leaks, all those kinds of things. This will all
12
       be part of the RRRM budget that Veolia will
13
       prepare and submit to the city.
14
15
                   Then there will be a dialogue between
16
       us and the city with how did you come up with this
       and all of this and all of that, and eventually,
17
       at least 60 days prior to the beginning of the
18
19
       fiscal year, the city will approve a RRRM budget
20
       for Veolia.
21
                   MR. CAMERINO: So when you get that
```

water main break -- again, maybe that's a bad

example -- you get a nonemergency situation where

```
1 something needs to be replaced and it's going to
```

- 2 be more than \$10,000, you're not going to need
- 3 approval during the course of the year?
- 4 MR. NORAN: We are going to need
- 5 approval because that's what the contract says.
- 6 MR. CAMERINO: That's what I'm trying
- 7 to understand.
- 8 MR. NORAN: So even though it's been
- 9 approved by Nashua as part of our RRRM budget for
- 10 the fiscal year, we still have to go back and seek
- 11 approval as various projects are being proposed to
- be implemented that exceed \$10,000.
- MR. CAMERINO: Now, suppose there's a
- 14 water main break, it's in the middle of the day,
- it's in downtown Nashua, you're going to pull
- 16 people off of other work they're doing, right, to
- work on this main break?
- 18 MR. NORAN: We're going to have the
- 19 resources necessary to do the main break repair.
- 20 MR. CAMERINO: Some of those people are
- going to be people who are working on the OM&M,
- the regular maintenance, right?
- MR. NORAN: Yes.

1

21

22

23

```
2
       job and they start working on this main break,
 3
       this is a RRRM function, right?
                   MR. NORAN: Yes.
                   MR. CAMERINO: They're going to keep
       track of their time, aren't they?
 7
                   MR. NORAN: Yes.
                   MR. CAMERINO: And that time is going
 9
       to get billed to Nashua, isn't it?
                   MR. NORAN: Yes.
10
                   MR. CAMERINO: And it's going to be --
11
12
       the way their hourly rate is figured out, it's
       based on their direct wages plus some kind of
13
       overhead costs, their additional benefits, and
14
15
       some kind of overhead applied, and then there's a
       profit in there, right?
16
                   MR. NORAN: Well, actually, we gave in
17
       our proposal and in the contract we have
18
19
       specifically hourly rates for different
20
       classifications of employees. So they'll be
```

billed out at that hourly rate.

a margin for you over and above the cost you

MR. CAMERINO: When they arrive on the

MR. CAMERINO: And those rates included

```
1 actually incur, right?
```

- 2 MR. NORAN: That's the all end cost to
- 3 Nashua for the utilization of employees.
- 4 MR. CAMERINO: But these employees you
- 5 have costs that you actually incur in terms of the
- 6 wages you pay them and the benefits you pay them
- 7 and any overheads, and then there's a margin on
- 8 top of that so you can make a profit, right?
- 9 MR. NORAN: Yes.
- 10 MR. CAMERINO: So you make a profit
- 11 when you send employees out to do this RRRM work,
- 12 right?
- MR. NORAN: Yes.
- MR. CAMERINO: I would hope so, or you
- wouldn't be in business.
- MR. NORAN: Right.
- MR. CAMERINO: But some of these
- 18 employees are already there providing services on
- 19 the OM&M basis, right, that was included in the
- 20 base fee?
- 21 MR. NORAN: A portion of the labor is
- in the base fee and a portion of the labor is in
- the unplanned maintenance.

MR. CAMERINO: So if you send your OM&M

1

```
2
       employees over to work on the RRRM project, they
 3
       can now start billing Nashua by the hour, right?
                   MR. NORAN: Yes.
 5
                   MR. CAMERINO: And that would be added
       to the base -- on top of the base fee?
 7
                   MR. NORAN: Yes.
                   MR. CAMERINO: Okay. So it seems to me
 9
       there would be some incentive to try to take some
       of your local people, as best you can, and bring
10
       them to that project rather than paying two
11
12
       different people at the same time.
13
                   MR. NORAN: The objective would be to
       optimize the utilization of the employees, and
14
      when we developed our -- our budget for the base
15
16
       O&M, we used an activity based labor budget, so we
17
      determined how much labor we needed to do the
       work. And then we -- we developed a labor budget
18
19
       associated with the unplanned maintenance, so we
20
       got -- we've got two different categories of
21
       labor.
                   Now, Veolia, of course, is at risk if
22
       we don't have any unplanned maintenance and we've
```

```
identified a certain number of FTEs for unplanned
```

- 2 maintenance, then -- then that's our -- that's our
- 3 risk as far as bearing that cost.
- 4 MR. CAMERINO: What you're saying is
- 5 you still got to get the basic work done that's on
- 6 the OM&M schedule.
- 7 MR. NORAN: Right.
- 8 MR. CAMERINO: But you might be making
- 9 choices like where you said here today, well,
- don't worry, we're going to check the hydrants
- 11 more than once, even though we only have to check
- them once, that might be a place where you say,
- well, we've met our obligation, let's move them
- over to the RRRM side.
- MR. NORAN: Yes.
- MR. CAMERINO: Now, in some of these
- 17 RRRM situations, you're going to need to use
- 18 outside contractors for certain functions,
- 19 right --
- MR. NORAN: Yes.
- MR. CAMERINO: You're going to take the
- 22 bills from those contractors and you're going to
- mark them up by 12 percent, aren't you? There's

```
1 carrying charge.
```

- 2 MR. NORAN: Yes.
- 3 MR. CAMERINO: If I -- you were talking
- 4 about the hourly rates for the employees, where
- 5 would I find those in the contract?
- 6 COMMISSIONER BELOW: It's page 7 of
- 7 appendix H.
- 8 MR. CAMERINO: Tell me when you've got
- 9 that in front of you.
- MR. NORAN: I have it.
- 11 MR. CAMERINO: Okay, you have that?
- MR. NORAN: Yup.
- MR. CAMERINO: And as we go through
- 14 appendix H, when we get to page 3 there start to
- be lots of blanks, aren't there, under unit
- measurement and unit cost? There's no dollars in
- there, it goes on for pages, and it identifies the
- 18 functions, but there are no amounts.
- MR. NORAN: Right.
- MR. CAMERINO: That's some of what has
- 21 to be worked out later?
- MR. NORAN: Yes.
- 23 MR. CAMERINO: I'm not sure if this is

```
1 to Mr. Ashcroft or Mr. Noran. You responded --
```

- well, before we get to that, if you look at
- 3 Exhibit 3045, which is your proposal, section
- 4 Roman 2, page 2-9, this is another place where you
- 5 initially in your proposal provided the city with
- 6 an estimate of what you thought their costs would
- 7 be, and you indicated that you thought that the
- 8 unplanned maintenance was likely to be in the
- 9 range of 850,000 to \$1,150,000 a year, is that
- 10 correct?
- 11 MR. ASHCROFT: I think it says to be
- 12 established after a two year baseline.
- MR. CAMERINO: Right, but this was your
- 14 estimate at the time. You don't know yet what it
- 15 will actually be.
- MR. ASHCROFT: Precisely. It will be
- 17 established after two years of hard data.
- 18 MR. CAMERINO: But your best estimate
- was that range?
- 20 MR. ASHCROFT: Yes, with very little
- 21 information.
- MR. CAMERINO: And it's actually a
- fairly large range, isn't it?

```
1
                   MR. ASHCROFT: I'm sorry?
 2
                   MR. CAMERINO: It's a fairly large
 3
       range, in part, for that reason?
                   MR. ASHCROFT: We believed it was the
 5
       best we could do at the time.
                   MR. CAMERINO: And, to be clear, you
 7
       didn't provide Mr. Sansoucy with the information
       that led him to put $185,000 for unplanned
 9
       maintenance in his projections, did you?
10
                   MR. ASHCROFT: Did you, Paul? Because
       I didn't.
11
12
                   MR. NORAN: No.
                   MR. CAMERINO: And, in fact, you
13
       answered a data request which has been marked as
14
15
       Exhibit 3052 in which you estimated that RRRM
       services for the year 2005 -- so it isn't
16
       escalated for inflation -- you estimate to cost --
17
       I'm going to take this one line at a time --
18
       $1,750,000, correct?
19
20
                   MR. NORAN: Yes.
21
                   MR. CAMERINO: And if I was trying to
```

connect this to the figures I just showed you, if

I took the 583 -- in the next sentence I see a

22

```
1 number of 583,000 for O&M billable maintenance,
```

- that would be part of RRRM, and then a couple of
- 3 lines later I see a number of 617,000 for RRRM
- 4 services that you say would be capital projects,
- 5 those two total 1.2 million, right?
- 6 MR. NORAN: Right.
- 7 MR. CAMERINO: And when I read this, my
- 8 thought was that's pretty close to the
- 9 1.15 million that you estimated. Is that a fair
- 10 connection?
- MR. NORAN: I'm not sure there's a --
- there's a direct connection there, but what we're
- 13 estimating based on your list up there, the
- \$583,000 is -- is what is considered -- what I
- 15 would consider unplanned maintenance that is --
- is -- is currently booked as O&M.
- 17 For example, if you go out and repair a
- 18 water main break, that's an O&M item. If you go
- 19 out and repair a service line leak or a fire
- 20 hydrant leak, those are all O&M items. So
- 21 unplanned maintenance with respect to O&M I'm
- estimating at \$583,000 a year.
- MR. CAMERINO: Or a total of

```
1 $1.2 million for the RRRM budget.
```

- MR. NORAN: Yes. The 617,000 are for
- 3 RRRM projects that the commission would
- 4 historically classify as capital projects.
- 5 MR. CAMERINO: I'm just trying to get a
- 6 sense of your position of what would be under the
- 7 RRRM category.
- 8 MR. NORAN: Okay.
- 9 MR. CAMERINO: And to make sure we're
- on the same page and not leave everyone out in the
- 11 cold, the reason in my thinking that I left the
- 12 550,000 out is I read this answer to mean you
- would get that money from developers, that
- wouldn't be part of your revenue requirement.
- MR. NORAN: Yes.
- MR. CAMERINO: Okay. Now, let's just
- go through very briefly the situation where you
- 18 have the main break, and I want to understand --
- 19 excuse me one second.
- I just want to go through step by step
- 21 what happens when the main breaks, okay, and
- 22 understand the logistics and who's getting
- charged, and the response time.

```
1 Main breaks at night, we talked about
```

- this earlier, on Amherst Street in Nashua,
- 3 somebody finds it because they drive by and they
- 4 call 911, let's say, all right? And 911 calls
- 5 whom?
- 6 MR. NORAN: Calls our emergency --
- 7 calls a Veolia emergency number because it's after
- 8 hours.
- 9 MR. CAMERINO: They're going to know to
- do that, there will be something set up in
- 11 advance?
- MR. NORAN: It's going to be on the
- Nashua website, it's going to be on the bill, and
- it's going to be in the telephone book.
- MR. CAMERINO: They won't call the
- 16 city, they'll know to call Veolia?
- MR. NORAN: Right, there will be a 24/7
- 18 emergency phone line.
- MR. CAMERINO: All right, and they're
- 20 going to call Veolia, an emergency number, and
- 21 who's going to pick up where?
- MR. NORAN: They're going to pick up --
- 23 the plant operator at the water treatment plant

```
will pick up, will take down the information.
```

- 2 That person will have a list of who's on call for
- 3 field services. That person on call will be
- 4 contacted.
- 5 The requirement is that within 30
- 6 minutes after that call is received we have to
- 7 have that employee that's on call will be in
- 8 transit to the site, and we would expect that
- 9 within -- within one hour that person would be
- 10 normally on site assessing the situation, and if
- it's a serious situation, starting to call in
- other resources and start to initiate a shutdown.
- MR. CAMERINO: Now, when I hear water
- 14 main break, one of the things I think about is a
- 15 backhoe. Probably a backhoe is going to be
- 16 needed?
- MR. NORAN: Yes.
- 18 MR. CAMERINO: Is that called heavy
- 19 equipment?
- MR. NORAN: Yes.
- 21 MR. CAMERINO: Under the contract the
- 22 city owns the heavy equipment, right?
- MR. NORAN: Yes.

MR. CAMERINO: And you need to ask

1

22

23

```
2
       their permission to borrow it, don't you?
 3
                   MR. NORAN: No. I anticipate that
       the -- the rolling fleet, the heavy equipment that
 4
 5
       will be acquired as assets from -- from Pennichuck
       will -- will come over to Veolia for its exclusive
 6
 7
       use.
                   MR. CAMERINO: The contract says that
 9
       with regard to heavy equipment you need to ask the
       city for permission to use it, doesn't it? I can
10
       point you to a section. Does that not ring a
11
12
       bell?
                   MR. NORAN: No, I think they were
13
       referring to extra heavy equipment. I think there
14
15
       were additional resources.
                   MR. CAMERINO: What I see is -- I see
16
       section 8.09 and 8.10. It says use of heavy
17
       equipment, and it says that the city will allow
18
19
       you to use it on an as available basis. It may be
20
       in the appendix, Mr. Noran.
                   MR. ASHCROFT: Can we refer to 8.11
21
```

where it says owner shall provide VWNA exclusive

use of all vehicles and equipment required to

```
1 execute the project. I think a backhoe comes
```

- 2 under that very clearly.
- 3 MR. CAMERINO: Then I don't understand,
- 4 why is there a provision that says the city will
- 5 make their heavy equipment available to you on an
- 6 as available basis? Why don't you just accept my
- 7 representation that it says that, and we can find
- 8 it up later. We've got it up here, I think. Here
- 9 it is. Yeah, 8 and 8.9. What I understand is
- when we're into RRRM we're not onto your base
- 11 services --
- MR. ASHCROFT: This says heavy
- 13 equipment.
- MR. CAMERINO: And I asked if a backhoe
- 15 would be heavy equipment. No? What about a dump
- 16 truck? It's dangerous when lawyers start talking
- 17 construction.
- 18 MR. ASHCROFT: How big is the dump
- 19 truck?
- MR. CAMERINO: Well, it just sounds
- 21 like you were contemplating the need for some
- heavy equipment; isn't that what usually happens
- when you start digging up a street?

```
1 MR. ASHCROFT: A backhoe would be
```

- 2 sufficient for that.
- 3 MR. SIEGFRIED: There will be equipment
- 4 that's assigned --
- 5 MR. CAMERINO: I understand that. I
- 6 just want to stick with these witnesses.
- 7 MR. ASHCROFT: A backhoe would be the
- 8 kind of equipment you would use day in and day out
- 9 in this kind of operation.
- 10 MR. CAMERINO: So there isn't any need
- 11 you're going to have for heavy equipment, this is
- 12 a discard in the contract?
- MR. ASHCROFT: It could be under a
- 14 construction project. A crane, for example.
- MR. CAMERINO: Are there circumstances
- where you think you might need heavy equipment?
- 17 Forget my example.
- 18 MR. ASHCROFT: A crane.
- MR. CAMERINO: Are there other types of
- 20 heavy equipment? That seems rather extreme?
- 21 MR. ASHCROFT: No, no. Maybe move a
- 22 motor on top of a building or higher area of the
- 23 park.

```
1 MR. CAMERINO: That's the only one you
```

- 2 can think of.
- 3 MR. ASHCROFT: Off the top of my head
- 4 right now, yeah.
- 5 MR. CAMERINO: Mr. Noran, you can't
- 6 think of any other kind of heavy equipment besides
- 7 a crane?
- 8 MR. NORAN: A track vehicle, a track
- 9 excavator.
- 10 MR. CAMERINO: And do you think you're
- only going to need those vehicles in the city of
- 12 Nashua?
- MR. ASHCROFT: I'm sorry, which
- vehicles are you talking about now?
- MR. CAMERINO: The heavy equipment.
- 16 What's the likelihood that the city of Nashua is
- going to let you use the heavy equipment for a
- 18 project in Epping?
- 19 MR. ASHCROFT: Do you know where Epping
- is? I'm sorry, I don't even know where Epping is.
- 21 MR. CAMERINO: Mr. Boutin is looking
- out for Mr. Burton's and Mr. Ford's interests
- 23 here. I'm going to take just a quick look and see

```
if I have anything for them, because I know they
```

- 2 want to get out of here.
- I just have one short line of
- 4 questioning for you, Mr. Burton, and it may be
- 5 that somebody else can answer this, I just don't
- 6 want to take a chance.
- 7 Mr. Burton, the contract price, I think
- 8 you may recall, assumes that Nashua will have
- 9 access to a fully functional GIS system. Do you
- 10 recall that?
- MR. BURTON: I recall that being in
- 12 there, yes. I'm actually not the best person to
- answer that question.
- MR. CAMERINO: And I was going to just
- ask, actually, Mr. Noran, you're familiar with how
- 16 a GIS operates generally?
- MR. NORAN: Yes.
- 18 MR. CAMERINO: I think you just won
- 19 yourself a ticket out of here, Mr. Burton.
- 20 CHAIRMAN GETZ: Mr. Burton and Mr. Ford
- 21 are excused. Thank you, gentlemen.
- MR. BURTON: Thank you, gentlemen. I
- 23 appreciate it.

```
1 MR. ASHCROFT: Could we return to the
```

- 2 heavy equipment.
- 3 MR. CAMERINO: Certainly, if you'd
- 4 like.
- 5 MR. ASHCROFT: The situation you
- 6 described was a main break in the middle of the
- 7 night, I recall.
- 8 MR. CAMERINO: Yes.
- 9 MR. ASHCROFT: In downtown Nashua where
- 10 we had to call out a crew, and this would be, as
- 11 you say, an additional expense, is that correct?
- MR. CAMERINO: Yes.
- MR. ASHCROFT: So --
- MR. CAMERINO: You're doing well.
- You're asking me the questions now.
- 16 MR. ASHCROFT: You're doing well, too,
- 17 to answer. So we have a situation where we either
- 18 use the equipment that's owned by the city of
- 19 Nashua or we hire in that equipment. The least
- 20 cost option is to use the equipment owned by the
- 21 city of Nashua. So there's an economic driver
- there for both the city and ourselves to minimize
- costs and use that equipment.

So why would they withhold their

1

23

```
2
       permission to do that, whether it be extra heavy
 3
       equipment or heavy equipment. The whole issue
       here is it's cheaper for the city of Nashua to
 5
       allow us to use that equipment than for us to go
       out and rent it. I think that's the nub of this
 7
       issue.
                   MR. CAMERINO: There's also a
       coordination and timing problem there, isn't
 9
10
       there?
11
                   MR. ASHCROFT: That could be managed.
12
                   MR. CAMERINO: But there could be
13
       delays while this approval process or request
      process occurs?
14
15
                   MR. ASHCROFT: I think on Section 8.11
       it says the owner shall provide VWNA exclusive use
16
       of all vehicles and equipment required to execute
17
       the project. And I'm including the backhoe in
18
19
       that to be a routine operation.
20
                   As a practical matter, if that becomes
21
       an issue, the first time it becomes an issue we'll
       sit down with the client and put together a
22
```

protocol and agreement, a modus operandi to allow

```
for problems to be overcome.
```

- 2 You can't possibly overcome every
- 3 potential situation in a contract. If you did so,
- 4 it would be so unwieldily it would be useless.
- 5 MR. CAMERINO: So just to summarize, if
- 6 we look at appendix H and look at all of the
- 7 functions that are listed there, if I were to go
- 8 on for pages -- the same number of pages that are
- 9 in appendix H, I would put those in the right-hand
- 10 column of things that get added to the base fee,
- 11 correct?
- MR. ASHCROFT: Correct.
- 13 MR. CAMERINO: And all those services
- 14 are done by you either on an hourly basis, which
- 15 includes your profit, or it's done on a fixed-fee
- basis, but we don't know what those fixed fees
- are, they're not in the contract.
- 18 MR. ASHCROFT: As you rightly point
- out, that's one of the details yet to be resolved.
- 20 MR. CAMERINO: Or it's performed by
- 21 somebody that you engage as a subcontractor, and
- 22 you get their cost and profit, plus you put a
- 23 12 percent markup on that.

MR. ASHCROFT: Or it could be

1

22

23

```
2
       contracted out by Nashua to another entity.
 3
       Because clearly we're not giving value for money
       here, and here's where Beck would come in and
 5
       we're demonstrating that we're not providing value
       for money there, they have a right to take out
 7
       those capital items and sub them to someone else.
                   MR. CAMERINO: But not if it fits
 9
       within the definition of RRRM, then you have to do
10
       it.
                   MR. ASHCROFT: That's right. But there
11
       is within this contract a dispute resolution
12
       process. If it's demonstrated that we're not
13
       giving good value for money, I would anticipate
14
15
       that Nashua would invoke that clause.
                   MR. CAMERINO: And I'm going to
16
17
       actually ask you about that in a little bit.
                   Now, transition services. There's a
18
19
       flat fee for the transition services of
20
       $1,380,000?
21
                   MR. ASHCROFT: I believe so.
```

MR. CAMERINO: And then there's

appendix Q, which I don't want to make a mistake

```
1 here, but I think this is the very last part of
```

- the document, the last four pages, and that lists
- 3 the transition services, right?
- 4 MR. ASHCROFT: Right.
- 5 MR. CAMERINO: And so that tells me
- 6 what I get for the \$1,380,000? That was a
- 7 question.
- MR. ASHCROFT: Oh, yes.
- 9 MR. CAMERINO: Would you turn to the
- 10 second page of appendix Q. Do you have that in
- 11 front of you?
- MR. ASHCROFT: Yes.
- MR. CAMERINO: The first line says
- 14 anticipated transition services as part of
- 15 supplemental services are expected to be the
- 16 following. So that means that the things in that
- 17 category are actually treated as supplemental
- 18 services and there would be another charge for
- 19 those, correct?
- 20 MR. ASHCROFT: Would you allow me to
- 21 study that? Perhaps, Steve, could you answer that
- 22 one?
- MR. SIEGFRIED: Yes.

```
1 MR. CAMERINO: No, excuse me. You,
```

- 2 Mr. Ashcroft, was responsible for this contract
- 3 and it was put in place before Mr. Siegfried
- 4 joined the team and Mr. Noran was there.
- 5 So the two of you assisted in creating
- 6 this document and Mr. Siegfried was not part of
- 7 that team, we had that testimony earlier. So I'd
- 8 like the two of you to give your understanding, if
- 9 you have one. If you don't, we'll leave it where
- 10 it is.
- MR. ASHCROFT: Then I'll have to read
- 12 it.
- MR. CAMERINO: Please read it.
- MR. ASHCROFT: Okay, if you just take
- the first item, develop detailed plans for
- 16 addressing gaps identified in the data information
- 17 and IT systems identified by Pennichuck Water
- 18 Works. At the time we wrote this we actually
- 19 didn't know -- still don't know -- what those gaps
- are, so how can we quantify them?
- 21 So by definition, until we know what
- the gaps are, what the work is, we can't quantify
- them, we can't put a price on them.

```
1 MR. CAMERINO: I apologize if this
```

- 2 wasn't clear earlier. I know some of the nature
- 3 of this questioning may lead you to believe
- 4 otherwise. I'm trying to just understand which
- 5 goes in each column. I'm not saying you did
- 6 something wrong.
- But my question, which I think you've
- 8 answered is, these services that are in 3.2 under
- 9 appendix Q, those are additional charges, correct?
- 10 MR. ASHCROFT: They may or may not be
- 11 additional, we don't know what the quantum is, or
- if, in fact, if there is additional charges.
- 13 There could be, we don't know.
- MR. CAMERINO: If you have to do these
- 15 things.
- MR. ASHCROFT: If we have to do them.
- 17 And to what extent, I don't know.
- MR. CAMERINO: So we don't have a
- 19 number for that, but we know that the category
- 20 belongs as an extra. I'd like to ask you about
- 21 capital improvement services, and these are in
- 22 appendix G, correct? Everything on this schedule
- is an extra, right?

1

22

23

StanTech.

MR. NORAN: Under item 2, capital

```
2
       improvements plan, the initial plan Veolia in its
 3
       base fee has included the costs associated with
       developing the five year capital plan and updating
 5
       that capital plan each year, and we -- we estimate
       the value of this service at $50,000 per year.
 6
 7
                   MR. CAMERINO: It's fair enough.
 8
       Actually, that's the one aspect of capital
 9
       improvements that is either in the transition fee
       or the base fee is the plan itself. But the
10
       projects -- and if we move to page 2 of that
11
12
       appendix we'll see a long list of examples -- the
13
       projects are all extra.
14
                   MR. ASHCROFT: Well, of course they
15
       are.
16
                   MR. CAMERINO: And when those projects
       come along they could be done by Veolia, possibly.
17
                   MR. ASHCROFT: Or possibly not.
18
19
                   MR. CAMERINO: Or they could be done by
20
       Beck.
21
                   MR. ASHCROFT: Possibly.
```

MR. CAMERINO: Or by Dufresne-Henry --

1

23

MR. ASHCROFT: Or indeed a lot of other

```
2
       companies. That's a matter for procurement for
 3
       the city, getting the best buy for the money.
                   MR. CAMERINO: You're going to need to
 5
       compete for that business, right?
                   MR. ASHCROFT: I would assume if I was
 7
       the city of Nashua I'd market test these company
       products from time to time to insure efficiency.
                   MR. CAMERINO: You're going to be
 9
       inside the company, though, on a day-to-day basis
10
11
       with all the operational information, aren't you?
                   MR. ASHCROFT: Yes.
12
                   MR. CAMERINO: That's pretty helpful in
13
       being able to bid on these projects, isn't it?
14
15
                   MR. ASHCROFT: I think that's pretty
16
       helpful for being able to deliver value for money
17
       for our partner, yes.
                   MR. CAMERINO: Remember our discussion
18
19
       about risk before, you'll be able to bid on these
20
       projects with a lot less risk than those other
21
       players, won't you?
22
                   MR. ASHCROFT: We have a lot of
```

operational knowledge. I would assume that if

```
1 someone else wants to bid on this job they will be
```

- 2 given free access by the owner with all the
- 3 relevant information. That would be normal
- 4 practice for letting such a contract, so I don't
- 5 see any inherent bias towards Veolia in that
- 6 sense.
- What would be an advantage would be
- 8 mobilization costs because we wouldn't have to
- 9 mobilize, we'd already been on site. To that
- 10 extent, yes, we would have a margin of that, but
- 11 otherwise, no.
- MR. CAMERINO: Let's turn to E, which
- is the supplemental services. These aren't
- included in the base fee either, right?
- MR. NORAN: Correct.
- MR. CAMERINO: And like the other
- 17 schedule we looked at earlier, if you flip way
- into this, it's page 10 of the appendix, you'll
- 19 see beginning there there's four pages of fixed
- fee item, none of which have actual costs put in
- 21 for them yet, right?
- MR. NORAN: Correct.
- 23 MR. CAMERINO: And in this schedule is

```
1 essentially anything that doesn't come into any
```

- other category, is that a fair way to characterize
- 3 this?
- 4 MR. NORAN: This -- this schedule is
- 5 mainly related to developer-type projects.
- 6 MR. CAMERINO: Let me tell you the way
- 7 I read this, and you tell me if you agree. We had
- 8 the OM&M, which is what you have to do for the
- 9 base fee. We have the RRRM, which is what you're
- 10 entitled to do, that is unplanned maintenance and
- 11 planned projects with a useful life of more than a
- 12 year.
- 13 You have capital projects, which are
- 14 another category that come out of that capital
- budgeting process, I assume, and then this
- schedule is anything else that's not in the base
- fee and wasn't in those other categories, and
- 18 that's how I read the first sentence -- or first
- 19 two sentences on this schedule. Would that be a
- 20 fair reading?
- MR. NORAN: Yes.
- MR. CAMERINO: So this has things like
- 23 inspection of new construction, creating as-built

```
1 records, preparing hydraulic modeling and
```

- 2 analysis, preparing fire flow test and reports.
- 3 Aren't those all things that are
- 4 presently done by Pennichuck's in-house
- 5 engineering staff?
- 6 MR. ASHCROFT: I don't think we could
- 7 answer that.
- 8 MR. CAMERINO: Well, Mr. Noran, could
- 9 you answer that? You know how an in-house
- 10 engineering staff works.
- 11 MR. NORAN: I'm sure some of these
- 12 services are now provided by Pennichuck's in-house
- 13 engineering staff.
- 14 MR. CAMERINO: When they bill for their
- 15 time -- which they do in a sense, they keep track
- of their time and they charge it to projects,
- 17 right, at a regulated company?
- MR. NORAN: Yes.
- 19 MR. CAMERINO: What happens in the
- 20 regulated company is they allocate their salary
- and their overheads, right, their internal costs?
- They don't make any profit through the regulatory
- 23 process on the use of those in-house engineers, do

```
1 they?
```

- 2 MR. NORAN: I don't know if they do or
- 3 not.
- 4 MR. CAMERINO: Well, we know that you
- 5 are going to include profit in your rates, right,
- 6 when you charge Nashua for those services?
- 7 MR. NORAN: Yes.
- 8 MR. CAMERINO: And if you contract with
- 9 somebody outside to provide some of those
- 10 services, there's going to be their profit plus a
- 11 markup, right?
- MR. NORAN: That -- that's a
- possibility, but I would suggest you look at page
- 3. What Veolia is doing is giving Nashua a rate
- 15 schedule to provide these services. For example,
- 16 new construction, item 1-A, a flat rate of -- of
- 17 \$200 for inspection of a new residential service
- 18 line.
- Now, if it costs Veolia \$400 to provide
- 20 that service, Nashua is only paying 200. If -- if
- 21 Veolia has a -- engineering people that are only
- used 60 percent of the time rather than 80 percent
- of the time because they can only bill 60 percent

```
of that person's time, then Veolia is taking
```

- 2 that -- that loss in that engineer, because Nashua
- 3 is only paying for engineering services that it's
- 4 getting.
- 5 It's not paying for Veolia to have an
- 6 engineer on staff on a full-time basis at, let's
- 7 say, a hundred thousand dollars a year. Veolia
- 8 only gets paid for specific services based on the
- 9 schedule that that engineer is providing.
- 10 MR. CAMERINO: So if Pennichuck
- 11 happened to have extra engineers sitting around
- 12 without enough to do, then the customers would be
- paying for services they don't need.
- MR. NORAN: Yes.
- MR. CAMERINO: But if Pennichuck's
- 16 engineering staff had more than enough to do,
- 17 those inefficiencies wouldn't be a problem, would
- 18 they?
- 19 MR. NORAN: I would say it depends on
- 20 their efficiency and productivity. And these
- 21 rates that we have on various services are very
- 22 competitive in the marketplace.
- 23 MR. CAMERINO: And I'm assuming again,

```
1 since you're still in business, they include
```

- profit, correct?
- 3 MR. NORAN: Yes.
- 4 MR. CAMERINO: So they're not just your
- 5 direct costs?
- 6 MR. NORAN: Yes.
- 7 MR. CAMERINO: So these supplemental
- 8 service, that's going to go on the board on the
- 9 right side as well, these are in addition?
- 10 MR. NORAN: Yes.
- 11 MR. CAMERINO: And this supplemental
- 12 services categories is essentially most of the
- day-to-day engineering work that the company would
- 14 need?
- MR. NORAN: Other than what I'm
- describing for as operational engineering, and,
- once again, I indicated that we had \$25,000 per
- 18 year in the base fee for operational engineering.
- 19 I'd also like to call your attention to
- 20 page 4 of that appendix ${\tt E}$ in which Veolia is doing
- 21 on account for water audits as part of its base
- 22 fee. It's doing pump efficiency tests on units
- above 25 horsepower as part of its base fee.

```
1 We've already talked about the $50,000 worth of
```

- 2 capital planning that it's providing in its base
- 3 fee.
- 4 CHAIRMAN GETZ: Mr. Camerino, how much
- 5 more?
- 6 MR. CAMERINO: I'm going to try to wrap
- 7 up within a half an hour.
- 8 CHAIRMAN GETZ: It seems to me that
- 9 some of this stuff -- areas you're re-summarizing
- information and lines questioning you've gone
- 11 through before. Does this half-hour include new
- information or evidence that's not cumulative?
- MR. CAMERINO: It includes all new
- information. I recognize that sometimes things
- appear to be cumulative, and I know that the chair
- doesn't like to do this, but if you feel that
- that's what's happening and can point out in time,
- 18 I will accept the lead and move on to the next
- 19 thing, if that helps speed things along.
- 20 CHAIRMAN GETZ: So what is your
- intention now, is to fill out these columns?
- MR. CAMERINO: No. No, no. I was not
- 23 going to put things under those columns, if that's

```
1 what you're asking.
```

- 2 CHAIRMAN GETZ: So what is your next
- 3 line of inquiry?
- 4 MR. CAMERINO: I have one more question
- 5 just to put a dollar amount on supplemental
- 6 services, and then I was going to move on to
- 7 customer service and how that works.
- 8 CHAIRMAN GETZ: Okay, let's proceed for
- 9 a short time before we take our afternoon recess.
- 10 MR. CAMERINO: Okay. So, Mr. Ashcroft,
- 11 do you recall answering -- we talked about that
- data request before, 3052, and in that you put an
- 13 actual estimate on the supplemental services.
- 14 MR. ASHCROFT: I think it was Paul that
- answered that.
- MR. CAMERINO: Mr. Noran, I'm sorry.
- 17 Mr. Noran?
- MR. NORAN: Yes.
- 19 MR. CAMERINO: And what was that
- 20 amount?
- MR. NORAN: The total was 321,000, and
- that's broken down equally between engineering and
- inspection related to capital projects and

1 engineering and inspection related to developer

- 2 projects.
- 3 Q. And the part that would be chargeable
- 4 to Nashua is the \$160,500?
- 5 MR. NORAN: Yes.
- 6 MR. CAMERINO: Which is half of the
- 7 amount that you gave there?
- 8 MR. NORAN: Yes.
- 9 MR. CAMERINO: All right. I'm just
- 10 going to take one second and see if I can
- 11 eliminate a few questions here. Excuse me.
- Now, you're going to run a customer
- 13 service center, some kind of call center, is that
- 14 a fair statement?
- MR. NORAN: We're not going to run a
- 16 call center.
- 17 MR. CAMERINO: What are you going to
- 18 run?
- 19 MR. NORAN: The city is going to run
- 20 the call center. During normal working hours the
- 21 city will refer calls related to the -- related to
- items that pertain to us; in other words,
- operations and the maintenance of the water system

```
1 to us.
```

- 2 MR. CAMERINO: Well, here's what I
- don't understand. Section 7.5 of the contract
- 4 says that Veolia will establish a phone number,
- 5 quote, for customer's inquiries and emergency
- 6 service calls.
- 7 MR. NORAN: That's what I already
- 8 described as the emergency and off hours calls.
- 9 MR. CAMERINO: So on emergency calls
- 10 customers will call Veolia?
- MR. NORAN: Yes.
- MR. CAMERINO: All other calls go to
- 13 the city.
- MR. NORAN: Yes.
- MR. CAMERINO: And that will be on the
- 16 bills?
- MR. NORAN: Yes.
- 18 MR. CAMERINO: I don't know if you're
- 19 like me, but when you call a company -- maybe I'm
- 20 too impatient, but I call the first number I see
- on the piece of paper I pick up. Don't you think
- that's what customers are going to do?
- 23 MR. NORAN: Well, we'll work through

```
1 that to be sure that we get the calls that are --
```

- that are necessary on the off hours.
- 3 MR. CAMERINO: And it says in appendix
- 4 D, item 7, subpart I says that Veolia will provide
- 5 a customer contact to answer all water quality
- 6 related customer inquiries, such as pressure,
- 7 taste, odor, or aesthetic issues.
- 8 MR. NORAN: Yes.
- 9 MR. CAMERINO: Are people going to know
- 10 to call you for those matters, or how do they
- 11 figure that out?
- MR. NORAN: I guess -- once again,
- during normal working hours the calls will go
- 14 through to the city. We will have -- we will have
- 15 met with the -- with Carol Anderson and will have
- details with regard to how customers handle
- 17 matters related to the operations and maintenance
- of their water system, how they refer to us, and
- map out that process so that we can be sure that
- 20 appropriate calls related to operations and
- 21 maintenance issues and water quality and pressure
- 22 and those kind of things are -- are given to us.
- 23 MR. CAMERINO: Go to item L on that

```
1 exhibit and you see that Veolia is supposed to
```

- 2 manage customer inquiries concerning tap fees,
- 3 which seems to me more like a billing type
- question, but, again, that's going to be handled
- 5 by Veolia? Is that correct?
- 6 MR. NORAN: Yes.
- 7 MR. CAMERINO: That will be handled by
- 8 Veolia?
- 9 MR. NORAN: Yes.
- 10 MR. CAMERINO: So the one thing it
- 11 seemed to me you were clear on is that Veolia
- would handle emergency calls, correct?
- MR. NORAN: Yes.
- MR. CAMERINO: Could you take a look at
- section 8.18 of the contract? And the first
- sentence says, owner -- which is the city -- shall
- 17 provide a contact center for purposes of receiving
- 18 customer inquiries, complaints, and emergency
- 19 service calls.
- 20 MR. NORAN: That's normal -- that's for
- 21 normal working hours.
- MR. CAMERINO: So you're going to
- 23 handle the emergencies after five, they're going

to handle the emergencies before five?

1

23

```
MR. NORAN: Yes.
                   MR. CAMERINO: Can you see that a
       customer might get confused by that arrangement?
 5
                   MR. ASHCROFT: We haven't got into the
       practicalities of this in any great detail. One
 7
       technique I've used before is to have one number,
       and after hours that number automatically
 9
       transfers to the second number, in this case to
10
       the water treatment plant.
                   These are minute details that are
11
12
       rather easily managed and worked through with the
13
       owner. When we certainly have a notice to
      proceed, this is the kind of operational detail we
14
      will get into at that time.
15
                   I absolutely agree with you that the
16
17
       object here is to provide something that's clear
       and easy for the customers in Nashua to deal with.
18
19
                   MR. CAMERINO: Well, in fact, the
20
       contract itself internally seems inconsistent,
21
       because if you look at paragraph 7.5 on page 13,
       there it says Veolia will provide a 24 access
22
```

telephone number for the purpose of receiving

customers' inquiries and emergency service calls

1

21

22

23

```
2
       related to the project, so.
 3
                   MR. ASHCROFT: Whatever it takes.
                   MR. CAMERINO: And then it says
 5
       Veolia -- VWNA -- shall forward all calls to the
       owner which are not applicable to the scope of
 7
       services outlined in this agreement. So if you
       got a call and you don't think it's for you,
 9
       you'll transfer it over to the city?
                   MR. ASHCROFT: I said this morning, I
10
       belive, that I've operated systems whereby it's
11
12
       run through the integrated call center taking both
13
       operational calls and customer billing inquiries.
14
                   I've also operated systems where the
15
       two call centers are actually separate. As you
16
       rightly point out, customers perhaps do just phone
17
       the first number they see, and when a water
       quality inquiry comes through to a billing center
18
19
       telephonist, they will reroute that call to the
20
       appropriate number for Veolia to deal with.
```

That's the way it works in practice.

Customers do make mistakes, we have to bear with

them, we have to make the process as easy and

```
1 transparent as possible.
```

- 2 MR. CAMERINO: Now, there are lots of
- 3 grounds -- if you look at section 11 of the
- 4 contract --
- 5 CHAIRMAN GETZ: Are you going into a
- 6 different subject?
- 7 MR. CAMERINO: I am.
- 8 CHAIRMAN GETZ: Okay, let's take a
- 9 15-minute recess at this point.
- 10 (Recess taken.)
- 11 CHAIRMAN GETZ: Last round.
- 12 Mr. Camerino?
- MR. CAMERINO: Yes, Mr. Chairman, and
- 14 I'll try not to tax your patience anymore. I'm
- going to talk some more about the charges in the
- base fee, but this is with regard to a provision
- in the contract.
- 18 If you look at section 11.2 which talks
- 19 about permissible ground to change the base fee --
- and, actually, just section 11, let's just get
- 21 there, first. I'll give you a page reference.
- 22 That's on page 19, and it's up on the screen.
- 23 And this has to do with changes in

```
1 scope that would result in a change in the base
```

- 2 fee, is that a fair characterization?
- 3 MR. ASHCROFT: Yes.
- 4 MR. CAMERINO: And it says if there's a
- 5 change then you take Veolia's additional cost plus
- 6 10 percent, that's in section 11.2? That would be
- 7 on the next page.
- 8 MR. ASHCROFT: Oh.
- 9 MR. CAMERINO: The numbering is a
- 10 little confusing, but 11.2, that's after 11.1.10.
- MR. ASHCROFT: Yes.
- 12 MR. CAMERINO: And I don't want to get
- into the details, there's different types of
- 14 changes that fall under different provisions,
- 15 right?
- MR. ASHCROFT: Right.
- MR. CAMERINO: And, first of all, if
- 18 you're applying this provision that says if
- there's a change in scope, you figure out Veolia's
- 20 costs and you add 10 percent, and that changes the
- 21 base fee. How would we figure out Veolia's costs?
- MR. ASHCROFT: I presume that's where
- 23 Beck would come in.

```
1 MR. CAMERINO: But you're going to
```

- figure out your costs, right? You're the one who
- 3 keep you own internal --
- 4 MR. ASHCROFT: We would know our costs,
- 5 yes.
- 6 MR. CAMERINO: Sorry, bad choice of
- 7 words. So you're going to have to figure out your
- 8 costs from your own internal accounting, correct?
- 9 MR. ASHCROFT: Yes, that's pretty
- 10 normal.
- 11 MR. CAMERINO: And the only way for
- 12 Beck to verify those is to see your internal
- 13 accounting, isn't it?
- MR. ASHCROFT: I would suggest that
- they probably do that with a benchmark.
- MR. CAMERINO: You might not want them
- to see your internal accounting, that's fairly
- 18 proprietary information?
- 19 MR. ASHCROFT: This is not an open book
- 20 contract. There are contracts that are open book;
- 21 this isn't one of them.
- MR. CAMERINO: Now, 11.1 talks about
- when a change in scope of services occurs,

```
1 correct? So these are the situations that could
```

- 2 result in a change in the base fee.
- 3 MR. ASHCROFT: Yes.
- 4 MR. CAMERINO: And the very first one
- 5 under 11.1.1 is if there is a material difference
- 6 between the assets and the related conditions and
- 7 what was assumed in appendix I, correct?
- 8 MR. ASHCROFT: Yes.
- 9 MR. CAMERINO: So appendix I -- and
- 10 let's see if we can turn to that -- lists the
- 11 assumptions that went into building the annual
- 12 fee, right?
- MR. ASHCROFT: Yes.
- MR. CAMERINO: And the very first one
- is you relied on the 2000 -- not the first one,
- 16 the third one -- I got carried away -- is that you
- 17 relied on the 2004 PUC report.
- MR. ASHCROFT: Yes.
- MR. CAMERINO: So we know right from
- 20 the get-go that that report is no longer an
- 21 accurate representation of the system, right?
- 22 MR. ASHCROFT: I think it's reasonable
- 23 to assume that things have changed in three years,

```
1
       yes.
 2
                   MR. CAMERINO: So that would be a
 3
       grounds for change.
                   MR. ASHCROFT: Either up or down, yes,
 5
       increase or decrease.
                   MR. CAMERINO: And, in addition, I
 7
       assume you would say you really didn't have an
       opportunity when you entered into this -- entered
 9
       is the wrong word -- when you set this draft to
       writing, you didn't have a sufficient opportunity
10
       to review the assets of the company, did you?
11
12
                   MR. ASHCROFT: No, we have not.
                   MR. CAMERINO: So it's quite possible
13
       that when you do your complete review of the
14
15
       assets that you will find out something that
16
       differs materially from something that you assumed
17
       when you negotiated this, correct?
                   MR. ASHCROFT: That is always a
18
19
       possibility.
20
                   MR. CAMERINO: And this list of
21
       assumptions, it has some -- on the second page it
```

has a detailed listing of tests that you assume

will be required, and if you look quickly at

22

```
that -- and trust me, I didn't think of this
```

- 2 myself -- the test for radio nuclei, uranium and
- 3 radon is missing, right? There's nothing on there
- 4 for that, is there?
- 5 MR. ASHCROFT: It's not on there.
- 6 MR. CAMERINO: And that's an important
- 7 test, isn't it?
- 8 MR. ASHCROFT: It is a test, but I --
- 9 we're taking the risk that it hasn't changed in
- 10 three years.
- 11 MR. CAMERINO: And another thing that
- can result in a change under 11.1.3 is an increase
- or decrease of more than 500 customers reported in
- 14 the 2004 PUC report to be 24,570 customers. Do
- 15 you see that?
- MR. ASHCROFT: Yes.
- MR. CAMERINO: So if I represented to
- 18 you -- and I'm just asking you to assume this for
- 19 purposes of the question -- that the commission
- 20 knew that, say, there was about 25,700 customers
- 21 today, there would be a change in the fee,
- 22 wouldn't there?
- 23 MR. ASHCROFT: As there would be if the

```
1 number of customers had been reduced.
```

- 2 MR. CAMERINO: Okay, and how would I
- 3 figure out what that change is?
- 4 MR. ASHCROFT: In terms of the number
- 5 of customers?
- 6 MR. CAMERINO: No, if there was a
- 7 change in the number of customers by more than
- 8 500, how would I figure out what the change in fee
- 9 was?
- 10 MR. ASHCROFT: Somewhere in the
- 11 contract it says so much per customer. I'd have
- to find that, and I can't find it immediately.
- 13 That's taken care of somewhere else in the
- 14 contract. Anyone recall?
- MR. CAMERINO: I'm just doing the math
- 16 quickly.
- MR. ASHCROFT: Yes.
- 18 MR. CAMERINO: So that would be a
- difference of about 1,130 customers?
- MR. ASHCROFT: The section you're
- 21 referring to talks about a reduction in the fee,
- 22 not increase in the fee.
- MR. CAMERINO: Well, okay. And my

1

21

22

23

```
2
       just going to make a note of the amount, I'm
 3
       sorry.
                   MR. ASHCROFT: Paul, is there anything
 5
       you'd like to say on this point?
                   MR. NORAN: Yes. I think, Steve, in
 6
 7
       that example you used where you went up by --
       about 1,000 customers?
 9
                   MR. CAMERINO: 1,100, yes. 1,130.
                   MR. NORAN: The process we would do is
10
       actually we would look at our costs associated
11
12
       with different OM&M activities. For example, the
       treatment facility, your major costs are labor,
13
       chemicals and power. Power is not in our fee, so
14
15
       we would look at labor and chemicals, and we would
16
       see if there's any differences as a result of that
17
       additional 1,100 customers, and we would do the
       same thing with regard to the field services.
18
19
                   Obviously you're going to have an
20
       increased cost of meter reading, reading an
```

additional 1,100 meters, so that's a process we

this customer change.

would use to analyze and develop a cost impact of

notes tell me -- and, again, let's just -- I'm

1

22

23

MR. CAMERINO: Well, but the contract

```
2
       gives you an actual right to increase your base
 3
       fee, doesn't it?
                   MR. NORAN: Yeah, what I did is explain
 5
       the methodology we would use to come up with a
       change in the base fee. So there would only be
 6
 7
       certain components of our costs that would be
       impacted by an increase in the number of
 9
       customers.
                   MR. CAMERINO: All right. So it sounds
10
       like we don't -- we don't know what the amount of
11
12
       the change would be, but we know that you have a
       right to a change if there is an increase in the
13
       number of customers.
14
15
                   MR. NORAN: And we also know what the
16
       approach Veolia will use to come up with that --
17
       that cost, and it will only be the variable costs
       that have been impacted by the increase in number
18
19
       of customers.
20
                   MR. CAMERINO: Another grounds in here
21
       for a change in the fee would be Nashua's failure
```

to timely authorize RRRM expenses, capital

improvement projects or supplemental services,

```
1
       correct?
                  MR. ASHCROFT: I'm sorry, which section
 3
       are you referring to, do you have a number?
                  MR. CAMERINO: I'm referring to -- I
 5
       was afraid you were going to ask me that. If you
       look at 11.1.6, I think there's a typo, actually,
 7
       it confused me. It refers to RRRP, but I assume
       it's RRRM.
 9
                   So if there's failure to timely
       authorize those projects, that's a change of
10
       scope, and Veolia could charge for that, couldn't
11
12
       it?
                  MR. ASHCROFT: If it impacted our
13
14
       costs, yes.
15
                  MR. CAMERINO: And also if there's an
       extension of services to new areas.
16
17
                  MR. ASHCROFT: Clearly.
                  MR. CAMERINO: And if there are
18
19
       uncontrollable circumstances.
20
                  MR. ASHCROFT: Yes.
                  MR. CAMERINO: And there's a definition
21
```

of uncontrollable circumstances, isn't there?

MR. ASHCROFT: Usually in these things,

22

```
1 yes.
```

- 2 MR. CAMERINO: And that's in Exhibit A
- on item A-33? And that's a fairly long and
- 4 detailed definition. Fairly -- fairly difficult
- 5 to read, actually, isn't it?
- 6 MR. ASHCROFT: I haven't found it yet.
- 7 MR. CAMERINO: If you look at appendix
- 8 A, definition A-33, it's the fourth page in. So if
- 9 there's something that's in that definition, you
- 10 could assert the right to a change in the base
- 11 fee, right?
- MR. ASHCROFT: Yeah, flood, drought,
- hurricane, tornado, epidemic, severe earthquake,
- 14 catastrophic fire, explosion. That's the flavor
- 15 of it.
- 16 MR. CAMERINO: Ms. Knowlton reminds me,
- are you aware that this area has had two 100-year
- 18 floods just in the last couple of years?
- MR. ASHCROFT: I wasn't, but it
- 20 wouldn't surprise me.
- 21 MR. CAMERINO: Those would be
- 22 uncontrollable events, wouldn't it, uncontrollable
- 23 circumstances?

```
1 MR. ASHCROFT: Two 100-year floods or
```

- 2 rainfall events?
- 3 MR. CAMERINO: Well, I'm not going to
- 4 distinguish between them because it's beyond my
- 5 expertise. I recall them, they're rainfall events
- 6 that led to floods. I don't know what the
- 7 distinction is.
- 8 MR. ASHCROFT: A 100 year rainfall
- 9 event might not have as very serious implication
- 10 as far as a water treatment plant is concerned, it
- 11 might as far as a wastewater treatment plant is
- 12 concerned.
- MR. CAMERINO: Or disruptions to the
- 14 distribution system?
- MR. ASHCROFT: I'm not quite sure a
- 16 heavy rain would influence a distribution system.
- 17 Certainly affect a collection system. It's more
- 18 applicable to wastewater.
- MR. CAMERINO: So if the pavement
- 20 collapsed and the pipe fell under it, that
- 21 wouldn't --
- MR. ASHCROFT: If there was landslide
- or land slip, yes.

```
1
                   MR. CAMERINO: The point is, there are
 2
       a number of grounds that Veolia might assert at
 3
       some point, and some of these events have already
       occurred, that would cause the right to change the
 5
       base fee, right?
                   MR. ASHCROFT: It's certainly something
 7
       we would wish to discuss with the client, yes.
                   MR. CAMERINO: I'm obviously leading up
 9
       to places where there could be disagreement, and
       you mentioned before there's a dispute resolution
10
       provision to deal with that, isn't there?
11
12
                   MR. ASHCROFT: Yes.
13
                   MR. CAMERINO: And that's set out in
       appendix K.
14
15
                   MR. ASHCROFT: I would add while we're
16
       looking that up that of the 45 contracts I've
17
       managed, I can't think of any uncontrolled
       circumstances that have caused any adjustment to
18
19
       our fee in the last -- well, since I've been here
20
       in the last two and a half years. They're very
21
       rare indeed.
                   MR. CAMERINO: Well, there's pressure,
```

isn't there, though, when costs are getting up

22

```
1 against what you said you'd do the contract for,
```

- there's pressure to find reasons that the other
- 3 party to the contract should pay you for your
- 4 additional services, isn't there?
- 5 MR. ASHCROFT: Only if it's fair and
- 6 justified. We're not here to make a quick buck,
- 7 we're here to develop a long-term relationship,
- 8 hope to be supplying the citizens of Nashua and
- 9 supplying the citizens of Nashua with water for
- 10 many years to come. So the kind of rogue behavior
- 11 you're talking about is not part of our modus
- 12 operandi. And there is, as I say, an oversight
- 13 contractor, and if I started to behave like that
- 14 then Mark Suza for one I know would be on the
- phone to me very quickly. It's not something we
- would do.
- 17 MR. CAMERINO: Those are the types of
- issues though that lead to disagreements under a
- 19 contract -- and now I'm not being particular to
- 20 Veolia, any contractual relationship -- that
- 21 sometimes land in court, right?
- MR. ASHCROFT: It could eventually,
- 23 yes. Anything could happen.

1

23

```
MR. CAMERINO: And so you have a
 2
       dispute resolution process that contemplates that
 3
       there could be disagreements under the contract?
                   MR. ASHCROFT: Of course. There has to
 5
       be a safety valve in any contract.
                   MR. CAMERINO: And that's set out under
 7
       appendix K, right?
                   MR. ASHCROFT: Yup.
                   MR. CAMERINO: And I'd noted as I went
 9
       through this contract -- this is the kind of
10
       things lawyers tend to pick up -- there's a lot of
11
12
       language in here, a lot of references to using
       best efforts, reasonableness standards, things
13
       like that.
14
15
                   And that reflects, I assume, the fact
16
       that there are places where the parties just have
       to count on the other one acting reasonably and
17
       doing the right thing, right?
18
19
                   MR. ASHCROFT: We would characterize
20
       this contract as a public/private partnership.
21
                   MR. CAMERINO: And I'm not going to
       take your time with every single reference that I
22
```

found, although I'm sure you'd believe me if I

```
1 told you I made a list of them.
```

- 2 MR. ASHCROFT: Oh, sure.
- MR. CAMERINO: But it's those words
- 4 that are the pressure points often in a contract
- dispute, aren't they? They are the gray area of a
- 6 contract that lands parties in court.
- 7 MR. ASHCROFT: Again, you're dealing
- 8 with a hypothetical situation. If we're unable to
- 9 resolve our differences there is a dispute
- 10 resolution process, yes.
- MR. CAMERINO: And this is a contract
- where there's a division of responsibilities
- 13 between the city and Veolia, and some of those may
- 14 not be a hundred percent clear.
- MR. ASHCROFT: To what are you
- 16 referring specifically?
- 17 MR. CAMERINO: Well, there are certain
- 18 functions we've identified that the city is
- 19 responsible for and others that Veolia is
- 20 responsible for.
- 21 MR. ASHCROFT: I was asking you to
- 22 clarify what those are.
- MR. CAMERINO: Well, certainly from

```
1 experience the chairman does not want me to go
```

- 2 through those now.
- 3 MR. ASHCROFT: Well, customer service
- 4 is the only one I can think of.
- 5 MR. CAMERINO: And there's also
- 6 questions about which costs fall into which
- 7 categories. And we heard Mr. Noran earlier talk
- 8 about things that maybe they would be an RRRM, but
- 9 the city might say they should be in capital
- 10 projects, do you recall that?
- MR. ASHCROFT: Yes.
- MR. CAMERINO: And so there's a lot of
- 13 places in the contract where it's incumbent on the
- 14 parties to come to terms with one another or there
- 15 could be a disagreement.
- 16 MR. ASHCROFT: I go back to what I said
- 17 a few minutes ago about being a public/private
- 18 partnership. Yes, we have a contract here. What
- 19 I always endeavor to do is to negotiate a fair and
- 20 equitable contract, sign it, shake hands on it and
- 21 put it in the drawer and talk about partnership
- and how we're going to work together.
- 23 Only if we're unable to work together

```
1 successfully would you get out the contract and
```

- 2 start referring to that. If you still can't
- 3 resolve it, then you have a dispute resolution
- 4 procedure.
- 5 MR. CAMERINO: So there's this general
- 6 dispute resolution procedure that is in section
- 7 15.3, if you look at that. I'm not going to ask
- 8 you anything about it other than to acknowledge
- 9 that that's where it is.
- MR. ASHCROFT: Yes.
- MR. CAMERINO: Okay, but if you look at
- section 6.2D, which is page 11 of the contract,
- there is a separate reference to dispute
- 14 resolution for RR and RM services, and that's the
- 15 appendix K I referred to before. Do you see that?
- MR. ASHCROFT: Yes.
- 17 MR. CAMERINO: It struck me when I read
- 18 that, and I want to ask you if it's correct, that
- 19 the parties must have recognized that there was a
- 20 particular likelihood of disputes about RRRM
- 21 matters, or else it wouldn't put in a separate
- 22 dispute resolution for that and a separate
- 23 reference for it.

1

21

22

23

```
2
       the angles, yes.
 3
                   MR. CAMERINO: And then again, in
       appendix D, section 1-G, there's another reference
 5
       to dispute resolution with regard to high priority
       repairs.
 7
                   Again, it seems like the parties had an
       awareness that there are certain circumstances
 9
       that are even more likely than others to lead to
10
       disputes.
                   MR. ASHCROFT: It seems to me that the
11
12
       people who negotiated this proposed contract were
13
       worldly wise and prudent.
14
                   MR. CAMERINO: And I want to be careful
15
       how I do this because I don't want to take up a
       lot of time with it, but there was a lot of
16
17
       testimony both by the company and Veolia, was
       there not, in the direct testimony, the written
18
19
       testimony by the parties, about ongoing litigation
20
       involving Veolia, testimony -- I recognize that
```

it's a source of concern for you, you don't -- you

characterization of that, but there was reference

absolutely disagreed with the company's

MR. ASHCROFT: We tried to cover all

```
1 to lawsuits that Veolia has had with some of its
```

- 2 partners?
- 3 MR. ASHCROFT: Yes.
- 4 MR. CAMERINO: And I'm going to ask you
- 5 about that in a very general way in a second.
- 6 But, Mr. Chairman, I was going to take
- 7 these witnesses through those. I can understand
- 8 that you're not going to want me to do that, so
- 9 what I simply would like to do, and I can do it at
- 10 the close of day, is indicate the exhibits that
- 11 have been marked that I would like to have
- included in the record, and I am just going to ask
- a very general question to these witnesses, if I
- 14 can do it that way, rather than holding each one
- 15 up and doing it that way.
- 16 CHAIRMAN GETZ: Any objection,
- 17 Mr. Richardson, Mr. Upton?
- 18 MR. RICHARDSON: I have no objection to
- 19 proceeding on that basis.
- MR. CAMERINO: In fact, what I'll even
- 21 try to do is identify them right now, and then if
- I miss them, I'll come back to them later.
- 23 You had a dispute with the city of

```
1 Atlanta, and that's marked as Exhibit 322. And
```

- 2 for the moment I'm just going to ask you to
- 3 confirm that there was litigation, nothing more
- 4 about it. Is that correct?
- 5 MR. ASHCROFT: Yes.
- 6 MR. CAMERINO: You had -- there was an
- 7 issue in the city of Bridgeport that was marked as
- 8 Exhibit 3056.
- 9 MR. ASHCROFT: No, there's no
- 10 litigation there.
- 11 MR. CAMERINO: There was -- it's
- 12 characterized in the testimony. The company has
- 13 submitted testimony regarding an issue with the
- 14 city of Bridgeport to which you have responded.
- MR. ASHCROFT: There was no litigation
- 16 there, we were not accused of anything. We never
- were accused of anything at all.
- In fact, there is a letter on file
- 19 somewhere from the law enforcement from Bridgeport
- 20 thanking us -- this is very unusual -- for our
- 21 complete and open cooperation with law enforcement
- and no wrongdoing as to justice. No one from
- 23 Veolia was ever accused of anything and there was

```
1 no litigation.
```

- 2 MR. CAMERINO: In New Orleans there was
- 3 an issue, and that's marked as Exhibit 3181.
- 4 MR. ASHCROFT: That certainly predates
- 5 my employment with Veolia. That I believe goes
- 6 back to the mid-90s. Since then there's been
- 7 changes within Veolia, particularly in terms of
- 8 rigorous application and comprehensive ethics
- 9 policy.
- 10 Every year my lawyer addresses our
- 11 mass -- my managers and talks about those ethics
- 12 policies. We are all required to take online
- training, including myself, every year.
- Whenever there is any request for
- 15 community support of any sort that involves money,
- then that has to be rigorously analyzed first by
- me, then the lawyer appointed to my LLC, and then
- 18 by our corporate lawyers.
- 19 So since that incident in New Orleans,
- 20 our procedures, processes and applications of
- 21 ethics policy has been very significantly
- 22 tightened.
- MR. CAMERINO: Mr. Ashcroft, I

```
responded in your written testimony, and all I
want to do is identify these items, and I have a
more generalized question.
```

understand your need to explain this, but you have

- 5 And let me stipulate for the record
- 6 that I understand that Veolia feels that the
- 7 claims relating to them are ill founded and have
- 8 what it believes to be excellent explanations.
- 9 And I'm not even going to put on the record what
- 10 the other side of the story might be. So
- 11 hopefully that might curtail to what you need to
- 12 say about these.
- 13 There was litigation in Mulberry,
- 14 Florida?

- MR. ASHCROFT: I'm not aware of that.
- 16 MR. CAMERINO: In Hale County, Alabama?
- 17 MR. ASHCROFT: Again, no.
- MR. CAMERINO: Never heard of it?
- MR. ASHCROFT: No.
- 20 MR. CAMERINO: Coxsackie, New York,
- 21 every hear of it?
- MR. ASHCROFT: Yes.
- MR. CAMERINO: Artesian Utilities

1

22

23

System.

```
2
                  MR. ASHCROFT: No, never heard of it.
 3
                  MR. CAMERINO: Never heard of it.
 4
       Angleton, Texas.
 5
                  MR. ASHCROFT: That's where we
       actually --
 6
 7
                  MR. CAMERINO: You've heard of it,
 8
       right.
 9
                  MR. ASHCROFT: -- litigated against a
       client.
10
11
                  MR. CAMERINO: You've heard of it.
                  MR. ASHCROFT: Yes.
12
                  MR. CAMERINO: That's Exhibit 1013,
13
      please. And there were matters related to the
14
15
      Rockland contract, correct?
                  MR. ASHCROFT: Yes.
16
                  MR. CAMERINO: You discussed those in
17
       your testimony.
18
                  MR. ASHCROFT: I did, indeed.
19
20
                   MR. CAMERINO: That's Exhibits 3220 as
       well as Exhibit 1013. What I want to ask you is
21
```

very simple. In some of those cases involving

municipalities where there's litigation, you sued

```
the municipality, right?
```

- 2 MR. ASHCROFT: As far as I'm aware,
- 3 that was on one occasion, yes. That was Angleton.
- 4 MR. CAMERINO: And in some of them they
- 5 sued you.
- 6 MR. ASHCROFT: And some of those, I
- 7 pointed out, Bridgeport never sued Veolia.
- 8 MR. CAMERINO: And the types of issues
- 9 in those cases between Veolia and the
- 10 municipalities tended to be a claim by the
- 11 municipality, sometimes in the affirmative and
- 12 sometimes as a counterclaim, that you had not
- 13 performed the required services under the
- 14 contract, correct?
- MR. ASHCROFT: No. In some cases, in
- 16 the case of Atlanta, it was the other way around.
- 17 MR. CAMERINO: I'm -- in Atlanta you
- 18 sued first, correct?
- MR. UPTON: If I might, aren't those
- 20 exhibits going to generally speak for themselves?
- 21 I have agreed they can be exhibits, they are going
- 22 to say what they're going to say, and the
- 23 commission can see what they are going to say. I

```
don't see where this gets us anywhere.
```

- 2 MR. CAMERINO: I'm trying to create a
- 3 foundation for a single question, frankly. In the
- 4 sense that this is a very large record, and the
- 5 commission may not read those complaints and they
- 6 need just the sense of what they're about to be in
- 7 the record. So let me characterize it and see if
- 8 we can do this.
- 9 Even though in some of those cases you
- 10 sued first, you were suing saying that the
- 11 contract had been terminated and you were owed
- 12 your termination fee, right?
- MR. ASHCROFT: In some of those, yes.
- MR. CAMERINO: And the city would come
- back and say, well, we don't owe them a
- 16 termination fee because they didn't perform what
- they should have done under the contract, right?
- 18 MR. ASHCROFT: In some of them, yes.
- MR. CAMERINO: And you believe very
- 20 strongly that your position in those cases was
- 21 correct, right?
- MR. ASHCROFT: Yes.
- 23 MR. CAMERINO: And I'm sure the cities

```
1 have some kind of similar view.
```

- 2 MR. ASHCROFT: As I said earlier, in
- 3 the case --
- 4 MR. CAMERINO: Ill founded as it might
- 5 be.
- 6 MR. ASHCROFT: In the case of
- 7 New Orleans, no, we don't argue about that, it was
- 8 a rogue employee.
- 9 MR. CAMERINO: So isn't it in the
- 10 nature of a contract with a lot of money at stake
- 11 with a political body that these types of things
- 12 can happen, even when you may or may not have done
- 13 something wrong?
- MR. ASHCROFT: From time to time.
- MR. CAMERINO: In fact, you said that
- 16 the Angleton, Texas contract was terminated for
- 17 political reasons, right?
- MR. ASHCROFT: We believe so.
- MR. CAMERINO: Isn't it possible that
- 20 if contracts are terminated for political reasons
- 21 that sometimes they're entered into for political
- 22 reasons?
- MR. ASHCROFT: I'm not sure how to

```
answer that. It's not a question I've thought
```

- 2 about.
- 3 MR. CAMERINO: So one thing that
- 4 doesn't happen with a public utility is there is
- 5 no contract to provide services other than the
- 6 tariff that's on file with this commission, right?
- 7 MR. ASHCROFT: I believe that to be the
- 8 case, yes.
- 9 MR. CAMERINO: All right, the last
- thing I want to do, and I'm going to make this
- 11 very brief, I'm going to just go through a list of
- 12 some items that I understand to be additional
- charges to be borne by the city. And I just want
- 14 to tick them off. I want to see -- Mr. Noran,
- 15 you're probably the best one -- if you'd agree
- that these are costs to be borne by the city.
- 17 Computers including hardware and
- 18 software, that's referenced in section 8.16 of the
- 19 contract, city costs?
- MR. NORAN: Generally, but under our
- 21 contract, Veolia is providing certain of our
- 22 computers in its base fee.
- 23 MR. CAMERINO: The city is responsible

```
1 to make sure that the computer programs are all
```

- integrated, right?
- 3 MR. NORAN: Yes.
- 4 MR. CAMERINO: Accounting system?
- 5 MR. NORAN: We talked about what our
- for the following for the foll
- 7 was.
- 8 MR. CAMERINO: Permit and license fees.
- 9 MR. NORAN: Permit and license fees
- 10 related to RRRM and capital projects but will be
- 11 rolled into the cost of the projects.
- MR. CAMERINO: So it will be -- the
- 13 cost will be borne by the city?
- MR. NORAN: Yes.
- MR. CAMERINO: What about police
- 16 details.
- MR. NORAN: Same.
- 18 MR. CAMERINO: What about inventory
- 19 purchases?
- 20 MR. NORAN: The -- Veolia will purchase
- 21 its inventory related to its services.
- MR. CAMERINO: So all of the inventory,
- or are you making a distinction?

```
3
       RRRM projects, and for capital projects.
                   MR. CAMERINO: Well, but if it's in
 5
       capital or RRRM, it's extra, right?
                   MR. NORAN: Yes.
 6
 7
                   MR. CAMERINO: Okay. And what about
       GIS? If you have to -- if you don't get the GIS
 8
       system -- you now understand there isn't a GIS,
 9
       right?
10
11
                   MR. NORAN: Yes.
12
                   MR. CAMERINO: And so your base fee
       assumed that there was a GIS, right?
13
                   MR. NORAN: Yes.
14
```

that we need for the OM&M services and for the

MR. NORAN: All of the -- the inventory

MR. CAMERINO: And so you're going to

have to adjust your anticipated operating cost to

reflect the fact that you don't have an operable

- 19 MR. NORAN: I would not anticipate
- 20 having to adjust the -- the OM&M fee because we
- 21 don't have a GIS system.

GIS, right?

- MR. CAMERINO: There will be no change
- of any kind?

1

2

15

16

17

1

23

MR. NORAN: The -- the objective of the

```
2
       GIS system is to really provide information on the
 3
       managed assets, and it's our intent to recommend
       the city add a layer to its existing GIS system
 4
 5
       for the water assets, and that -- that would be, I
       think, a city -- a city-funded project.
 6
 7
                   Mr. Ware indicated in his testimony
       that if they had the info map and GIS system it
 9
       would cost approximately a million dollars. What
       we're estimating is if the city were to have to --
10
       if the city were to add a water layer to its
11
       existing GIS system, the cost would be
12
13
       approximately $300,000.
14
                   MR. CAMERINO: And assuming that number
15
       is correct, that's not in your -- in these prior
16
       figures anywhere, is it?
                   MR. NORAN: That's correct.
17
                   MR. CAMERINO: And then there's the
18
19
       cost of maintaining the GIS system, isn't there?
20
                   MR. NORAN: Yes.
21
                   MR. CAMERINO: And entering all the
       data?
22
```

MR. NORAN: Yes.

1

22

23

```
2
       be on the city, isn't it?
 3
                   MR. NORAN: Any work related to the
       base fee is -- is in our base fee. Any work
 5
       related to RRRM or capital would be an additional
       cost. That would be incorporated in that in the
 7
       project.
                   MR. CAMERINO: And in your proposal you
 9
       indicated that if the city avoided -- was able to
10
       avoid buying the company's customer billing system
       software it could save 1 to $3 million in asset
11
12
       acquisition costs, do you recall that?
13
                   MR. NORAN: I recall that being in our
       proposal, but I'm not the one with the expertise
14
15
       on that customer service software or the savings.
                   MR. CAMERINO: So if it turned out that
16
17
       the asset valuation done by the company didn't
       even include that, you'd have to add that cost in
18
19
       as well, right, because now the city is not
20
       getting that from Veolia, it's getting it from
21
       Pennichuck?
```

MR. NORAN: Yes.

MR. CAMERINO: Excuse me one second.

MR. CAMERINO: And that's all going to

```
1 That's all I have, Mr. Chairman. Thank
```

- 2 you for your patience.
- 3 CHAIRMAN GETZ: Thank you,
- 4 Mr. Camerino. Ms. Thunberg?
- 5 MS. THUNBERG: If you don't mind, I'd
- 6 like to speak from here just because I have my
- 7 notes spread before me.
- 8 CROSS-EXAMINATION
- 9 BY MS. THUNBERG:
- MS. THUNBERG: Good afternoon, panel
- 11 members. I have a few questions relating to
- 12 Dig Safe operation, and I believe because some of
- these are prospective questions, the entire panel
- 14 can answer, but I know a couple of them are
- 15 specific to individuals and I would note that at
- 16 the outside of the question.
- 17 Can I have exhibit -- it's a contract,
- 18 1005B, page 48, pulled up, please? I'd like to
- 19 refer your attention to paragraph D, and
- 20 specifically it states locate and mark water mains
- 21 and water services, and on the fourth line it says
- locate and mark the street where the system is
- 23 located.

And this question is directed to either

1

23

```
2
       Misters Ashcroft or Noran. At the time that the
 3
       contract was entered into, were you aware that
       Nashua was not a member of Dig Safe?
 4
 5
                   MR. NORAN: Yes.
                   MS. THUNBERG: And with this located --
 7
       mark the street where the system is located, what
       did Veolia expect to be doing under that function?
 9
                   MR. NORAN: We locate the -- the water
       utilities, the existing water utilities, that a --
10
       a contractor or utility was requesting due to --
11
12
       due to planned excavation.
                   MS. THUNBERG: Now, if Nashua is not a
13
       member of Dig Safe, they're not required to mark,
14
15
       is that your understanding?
16
                   MR. NORAN: No, that's not -- not my
17
       understanding. My understanding is it's still
       proper to mark because of the -- the New Hampshire
18
19
       regulations with regard to protecting utilities.
20
                   MS. THUNBERG: Okay. I don't know
21
       whether Mr. Ashcroft or Mr. Noran, you testified
       earlier today that someone who's becoming a
22
```

Dig Safe member, was that either Veolia or Nashua?

MR. NORAN: That would be Veolia.

```
2
                   MS. THUNBERG: Referring back to this
 3
       paragraph D and the fourth sentence or the fourth
       line, locate and mark the street, can you tell me
 5
       at the time the contract was entered into, and
       knowing now that Veolia is going to become a
 7
       member of Dig Safe, what is the difference between
       locate and mark then, when the contract was
 9
       created, and now? Are there different functions
       Veolia will perform?
10
                   MR. NORAN: What's different is when
11
12
       you become a member of Dig Safe you get a -- you
13
       get an increase in the number of locates. Locates
       could be utility property within the right-of-way,
14
15
       or on private property.
16
                   And there's -- there's more analysis
17
       and -- and review that has to be done to determine
       which -- which low -- requested locates require
18
19
       someone going out to the field to physically
20
       locate, or which ones will not require someone to
       go out and physically locate.
21
                   MS. THUNBERG: Now, the work that you
22
23
       just explained, is that part of the -- or is the
```

```
1 $100,000 that you testified to earlier to today
```

- 2 meant to cover that work?
- 3 MR. NORAN: Yes.
- 4 MS. THUNBERG: Are you aware of the
- 5 Dig Safe advisory council?
- 6 MR. NORAN: Yes.
- 7 MS. THUNBERG: Does Veolia expect to
- 8 participate in that council?
- 9 MR. NORAN: We would be open to
- 10 participating in that council.
- MS. THUNBERG: With respect to the
- 12 Dig Safe operations Veolia is undertaking, is it
- fair to say that the contract does not yet specify
- 14 those obligations?
- MR. NORAN: The -- that's correct. The
- additional services related to becoming a member
- of Dig Safe, processing the increased number of
- 18 tickets for Dig Safe and the additional
- 19 administrative costs and segregating the -- the
- 20 tickets that are generated from Dig Safe is not
- 21 reflected in our OM&M agreement.
- MS. THUNBERG: Do you anticipate that
- that language would be included in a contract that

1

22

23

```
2
                   MR. NORAN: Yes.
                   MS. THUNBERG: Are there any additional
       safety measures or practices that Veolia would
 5
       perform in addition to those that are in the
       commission's Dig Safe rules, if you are familiar
 6
 7
       with those rules?
                   MR. NORAN: I am familiar with those
 9
       rules. Veolia Water's primary interest is being
       sure that Nashua -- for this project -- being sure
10
       that Nashua's water utility assets are not
11
12
       damaged.
                   And what we'll do is -- is what's
13
       necessary in the way of field locates and
14
       overseeing contractors to be sure that -- that our
15
       utilities are -- water utilities are protected,
16
17
       and that -- that contractors working in the area
       do not -- do not adversely impact our water
18
19
       utilities.
20
                   MS. THUNBERG: I'm not sure that I
       heard you correctly, did you say that Veolia would
21
```

be hiring locating contractors?

MR. NORAN: No.

would be ultimately signed by Veolia and Nashua?

```
1 MS. THUNBERG: Will locating be done
```

- 2 in-house?
- 3 MR. NORAN: Yes. What I indicated is
- 4 that in addition to field locates, as a follow up
- 5 to once the construction work starts is to be sure
- 6 that -- that the -- our water -- the water
- 7 utilities are protected from damage by the
- 8 contractors performing work to the greatest extent
- 9 possible.
- 10 MS. THUNBERG: Mr. Noran, I'd like to
- 11 ask you a couple of questions about the GIS
- information that you were just discussing with
- 13 Mr. -- Attorney Camerino.
- You had estimated a \$300,000 cost to
- 15 potentially upgrade the GIS information you
- 16 receive from the city, is that right?
- MR. NORAN: Yes. The -- the estimated
- 18 \$300,000 was to utilize the city's GIS system
- which is pretty comprehensive and add a water
- 20 layer to that GIS system and utilize that as --
- 21 for the water assets.
- MS. THUNBERG: Are you aware,
- 23 Mr. Noran, that a water layer for the Pennichuck

water system exists publicly?

1

2

16

17

18

19

21

```
MS. THUNBERG: Are you aware of
       New Hampshire's Granite System of housing GIS data
 5
       layers?
 6
                   MR. NORAN: No.
                   MS. THUNBERG: With respect to updating
 8
       GIS layers for a new underground facilities, what
       is Veolia's time frame for those updates in
 9
10
       general?
11
                   MR. NORAN: In general I would expect
12
       that we would have that updated information within
       60 days after the assets were completed and
13
       accepted by the -- by the city.
14
15
                   MS. THUNBERG: Do you know if that
```

MR. NORAN: No, I'm not aware of that.

20 MS. THUNBERG: If it is not, is that

something that Veolia would put into a contract?

60-day standard that you just articulated, do you

know if that's in the contract presently written?

MR. NORAN: I don't know if that's in

MR. NORAN: We would be willing to --

23 to add that to the contract.

the contract.

```
1 MS. THUNBERG: Mr. Ashcroft and Noran,
```

- 2 the next series of questions are directed to you,
- 3 and this relates to the 24 hour telephone number
- 4 that Attorney Camerino was walking you through
- 5 that is contained in the contract that Veolia will
- 6 provide.
- 7 And I'd like specifically to know how
- 8 will Veolia inform the customers of the existence
- 9 of this 24 hour access number.
- 10 MR. ASHCROFT: There are a number of
- 11 ways we can do that, certainly -- I think we
- 12 already covered this -- on the bills, website, by
- 13 advertising --
- MS. THUNBERG: I'm sorry, can you speak
- into the microphone a little bit? Thank you.
- MR. ASHCROFT: Certainly we could make
- that on bills, on website, on pictorials. Quite
- 18 frankly, we haven't got into the detail of how to
- make that available, but there are many tried and
- 20 trusted ways of doing that.
- 21 MS. THUNBERG: Can I have
- 22 Exhibit 1005B, page 51 pulled up, please?
- 23 Paragraph D, provide planned customer service

```
1 requirements, I'd like to draw your attention to
```

- that. And Mr. Ashcroft and Noran, what are the
- 3 planned customer service requirements as mentioned
- 4 in that paragraph?
- 5 MR. NORAN: Under the Veolia contract,
- 6 customer service requirements, in addition to
- 7 responding to emergencies, the normal customer
- 8 service requirements would be dealing with
- 9 customers inquiries with respect to water quality,
- 10 pressure problems, leaks, caps, and other -- other
- 11 normal field-type customer service issues.
- MS. THUNBERG: Okay. Can I please have
- page 53 pulled up?
- I'd like to draw your attention to --
- can you move on to page 54, please? I didn't
- 16 realize it went on. I'm not finding it right now,
- 17 but what I intended to draw your attention to is
- in this appendix there was -- I'm representing to
- 19 you -- a reference to an emergency response as a
- 20 company deliverable, and I'd like to just get an
- 21 explanation of what that emergency response is?
- This is part of an emergency response plan, I
- 23 believe.

MR. NORAN: I guess I'm not sure. Are

```
2
       you asking what's in an emergency response plan or
 3
       what is our emergency response plans or --
                   MS. THUNBERG: To clarify, what I would
 5
       like to do is knowing that Veolia is going to deal
       with emergency calls, knowing that there is in
 7
       this appendix an emergency response plan, are they
       different, if they are different, where are the
 9
       boundaries. If that helps.
                   MR. NORAN: The -- the emergency
10
       response plan is Veolia would document its
11
12
       procedures with respect to various types of
13
       emergencies, how we respond, what equipment, what
       resources are required to respond. It's almost
14
15
       like a -- an operating procedure on how you deal
16
       with different emergencies, and who to contact
17
       with respect to going out to the emergency, who to
       notify, who to see with regard to different types
18
19
       of emergencies. That would be what an emergency
20
       response plan would be.
21
                   And I'm -- we've developed emergency
       response plans in most all of our operations, so
22
23
       according to emergency response plans that we have
```

```
1 for water systems and utilize that and modify it
```

- 2 to fit Nashua.
- 3 MS. THUNBERG: And this is a plan that
- 4 is yet to be developed, is that correct?
- 5 MR. NORAN: We have -- we have plans
- 6 that -- that we've looked at and that we intend
- 7 to -- to modify the use for Nashua. It's not in
- 8 final form, but it is probably 75 percent drafted.
- 9 MS. THUNBERG: Now, when you say
- 10 emergency plans that you've reviewed, are these
- 11 Pennichuck's or other --
- MR. NORAN: These are other Veolia
- 13 operations.
- MS. THUNBERG: Will Veolia inform and
- 15 update customers directly during service outages?
- MR. NORAN: Yes.
- 17 MS. THUNBERG: And how will that
- 18 happen?
- 19 MR. NORAN: What will happen is that
- 20 we'll actually notify the call center of areas
- 21 that are -- that are out of service. We'll also
- 22 notify our customer service people in operations,
- 23 our two customer service people of areas that are

```
1 impacted, for example, by water main break. We'll
```

- 2 estimate how long a break will take to repair, in
- other words how long they will be without service,
- 4 and then our people in the field will actually
- 5 provide updates to people in the area where the
- 6 breaks -- break's occurring of when the line will
- 7 be back in service.
- 8 MS. THUNBERG: So is it the call center
- 9 is the point of contact for the customers in
- 10 knowing what the latest information is as to a
- 11 service outage?
- MR. NORAN: During normal working
- hours, that -- that would be the case.
- MS. THUNBERG: And after normal
- 15 business hours?
- MR. NORAN: The -- our -- our
- person managing the 24/7 emergency line would have
- 18 that information.
- 19 MS. THUNBERG: So that would be a live
- 20 person --
- 21 MR. NORAN: Yes.
- 22 MS. THUNBERG: -- rather than a call
- 23 center --

MR. NORAN: Yes.

1

22

23

```
2
                   MS. THUNBERG: -- set up.
 3
                   MR. NORAN: Yes.
                   MS. THUNBERG: Will this call service
 5
       center be represented by the satellites as well as
       the core service center?
 6
 7
                   MR. NORAN: Yes.
                   MS. THUNBERG: Could you tell me where
 9
       Veolia's customer service representatives will be
       located?
10
11
                   MR. NORAN: Will Street is where we're
       planning on having them located.
12
                   MS. THUNBERG: And who does Veolia
13
       expect to be the day-to-day contact at the city of
14
15
       Nashua for calls from Veolia?
                   MR. NORAN: Carol Anderson will be the
16
17
       person responsible for that, and she may designate
       someone within her organization to -- as her
18
19
       liaison.
20
                   MS. THUNBERG: Now, is Carol Anderson
       going to be available 24/7?
21
```

MR. NORAN: No.

MS. THUNBERG: When does Veolia expect

```
1 to be able to use Carol Anderson as the day-to-day
```

- 2 contact?
- 3 MR. NORAN: She would not be the -- the
- day-to-day contact. Carol Anderson would be in
- 5 charge of the -- the call center and will have a
- 6 designated person in the call center. And the
- 7 call center, once again, is -- is fielding calls
- 8 during normal working hours, and all other times
- 9 the calls will come directly to Veolia as
- 10 emergency.
- 11 MS. THUNBERG: I'm sorry, I didn't hear
- 12 the last part.
- MR. NORAN: On off hours emergency
- 14 calls will come directly to Veolia.
- 15 MS. THUNBERG: I think I got lost in
- 16 your explanation, I apologize. I was just trying
- 17 to follow the communication from Veolia to the
- 18 city, and I thought I heard you say that Carol
- 19 Anderson was going to be the day-to-day contact,
- 20 and then we got talking about -- or your response
- 21 ended up telling me that emergency calls would go
- 22 to the call center.
- MR. NORAN: Okay, I quess I need a

```
1 clarification on the question. Was the question
```

- only related to emergency calls?
- 3 MS. THUNBERG: My understanding is from
- 4 your earlier testimony that Veolia will be dealing
- 5 with emergency service calls and then customer
- 6 operational -- non-emergency calls.
- 7 And in relaying that information
- 8 from -- or in communicating with the city on those
- 9 issues, who is going to be interfacing at the city
- 10 level with Veolia?
- 11 MR. ASHCROFT: Quite frankly, that
- operational detail we haven't thought through.
- Normally on customer service matters we refer to
- 14 Carol Anderson, but the straight answer is whoever
- is designated to do so by the city.
- 16 MS. THUNBERG: Thank you, that helps.
- 17 I'd like to move on to the draft water ordinance.
- 18 I'd like to ask Mr. Ashcroft and Noran if you are
- aware of the existence of the city of Nashua's
- 20 draft water ordinance.
- 21 MR. NORAN: Yes.
- MS. THUNBERG: And in drafting this
- 23 OM&M contract, did you take into consideration any

```
of the provisions in the draft ordinance?
```

- 2 MR. NORAN: Yes.
- MS. THUNBERG: And are you aware that
- 4 the ordinance is in draft form?
- 5 MR. NORAN: Yes.
- 6 MS. THUNBERG: Do you expect to
- 7 participate in the finalizing of that ordinance?
- 8 MR. NORAN: Yes. Maybe the -- three or
- 9 four of the specifics with regard to the -- the
- 10 water ordinance was the meter reading
- 11 requirements, the requirements with respect to
- 12 discontinuation of service, the requirements with
- 13 respect to notice for flushing. Those kinds of
- 14 things that we consider in drafting a -- a
- 15 contract.
- MS. THUNBERG: I'd like to turn now to
- 17 Exhibit 1053, and Mr. Ashcroft and Noran, you
- 18 participated in responding to this data response.
- 19 And there are customer service process charts that
- are referred to in this data response. Do you two
- 21 recall this?
- MR. NORAN: Yes.
- MR. ASHCROFT: Mr. Noran said yes.

1

23

MS. THUNBERG: I'm sorry, did one --

```
2
                   MR. ASHCROFT: Mr. Noran said yes.
                   MS. THUNBERG: Thank you. Of these
       customer service process charts, are these part of
 5
       Veolia's obligations under the draft contract with
       Nashua?
 7
                   MR. NORAN: I don't think they're
       specifically called out, but this is the -- the
 9
       way Veolia does its business. It actually looks
10
       at our business process and actually maps it out,
       analyzes it, and determines if it is an efficient
11
12
       process, and if it's not, what can we do to make
       it an efficient process.
13
                   MS. THUNBERG: Is it fair to say that
14
15
       if the commission staff were looking at the
       universe of how Veolia will conduct itself, the
16
       staff should look at the contract as well as these
17
       customer service process charts?
18
19
                   MR. NORAN: Yes.
20
                   MS. THUNBERG: Do these customer
       service process charts change at all?
21
                   MR. NORAN: Yes. The process charts
22
       are utility-specific. So these process charts
```

```
1 would be -- would be developed for Nashua, and we
```

- 2 would use -- use them -- use our employees working
- for us in the Nashua -- in the Nashua contract,
- and actually the employees are the key people who
- 5 would assist in developing the process charts and
- 6 analyzing them and determining how they can -- how
- 7 can they improve the process. So it's employee
- 8 driven within the utility.
- 9 MS. THUNBERG: Has Veolia ever used any
- 10 customer advisory council in conjunction with
- 11 developing its procedures such as the customer
- 12 service process charts?
- MR. NORAN: Yes. Yes.
- 14 MS. THUNBERG: Do you expect a customer
- 15 advisory council to be involved in the
- 16 Nashua-Veolia contract?
- 17 MR. NORAN: We recommend the customer
- advisory groups, and that's something that we
- 19 would -- we would talk to Nashua about forming,
- 20 because I think you can get some very valuable
- 21 input from -- from the -- from a customer advisory
- group. They have a very unique perspective, and
- 23 also a vested interest.

MS. THUNBERG: Thank you. I'd like to

1

21

22

23

```
move on to Exhibit 1013, page 8. I will represent
 2
 3
       to you this is part of pretrial testimony on
       Mr. Ashcroft and Noran that you had submitted.
 5
       Can I go to page 9, please?
                   In the middle of the page, line 11
 7
       talks about the one and done customer service, and
       I'd like to know whether this one and done
 9
       customer service integrates with the customer
       service process charts we just discussed.
10
                   MR. ASHCROFT: Absolutely.
11
12
                   MS. THUNBERG: And could you please
       describe how that integration occurs.
13
14
                   MR. ASHCROFT: To making sure that
15
       there is a process flow, when a call comes in we
      know to who it's going to be directed to, who is
16
17
       going to deal with it, and make sure that
       connection is made back to the customer, if indeed
18
19
       an answer is required to the customer from Veolia
20
       after the initial call. Making sure our customer
```

inquiries don't get lost, really.

customer call relate to or apply to emergency

MS. THUNBERG: Will the one and done

```
1 calls?
```

- MR. ASHCROFT: In some circumstances,
- 3 yes. For example, if an emergency is called in
- that there's a burst main, I'm not sure we're
- 5 required to call back to a customer other than to
- 6 say we'll be on site and we'll get it fixed and
- 7 give an estimated time.
- 8 MS. THUNBERG: Would you please pull up
- 9 page 10 of the testimony.
- 10 Mr. Ashcroft and Noran, I'd like to
- 11 draw your attention to the training-entitled
- 12 paragraph, and just ask, with respect to the new
- agents that are referred to on line 4, is Veolia
- 14 referring to the two additional employees Nashua
- plans to hire in its billing department?
- MR. ASHCROFT: Just take the time to
- 17 read that.
- MS. THUNBERG: Sure.
- 19 MR. ASHCROFT: Yes, that would cover
- 20 all people who receive calls from the public.
- 21 MS. THUNBERG: I think I heard you
- 22 correctly, but I just want to ask this again.
- 23 With respect to the training, will it also apply

```
1 to the existing cross-trained employees that are
```

- 2 within Nashua's billing department?
- 3 MR. ASHCROFT: Absolutely, yes. Oh,
- 4 absolutely essential.
- 5 MS. THUNBERG: Can I have you move on
- 6 to page 11 of this exhibit? And actually, maybe
- 7 page 12. Thank you.
- 8 Now, I'd like to draw your attention to
- 9 lines 15 and 16 regarding supervisors will also
- 10 conduct field checks to insure the quality of work
- 11 performed. Can you please tell me who these
- 12 supervisors are?
- MR. NORAN: An example of this would be
- 14 the area of -- of restoration. If we had a water
- main break, we would have a supervisor go out
- there when supposedly the restoration had been
- 17 completed and look at the restoration to, No. 1,
- 18 confirm that it has been completed and that it
- 19 meets Veolia standards as far as the completion of
- 20 that restoration.
- 21 Restoration tends to be an area that is
- often not addressed in a timely manner, so that's
- a very good -- very aware the supervisors would be

```
1 checking.
```

- MS. THUNBERG: Could you tell me who
- 3 the supervisors are, though?
- 4 MR. NORAN: These would be the --
- 5 the -- the supervisors in field services.
- 6 MS. THUNBERG: So would these
- 7 supervisors in field services, are these part of
- 8 the 40-some-odd employees that Veolia will
- 9 dedicate to Nashua?
- 10 MR. NORAN: Yes. This is -- this is
- 11 essentially part of the Veolia quality assurance,
- 12 quality control process. This is how we do -- do
- our work, is follow up to review, insure that it's
- been completed properly.
- MS. THUNBERG: Now, with respect to the
- 16 quality of service -- or quality of work, are
- there standards that govern this quality of work?
- MR. NORAN: Yes.
- MS. THUNBERG: And are these standards
- 20 articulated anywhere?
- 21 MR. NORAN: There -- Nashua has
- 22 standards as far as road -- road restoration
- 23 requirements. The New Hampshire Department of

```
1 Environmental Services has standards with respect
```

- 2 to the installation of water main and services and
- 3 fire hydrants and those kinds of things.
- 4 MS. THUNBERG: I'd like to move on to
- 5 telephone answering service quality, and I'm not
- 6 sure, Mr. Ashcroft, if you're the best person for
- 7 this, but I'd like to know does Veolia have
- 8 telephone service quality standards to insure
- 9 customers' calls are answered properly.
- MR. ASHCROFT: Yes, we do, but, again,
- 11 the details best come from Alyson Willans who has
- 12 experience in Indianapolis.
- MS. THUNBERG: Ms. Willans, would you
- 14 like to respond?
- MS. WILLANS: We have a set of
- standards that talks about how long it takes you
- 17 to respond to a call, they have got to be
- 18 responded to within 15 seconds.
- 19 We have an abandonment rate as well.
- The abandonment rate can't be more than 5 percent,
- 21 at the moment we're at 3 percent. Calls answered
- in less than 15 seconds we're at 88.5 percent in
- 23 Indianapolis.

There's also what we call a close down

1

22

23

```
2
       response that's part of the customer service as
 3
       well. So we would insure that we would keep to
       the 85 percent calls answered within 15 seconds.
 5
                   MS. THUNBERG: Would these standards,
       Ms. Willans, be incorporated in a finalized
 7
       Veolia/Nashua contract?
                   MS. WILLANS: We would be looking at
 9
       something like that, yes.
10
                   MS. THUNBERG: Would they be
       specifically articulated in the contract?
11
12
                   MS. WILLANS: At the moment the
13
       customer service is cited in just the field
       service portion of it.
14
15
                   MS. THUNBERG: Can I have Exhibit 5?
       I'd like to draw your attention to this Exhibit
16
17
       518, it's Nashua's response to staff issue 4-22,
       and specifically the first paragraph under Carol
18
19
       Anderson, and it states Nashua expects to work
20
       with Veolia to adopt answering service quality
       standards for its operations.
21
```

So is it fair to say that Nashua is

looking to Veolia to assist it in developing

answering service quality standards?

1

22

23

```
2
                   MR. ASHCROFT: Yes, that's my
 3
       understanding.
                   MS. THUNBERG: And, Ms. Willans, did I
 5
       hear you correctly that these kind of standards
       are not included in the present contract?
                   MS. WILLANS: The present contract at
       the moment doesn't really deal with the day-to-day
 9
       customer calls, it's more the contract dealing
       with operational calls.
10
                   So what we've got in Indianapolis is
11
12
       all of the calls go through the call center, that
       standard is all the way through the call center
13
       and the field services call section of it.
14
15
                   So if we're talking about the field
       services call section of it, then we would look at
16
       that time scale, 85 percent within 15 seconds.
17
       But this is referring to inquiries and things that
18
19
       might go to the city first, but we would try to
20
       work with them to come up with an acceptable
21
       standard.
```

MS. THUNBERG: Okay, would that be

under the annual fee portion of the contract or

```
1 would this be something that would be negotiated
```

- 2 separately?
- 3 MS. WILLANS: Annual fee.
- 4 MS. THUNBERG: I'm sorry?
- 5 MS. WILLANS: It would be the base fee.
- 6 CHAIRMAN GETZ: Ms. Willans, you need
- 7 to get the microphone a little closer.
- 8 MS. WILLANS: It's rather small.
- 9 Sorry.
- 10 MS. THUNBERG: The next question
- 11 relates to tracking of incoming calls, and staff
- 12 would like to know if Veolia has the ability to
- 13 track incoming calls and see if a trend among the
- 14 calls is happening.
- MR. ASHCROFT: That's normal practice,
- 16 yes, we would track calls, we would look for
- 17 patterns within those calls.
- 18 MS. THUNBERG: I'm sorry, what did you
- 19 say?
- MR. ASHCROFT: Patterns.
- 21 MS. THUNBERG: Do you know whether the
- 22 city of Nashua has an existing call tracking
- 23 system?

```
1 MR. ASHCROFT: No, I don't.
```

- 2 MS. THUNBERG: If Nashua does not have
- 3 a call tracking system, does Veolia expect to, if
- 4 it were asked, to help it implement it a call
- 5 tracking system?
- 6 MR. ASHCROFT: We would be delighted to
- 7 do so.
- 8 MS. THUNBERG: But is it your
- 9 understanding now that that is presently not
- 10 something that Nashua has requested?
- 11 MR. ASHCROFT: Certainly not of me, but
- 12 perhaps some of my colleagues.
- MS. THUNBERG: Are you aware of whether
- this Nashua developing a call tracking system,
- whether it's in the present draft contract?
- MR. ASHCROFT: That would just be added
- value from Veolia, whether it's in the contract or
- 18 not.
- 19 MS. THUNBERG: Can I have Exhibit 3144,
- 20 page 1 pulled up, if you have it.
- Now, Mr. Siegfried, I understand you're
- 22 answering on behalf of Mr. Ford as far as his
- testimony, but I don't know if you're the best

```
1 person to answer this question, but have you seen
```

- this response before?
- 3 MR. SIEGFRIED: I believe so, but give
- 4 me a minute to read it. Okay.
- 5 MS. THUNBERG: And my question is
- 6 merely is this still accurate.
- 7 MR. SIEGFRIED: Yes.
- 8 MS. THUNBERG: And so Veolia's
- 9 full-time equivalent estimates have not changed?
- MR. SIEGFRIED: No.
- 11 MR. NORAN: If I might comment, one
- 12 addition would be the one FTE equivalent that we
- 13 talked about for Dig Safe.
- MR. ASHCROFT: Good catch.
- MS. THUNBERG: Thank you for the
- 16 clarification. I'd like to return briefly to the
- 17 customer service process charts, and are you aware
- of whether Veolia has -- and I think this is
- 19 directed to Mr. Ashcroft or Noran -- has a process
- 20 chart for disconnections?
- 21 MR. NORAN: Yes, it does, and what I'd
- 22 like to do is take a minute and let Alyson expand
- on these -- these development of the process

```
1 charts because she -- she and I worked together at
```

- 2 Indianapolis in developing customer process charts
- for a number of the processes and field services,
- 4 and she's really an expert on the process and how
- 5 this has benefited Indianapolis and also Veolia.
- 6 MS. THUNBERG: And will that
- 7 explanation be what Veolia would expect to do for
- 8 Nashua?
- 9 MS. WILLANS: Yes.
- 10 MR. NORAN: Yes.
- 11 MS. WILLANS: We have incentive
- 12 criteria, and we also have a management agreement
- in Indianapolis. So when we first started out
- doing the process charts to start off with, we
- looked at what we needed to do to provide
- 16 assurance that we would meet the contract,
- 17 assurance that we could meet the standards that we
- 18 set. That was our first goal.
- 19 The second goal was to look what have
- 20 we actually got at the moment, how are we running
- 21 our customer services from each part of the
- 22 customer's point of view, from the calls coming in
- 23 to billings, connections, disconnections and then

```
various departments that require that information
or need to be aware of the information.
We took time and spoke to employees,
and then we got a group of employees that
```

how to we pass or disseminate information to

- 6 participated in these functions. We sat them down
- 7 together and we mapped what was current. Then we
- 8 took the contracts and made sure that what it said
- 9 in the contract was being met with their existing
- 10 process.

- 11 If that wasn't being met with their
- 12 existing process, as a team we find how we're
- going to meet their processes, how we're going to
- 14 meet their requirements of the contract and then
- build them into the process flows.
- 16 From the process flows then we decided
- that changes needed to be made because there was
- 18 parts that were missing, there was
- 19 miscommunication, there was things that was
- 20 getting lost or there was information that wasn't
- 21 being passed through or recorded.
- 22 So we made sure that all the points
- 23 where we needed information recorded was looked at

```
and defined and the process was understood and
```

- 2 documented so people know where they are.
- 3 Then flow charts then become part of
- 4 our procedures. So you have a detailed procedure
- 5 in words, and then behind that you've got the flow
- 6 charts of the -- the new processes, existing
- 7 processes; whatever process is agreed on, they
- 8 become part of a documented procedure.
- 9 MS. THUNBERG: Now, are these
- 10 procedures for Veolia employees?
- MS. WILLANS: Yes.
- MS. THUNBERG: Are you aware that there
- 13 are also employees with the city of Nashua that
- 14 handle the billing, and if this disconnection is
- 15 the result of nonpayment, that they can have some
- overlap with the disconnection issues?
- MS. WILLANS: We would work with them
- in the team to provide and update and make sure
- 19 that their requirements were met in the flow
- 20 charts and procedures, yes. It would be a two-way
- 21 process.
- 22 MS. THUNBERG: This sounds like
- 23 training that was articulated in the -- the

rebuttal testimony from Ashcroft and Noran.

1

20

21

22

23

```
that how it would be done?
                   MS. WILLANS: It can be done as
       training as well, but also building a team so you
 5
       understand each part and person's responsibility
       and how many people need that piece of data, where
 7
       that piece of data goes, where that information is
       passed to, so it becomes a training. But also
 9
       they actually understand the procedure because
10
       they wrote it, they were a part of the process.
                   MS. THUNBERG: Now, for the
11
12
       disconnection customer service process charts for
13
       Nashua, those have yet to be developed, correct?
                   MS. WILLANS: I haven't seen any.
14
15
                   MS. THUNBERG: Under typical
16
       disconnection customer service process charts, do
17
       they incorporate a courtesy call to the customer
       to let them know their water is going to be
18
19
       disconnected?
```

MS. WILLANS: The utility that I work

under, and they're under the Indiana Utilities

Regulatory Commission, they don't require that in

their rules. They just require there's a certain

```
1 dollar amount, and after that dollar amount they
```

- would send them a disconnect notice, and then
- 3 after that a disconnection date.
- 4 MS. THUNBERG: So do you envision for
- 5 the Nashua -- or would Veolia envision for the
- 6 Nashua-Veolia contract then following those
- 7 process charts and not having any kind of a
- 8 courtesy call to customers, is that fair?
- 9 MS. WILLANS: I don't know what the
- 10 current process is in New Hampshire. It would be
- 11 something we would look into.
- MS. THUNBERG: But if a courtesy call
- was not required by the commission, is it fair to
- 14 say that Veolia wouldn't insert a courtesy call?
- MR. ASHCROFT: We would certainly
- respond to whatever the needs of the client are.
- 17 If the client, Nashua, requires a courtesy call, I
- 18 don't anticipate that -- I hope it's not a big
- workload because I hope we're not disconnecting
- 20 many people. Actually, the suggestion of a
- 21 courtesy call makes more sense.
- 22 MS. THUNBERG: Do you recall in the
- 23 OM&M contract that shutoffs or reconnects will be

```
1 conducted during normal business hours? Any of
```

- 2 you?
- 3 MR. SIEGFRIED: Yes.
- 4 MS. THUNBERG: And what are normal
- 5 business hours?
- 6 MR. SIEGFRIED: Whatever they're
- 7 established at. Eight to four. I'm not exactly
- 8 sure what the business hours are going to be, but
- 9 they will be regular, scheduled hours.
- 10 MS. THUNBERG: Do you know if they will
- 11 include evenings?
- MR. SIEGFRIED: If there's a shutoff
- and the person wants to be shut back -- turned
- 14 back on during the evening hours, that's usually
- 15 accommodated.
- MS. THUNBERG: And what about weekends?
- 17 MR. SIEGFRIED: Normally would be an
- 18 after-hours call, yes.
- 19 MS. THUNBERG: I guess I didn't ask
- 20 that question correct. Would a shutoff or
- 21 reconnect occur during the weekends?
- 22 MR. SIEGFRIED: A shutoff would not, a
- 23 reconnect would. Shutoffs normally aren't done on

```
1 Fridays either because you don't want to have to
```

- do the reconnect on the weekend. So shutoffs are
- 3 normally done Monday through Thursday, and
- 4 adjusting for holiday.
- 5 Again, if Friday is a holiday you don't
- 6 want to shut off on Thursday because you don't
- 7 want to go out on the holiday. So the schedule is
- 8 normally adjusted so that you always have a
- 9 business day following the shutoff.
- 10 MS. THUNBERG: Thank you. It's staff's
- 11 understanding in the contract that the meter reads
- 12 will be directed to a designated agent of the
- 13 city. Can either of you respond to who that
- designated agent will be?
- MR. SIEGFRIED: The meter reads for
- 16 regular -- regular reading would go to whoever the
- 17 customer service designee is at the city. I don't
- 18 know who that person is yet.
- 19 MS. THUNBERG: So the designated agent
- 20 hasn't been designated yet?
- 21 MR. SIEGFRIED: Correct.
- MS. THUNBERG: What meter reading
- 23 technology is Veolia familiar with?

MR. SIEGFRIED: We're using Neptunes,

MR. SIEGFRIED: Alyson, do you know?

1

22

```
2
       and also you have Fireflys out here, doesn't he?
 3
                   MR. NORAN: Yeah.
                   MS. THUNBERG: I didn't hear that.
 5
                   MR. SIEGFRIED: Datamatics and
       Neptunes, Schlumbergers.
 7
                   MS. THUNBERG: Are you familiar with
       what reading technology Pennichuck currently uses?
                   MR. SIEGFRIED: Both. Actually, the
 9
       core system, I believe, is primarily Neptune.
10
11
                   MS. THUNBERG: How does Veolia
12
       typically handle estimated meter reads? And this
       is directed to anyone on the panel.
13
14
                   MR. SIEGFRIED: As few as possible.
15
                   MS. THUNBERG: Well, I'm aware that
       lost water can have an industry benchmark. Does
16
       estimated reads have a similar benchmark?
17
                   MR. SIEGFRIED: Normally, yes. In a
18
19
       customer service contract they would -- there
20
       would be a benchmark for estimated rates.
                   MS. THUNBERG: And what does Veolia
21
       normally use?
```

MS. WILLANS: We're only allowed one

1

23

```
2
       estimated read. We read bimonthly, so you can
       have an estimate, and then you have to have a read
       in our contract.
                   MR. SIEGFRIED: So you're not allowed
       more than one estimated read?
 7
                   MS. WILLANS: Correct.
                   MS. THUNBERG: And what is the basis of
 9
       that requirement, Ms. Willans?
                   MS. WILLANS: The management agreement.
10
                   MS. THUNBERG: Is it correct that the
11
       present Nashua-Veolia contract doesn't discuss
12
13
       frequency of estimated reads, is that correct?
14
                   MR. SIEGFRIED: As far as the
       percentage of the total reads being estimated
15
       reads or sequential estimated reads in the same
16
17
       account?
                   MS. THUNBERG: Any estimated reads.
18
19
                   MR. SIEGFRIED: Correct. It's not
20
       discussed in the contract. And both of those
21
       items -- if you have multiple consecutive
       estimated reads on account, that is a concern.
22
```

MS. THUNBERG: Does Veolia itself have

```
1 a goal other than a management agreement with a
```

- 2 client of how many estimated meter reads it will
- 3 tolerate?
- 4 MR. ASHCROFT: No, it does not, that's
- 5 contract by contract, usually driven by the client
- 6 requirements.
- 7 MS. THUNBERG: With respect to the OM&M
- 8 contract, and I think the question is directed to
- 9 you, Mr. Ashcroft, or you, Mr. Noran, are you
- 10 familiar with the conservation plan that's
- 11 required under the contract?
- MR. NORAN: Yes.
- MS. THUNBERG: If not, I can pull up a
- 14 specific page reference, if you wish.
- MR. NORAN: Yes, I'm familiar with it.
- MS. THUNBERG: Yes, you'd like me to
- 17 have it pulled up?
- 18 MR. NORAN: I'm familiar with it.
- 19 MS. THUNBERG: I'm sorry, I'm having a
- 20 hard time hearing over this projector.
- 21 Mr. Noran, would you please tell me
- what the conservation plan would typically entail?
- 23 I'm assuming Veolia performs these regularly.

1

2

18

19

20

21

22

```
3
       identify the -- do usage analysis and identify
       what the opportunities are for conservation, and
 5
       will follow the AWWA guidelines on conservation
       plans and recommendations that AWWA has with
 7
       respect to conservation and tailor the -- tailor
       the recommendations to Nashua.
 9
                   MS. THUNBERG: And can you please, for
       the record, just explain AWWA, what it is.
10
                   MR. NORAN: American Water Works
11
12
       Association.
                   MS. THUNBERG: And how do they develop
13
14
       these guidelines?
15
                   MR. NORAN: They have manuals that they
       put out with regard to developing and implementing
16
17
       conservation plans.
```

Veolia will -- will be developing will actually

MR. NORAN: The conservation plan that

MS. THUNBERG: And after the transition

MR. NORAN: Yes.

proposed Nashua-Veolia contract, is it correct

that the conservation plan is work that Veolia

would perform under the transition services?

MS. THUNBERG: Now, specific to the

```
1 service they would not -- Veolia would not revisit
```

- 2 a conservation plan?
- 3 MR. NORAN: I would -- I would say that
- 4 Veolia will continue to work with Nashua on the
- 5 conservation plan. We wouldn't just present the
- 6 plan to them and -- and that will be it.
- 7 MS. THUNBERG: All right. Can a
- 8 conservation plan include conservation rates?
- 9 MR. NORAN: Yes.
- 10 MS. THUNBERG: Has Veolia in all of
- its -- or all of its conservation plans that it's
- done for clients, has it ever recommended
- 13 conservation rates?
- MR. NORAN: I don't know -- I don't
- 15 know if they have or not.
- MS. WILLANS: Not in the one in
- 17 Indianapolis; no, we haven't.
- 18 MR. NORAN: We don't have knowledge of
- 19 that.
- MS. THUNBERG: The staff is done or
- 21 finished with its questions. Thank you.
- 22 CHAIRMAN GETZ: Ms. Reinemann, do you
- have questions for the panel?

MS. REINEMANN: No.

```
2
                   CHAIRMAN GETZ: Mr. Alexander?
 3
                   CROSS-EXAMINATION
       BY MR. ALEXANDER:
 5
                   MR. ALEXANDER: Good afternoon. I'm
       John Alexander; I represent Anheuser-Busch.
 7
                   As I'm sure you know, Anheuser-Busch is
       the largest volume customer on the Pennichuck
 9
       system and uses -- and uses water to create its
       product.
10
11
                   One of its key interests in this
12
       proceeding, one of its key interests with respect
       to water is the ability to communicate and to have
13
       good cooperation with its supplier.
14
15
                   Are there any particular services or
16
       operations that Veolia anticipates putting in
17
       place to facilitate those arrangements?
                   MR. ASHCROFT: I think the best way to
18
19
       answer that is to allow us to talk about the
20
       arrangements that we jointly developed with major
21
       customers in Indianapolis. I'm not saying they're
       directly transplantable here to Nashua, but will
22
23
       give you a flavor as to the approach we will take,
```

```
1 but quite frankly we will be anxious to work with
```

- 2 you to put those appropriate procedures and
- 3 protocols, processes in place.
- 4 MS. WILLANS: We have some very large
- 5 users in our system; the biggest user is Eli
- 6 Lilly, the pharmaceutical company. We have a
- 7 Pepsi-Cola bottling plant, and another large user
- 8 is Quaker Oats.
- 9 What we set up for them is a 24 hour
- 10 technical help line because they need more
- information than the normal residential customer.
- 12 They need to know is it our process that's changed
- or is it your process that's changed. If you have
- issues in your process, do you need to count it
- out first so that you don't have -- so you can
- 16 look at your own process or vice versa, so that's
- one of the major things that we set up.
- 18 We even send them e-mails daily to our
- 19 top users on our processing information. If we
- 20 have a PH change that's gone up from normal, we
- 21 notify them straightaway.
- 22 Another big thing that we've done is we
- have got a technical advisory group. This

technical advisory group is made up of the large

1

22

23

```
users, also, and environmental groups. We've got
 3
       our local department of environmental, our primacy
       agency is part of the meeting, DNR, Department of
 5
       Natural Resources; we meet monthly.
                   First part of that meeting would be an
 7
       operational update. We explain everything that's
       gone on in that month that's of note to them.
 9
       We'll have parts of the agenda that we -- we talk
10
       about maybe we're doing reservoir management or
       watershed management, any large capital work
11
12
       that's going on. How we're responding to main
13
       breaks, what type of main breaks we had, how that
       affected. We talk about what sort of pressure
14
       issues there was or may be coming up in the next
15
16
       month.
17
                   We've also set up a system within that
       technical group that if we do have operational
18
19
       changes that we've got a -- and we know in
20
       advance, we'll send them an e-mail or have
21
       face-to-face conversations with them at least two
```

weeks in advance of major works that could affect

them, or, if not, that they actually have

information about it.

1

22

23

```
We actually show them our planned --
       our draft plan as well, so they can understand
       what we do with our system as well, before it even
 5
       goes for approval, so they can get an
       understanding of where they want to go.
                   We have presentations from the
       regulatory agency. They had a presentation just
 9
       recently on endocrine disrupters and things that
       might be happening in the near future and how it
10
       could affect their processes and products.
11
12
                   On a customer services point of view,
       we need to make sure that they have somebody's
13
       number 24 hours a day, it's a cellphone. I've got
14
15
      my cellphone home because I'm not here, and I've
16
      given that to somebody else, and as soon as I get
       back I will carry that and I will give them water
17
       quality and technical information when it's
18
19
       needed.
20
                   MR. ALEXANDER: And these are the kinds
       of services that might be implemented?
21
```

MS. WILLANS: I believe we would

implement definitely a technical help line. To me

```
1 that is a must.
```

- 2 MR. ASHCROFT: We would anticipate
- 3 building on to the current arrangements you have
- 4 with Pennichuck and possibly improving upon them.
- 5 MR. ALEXANDER: Thank you very much.
- 6 CHAIRMAN GETZ: Mr. Boutin?
- 7 MR. BOUTIN: I promised that I
- 8 wouldn't, but I just couldn't resist.
- 9 CROSS-EXAMINATION
- 10 BY MR. BOUTIN:
- MR. BOUTIN: What about the town of
- 12 Merrimack? I have two groups I'm worried about,
- one is a boat customer, which is Merrimack Water
- 14 District, and the other, many hundreds of citizens
- of Merrimack that are individual customers. What
- are they going to do if they have to have customer
- 17 support? Anyone who can answer.
- 18 MR. ASHCROFT: That wouldn't be any
- 19 different, same standard from any other.
- MR. BOUTIN: In other words, they are
- 21 going to be directed to call the city of Nashua?
- MR. SIEGFRIED: Well, except your boat
- 23 customer. You said there's a boat customer. If

```
1 it's a large customer it's going to be handled
```

- differently and very possibly would fall into the
- 3 group that Alyson was just describing.
- 4 MR. BOUTIN: And the individual
- 5 customers would be directed to the city of Nashua?
- 6 I mean, it may seem an obvious question to you,
- 7 but it's something I have to report back on to my
- 8 client, and they're very anxious about who they
- 9 have to deal with.
- 10 MR. SIEGFRIED: They would be directed
- 11 to the customer call center.
- MR. BOUTIN: I'm trying to identify in
- 13 the whole day's testimony that kind of got
- 14 condensed down to this chart the community of
- interest between Veolia and Mr. Sansoucy, because
- 16 you had negotiations and they were primarily with
- 17 Mr. Sansoucy for Nashua, that is right?
- MR. ASHCROFT: Mr. Upton.
- 19 MR. BOUTIN: I want to see if I can
- 20 identify that community of interest. We have a
- 21 base fee, and Nashua's interest is to keep that as
- low as possible because it plugs into what their
- 23 revenue requirement is. You understand things

```
1 that way? I take that as a yes.
```

- 2 MR. SIEGFRIED: Yes.
- MR. BOUTIN: As it stands now, we have
- 4 learned from the revenue requirement
- 5 exhibit that's already on file that it appears
- 6 that Mr. Sansoucy -- this is Mr. Sansoucy's
- 7 testimony -- is under -- understated it by about
- 8 \$150,000, and I think we have agreement on that
- 9 from prior testimony, isn't that right?
- MR. ASHCROFT: Yes.
- MR. BOUTIN: And I also, in terms of
- 12 this community of interest, then look at the
- 13 position of Veolia. And as to the base fee, you
- 14 want to be sure that that covers you for
- day-to-day nuts and bolts operation, but that
- anything with any risk in it is into the other
- 17 side of that equation, would that be a fair
- 18 statement?
- 19 MR. ASHCROFT: No, I don't think it
- 20 would. There's risk in the base fee. I would
- 21 characterize it as the base load, or the base fee,
- 22 the more variable elements that certainly with the
- information we got are unable to predict or

```
1 estimate to be in the variable element.
```

- 2 MR. BOUTIN: The base fee then is where
- 3 you have used as a starting point of your risk
- 4 allocation analysis, and your minimal risk is in
- 5 the base fee side of that application, is that a
- 6 fair statement?
- 7 MR. ASHCROFT: Yeah, risk we can
- 8 manage. Outside that is risk we can't manage.
- 9 MR. BOUTIN: So let's go to the other
- 10 side of the equation, again the community of
- interest. All of the other stuff on the other
- 12 side, RRRM, certain of the transition, capital
- projects and the supplemental schedule that you
- 14 had are all of the things that you see as risks
- that you have to manage by putting them into a
- 16 cost plus type of billing.
- MR. ASHCROFT: Yes.
- 18 MR. BOUTIN: And Nashua, of course,
- 19 sees that side of the equation as costs that it
- doesn't have to disclose when it comes to the
- 21 commission with a revenue requirement, would that
- 22 be a fair statement?
- MR. NORAN: I don't think so.

1

20

21

22

23

```
2
       me where it is that Nashua is accounting for that
 3
       side of the equation other than $150,000 of
       unplanned maintenance in its revenue requirement?
 5
                   MR. NORAN: Okay, I guess my -- my
       first comment would be the -- the exhibit you have
 6
 7
       there has been updated, and the updated exhibit is
       dated 11/14/06.
 9
                   MR. BOUTIN: What's the difference in
       the number?
10
                   MR. NORAN: Very significant. The
11
       unplanned maintenance is 290,000.
12
                   MR. BOUTIN: Aha, it's 290,000. And in
13
       your proposal to Nashua, you had an $850,000 floor
14
       in 2004 for unplanned maintenance, didn't you?
15
                   MR. NORAN: I'm estimating unplanned
16
       maintenance at 583,000.
17
                   MR. BOUTIN: And is that an adjusted
18
19
       number?
```

estimate as of July 14, 2005.

MR. BOUTIN: Well, why don't you tell

MR. NORAN: That is the -- the -- the

MR. BOUTIN: Okay, but it was 850,000

as a floor up to a million 150, is that right?

MR. NORAN: That -- those numbers

```
2
       you're quoting was strictly an estimate that we
 3
       put together during the proposal phase, and since
       then we've gotten more detailed information. And,
 5
       once again, we're estimating the unplanned
       maintenance related to OM&M as 583,000.
                   MR. BOUTIN: So if I take this
       particular exhibit and I plug in the 230 that is
 9
       still half of the number that you negotiated in
       your best judgment as being the floor, then I've
10
       got Mr. Sansoucy's disclosure on that side of the
11
12
       ledger, don't I?
                   MR. NORAN: Well, his number for the
13
       unplanned maintenance is 290 thousand, and in
14
15
       addition to that what he's saying is the bond
       reserves of 3 million 061 will also cover the
16
       difference between our number and his number for
17
       unplanned maintenance.
18
19
                   MR. BOUTIN: I see. So now we're up to
       somewhere around 590,000 covering that whole side
20
21
       of the equation.
                   Do you understand a revenue requirement
22
23
       to be the factual predicate for establishing
```

```
1
       rates?
 2
                   MR. NORAN: Yes.
                   MR. BOUTIN: So if the revenue
       requirement is understated, the rates will also be
 5
       inadequate or look less than they might end up, is
       that correct?
 6
                   MR. NORAN: Yes.
                   MR. BOUTIN: Do you think that's what's
 9
       going on here?
                   MR. NORAN: No, I don't think his
10
       revenue requirement is understated. I'm not here
11
       to defend his numbers, but his explanation to me
12
       with regard to the delta in the unplanned
13
       maintenance is that delta is actually in line 13
14
15
       the bond reserve requirements of 3 million 061.
                   MR. BOUTIN: I realize that is going to
16
       provide an additional 200,000 or so toward capital
17
       improvements, and you're agreeing with me. So
18
       we've accounted for that other 200,000, but we
19
20
       haven't accounted for that whole side of the
21
       ledger, have we?
22
                   MR. NORAN: I think we have.
```

MR. BOUTIN: So that we've accounted

```
for main breaks, leak repair, valve repair, all
```

- 2 the other things that are listed in the exhibits
- 3 that Mr. Camerino referred to?
- 4 MR. NORAN: Yes.
- 5 MR. BOUTIN: I'll leave that to the
- 6 judgment of the commission. However, did you in
- 7 your negotiations understand Nashua to take the
- 8 position that they wanted the base fee to be as
- 9 low as possible?
- 10 MR. NORAN: No, I did not get that --
- 11 that.
- MR. ASHCROFT: Well, generally speaking
- when you negotiate with clients, they want the
- 14 best deal they can get.
- 15 MR. BOUTIN: I understand that, but I'm
- 16 talking about the relative difference between the
- 17 base fee and the other side of the ledger, the
- 18 plus.
- MR. ASHCROFT: No, we were basically
- 20 saying that we couldn't give precise numbers for
- 21 it, as you say, the other side of the ledger. It
- 22 was a strange process that we went through without
- access to the employees, without access to the

```
1 management, without access to the park.
```

- 2 So due diligence we really couldn't do,
- 3 so we made estimates, but I wouldn't want to enter
- 4 into a firm contract without the right
- 5 information.
- 6 MR. BOUTIN: I understand you to
- 7 testify earlier that you still had due diligence
- 8 to do.
- 9 MR. ASHCROFT: Yes.
- 10 MR. BOUTIN: So until you do that
- 11 additional due diligence, you're not signing any
- 12 contract, is that right?
- MR. ASHCROFT: It would be advise --
- 14 the more due diligence we do the more accurate we
- 15 could be to minimize the risk that will lower the
- 16 price.
- MR. BOUTIN: You haven't done all the
- 18 due diligence -- it may be because you haven't
- been permitted to, but you haven't done it yet.
- MR. ASHCROFT: That's right.
- 21 MR. BOUTIN: So you're not satisfied to
- 22 sign that contract at this time.
- MR. ASHCROFT: Not at this time.

```
1 MR. BOUTIN: Now, there is also a draft
```

- water ordinance out there, and I took your
- 3 testimony to mean that until that ordinance is
- final, you're not going to sign any contract,
- 5 would that be fair to say?
- 6 MR. ASHCROFT: This is still in draft,
- 7 so we would hope to have that included, again, to
- 8 clear up any ambiguity.
- 9 MR. BOUTIN: Just to put it as simply
- as possible, you're not going to sign the contract
- 11 until you're satisfied you have a final draft --
- or a final water ordinance, not a draft.
- MR. ASHCROFT: We would have to have
- some contingencies if we were asked to sign the
- 15 contract. It's something we certainly want to
- 16 discuss with the client.
- MR. BOUTIN: And if anything changes in
- 18 the water ordinance, it's going to generate a
- 19 higher degree of likelihood of some extra costs in
- the contract, would that be fair to say?
- MR. ASHCROFT: Could go up, could go
- down.
- MR. BOUTIN: Now, the one and done

```
1 concept, you in your experience so far have
```

- 2 control of the customer service operation. So
- 3 when you say one and done, the process is within
- 4 your control, is that right?
- In this case one and done means one and
- done with Nashua being one part of the process and
- 7 Veolia being another part of the process. So what
- 8 kind of assurances can you have that you can
- 9 implement one and done if the input and output end
- 10 are both Nashua and not you.
- MR. ASHCROFT: That's predicated upon
- our assumption that we will get complete
- 13 cooperation from our client, city of Nashua. I
- 14 honestly believe that that will be forthcoming.
- Why wouldn't it be? It's in their interest to do
- 16 so.
- 17 MR. BOUTIN: Well, you and I have both
- dealt with politicians for a long time, so I don't
- 19 think there's any way to have any assurance on
- 20 that.
- Just let me check my note, and I think
- 22 I'm done.
- I'm done. Thank you.

COMMISSIONER BELOW: I actually have a

1

23

```
2
       question for Mr. Camerino who is outside of the
 3
       room.
                   MS. KNOWLTON: Maybe I can answer it.
                   COMMISSIONER BELOW: It's a document he
       displayed earlier this afternoon. It was a data
 7
       request 4-49 with a response date of 5/31/06, and
       I didn't notice the exhibit number, and I can't
       find it in the exhibit list. And if it can be
 9
       identified as an exhibit, or if it's not an
10
       exhibit, if it could be entered -- given a number
11
       and entered as such.
12
                   It was probably either PWW or Nashua
13
       data request to -- I mean staff or PWW request to
14
15
       Nashua.
16
                   MR. RICHARDSON: It was a PWW request
17
       to Nashua that was the subject of a motion to
       compel. It's not one of Nashua's premarked
18
19
       exhibits, but we have no objection to -- if it's
20
       the document I understand -- to having it entered
21
       in if Pennichuck hasn't marked it already.
                   MS. KNOWLTON: It was something that
22
```

you saw -- that was shown today?

```
1 COMMISSIONER BELOW: Yes. I think it
```

- was request 4-49, 5/31/06 response date. I think
- 3 it concerned the -- the respondent may have
- 4 been --
- 5 MS. KNOWLTON: Here it is. It is
- 6 Exhibit 3052. Let me just put it up on Elmo, and
- 7 you can see whether this is what you are referring
- 8 to.
- 9 COMMISSIONER BELOW: Yes, that's what I
- 10 was referring to. Yes.
- MS. KNOWLTON: So that has been marked
- 12 3052.
- 13 COMMISSIONER BELOW: 3052.
- MR. UPTON: Maybe without the notes?
- MR. CAMERINO: It's marked without the
- 16 notes. This is just on my copy.
- 17 MR. UPTON: Okay, all right. It's
- 18 already an exhibit.
- 19 MS. KNOWLTON: Let me check it against
- 20 our exhibit list, but that is the stickered copy
- 21 which would be the same as in the clerk's set of
- 22 exhibits. That's correct, 3052. That is correct,
- it's been marked.

1

2

minutes?

a brief recess.

18

19

20

21

22

23

```
3
       up. Now I see it. Good. Thank you. That's all.
                  CHAIRMAN GETZ: Redirect?
 5
                   MR. UPTON: We've got probably 45
       minutes to an hour. It's going to be awfully hard
 7
       to get it done. Maybe we could confer with the
       witnesses and see if there's any chance they can
 9
       come back another day.
                   CHAIRMAN GETZ: I think we're going to
10
       have a tough time going 45 minutes now. I think
11
12
       certainly the court reporter would need a break.
13
       If you can arrange a day for them to come back.
14
                    MR. UPTON: I think it's going to be a
15
       lot for all of us. So we would like to try to do
       that if we can work that with the witnesses, but
16
       we would have to do that. Can we have five
17
```

it is. I searched and searched, it didn't come

COMMISSIONER BELOW: Okay. Yup, there

CHAIRMAN GETZ: Certainly. Let's take

MR. UPTON: And then when you come

CHAIRMAN GETZ: Off the record.

back we'll be able to tell you what we can do.

(Discussion off the record.)

```
2
                   (Recess taken.)
                   CHAIRMAN GETZ: Mr. Upton.
                   MR. UPTON: Our best hope is Friday
 5
       afternoon following Beck.
                   CHAIRMAN GETZ: Okay, before we make
 7
       this commitment about Friday, I think is there at
       least some kind of meeting of the minds among the
 9
       parties of how long it's going to take to get
       through the Beck witnesses?
10
11
                   MS. KNOWLTON: I'm doing the
12
       cross-examination of Beck, and I'm going to
13
       endeavor to go as fast as I can, and I do talk
       fast, so that might help, but, you know, Beck has
14
       to be completed by Monday with the exception of
15
       Mr. Henderson who's on another panel.
16
17
                   So the priority is to get that
       completed. I don't know how much time that is
18
19
       going to leave for Veolia. I'm going to do my
20
       best to be done by mid to late afternoon.
21
                   MR. UPTON: I think just from my
       general observation of the exhibit lists there are
22
23
       significantly fewer exhibits that are relative to
```

```
1 Beck's testimony on both sides of the equation, so
```

- 2 I'm hopeful that that will make things move along
- 3 a lot more quickly.
- 4 CHAIRMAN GETZ: We're going to be here,
- 5 so I'm just trying to think about whether the
- 6 travel for the --
- 7 MR. UPTON: The worst that happens is
- 8 that we've got to bring them back at some point.
- 9 That's our risk. They're here now, to send them
- 10 home and bring them back, we prefer not to do it,
- 11 so Friday would be the best if we can because they
- 12 are here.
- So we're going to try to do that, and
- failing that, we'll have to make another plan, so
- we'll deal with that when it happens.
- MS. KNOWLTON: We did confer with
- 17 Claire McHugh and she is agreeable, as are the
- 18 parties, I believe, for her to testify on Monday.
- 19 We have more flexibility in the schedule on
- 20 Monday, and I believe there will be ample time for
- 21 her testimony.
- 22 CHAIRMAN GETZ: Okay, that's fine.
- 23 Anything else we need to address today?

```
Thank you, everyone. We'll recess
 1
 2
      until Friday at 1 p.m.
             (The hearing was adjourned at 5:39 p.m.)
 3
 4
 5
 6
 7
 8
 9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
```

1	CERTIFICATE
2	I, Pamela J. Carle, Certified Court
3	Reporter and Notary Public of the State of
4	New Hampshire, do hereby certify that the foregoing
5	is a true and accurate transcript of my stenographic
6	notes of the hearing Re: DW 04-048, taken at the
7	place and on the date hereinbefore set forth.
8	I further certify that I am neither
9	attorney nor counsel for, nor related to or employed
10	by any of the parties to the action in which this
11	proceeding was taken, and further that I am not a
12	relative or employee of any attorney or counsel
13	employed in this case nor am I financially interested
14	in this action.
15	THE FOREGOING CERTIFICATION OF THIS
16	TRANSCRIPT DOES NOT APPLY TO ANY REPRODUCTION OF
17	THE SAME BY ANY MEANS UNLESS UNDER THE DIRECT
18	CONTROL AND/OR DIRECTION OF THE CERTIFYING
19	REPORTER.
20	
21	
22	Pamela J. Carle, CCR, RPR
23	Certificate No. 98 (RSA 331-B)